

## CITY OF MILWAUKIE

"Dogwood City of the West"

Ordinance No. 2136

AN ORDINANCE OF THE CITY OF MILWAUKIE, OREGON, ANNEXING A TRACT OF LAND IDENTIFIED AS TAX LOT 1S2E30AA06500 AND LOCATED AT 5802 SE WESTFORK ST INTO THE CITY LIMITS OF THE CITY OF MILWAUKIE. (FILE #A-2016-004)

WHEREAS, the territory proposed for annexation is contiguous to the City's boundary and is within the City's urban growth management area; and

**WHEREAS**, the requirements of the Oregon Revised Statutes for initiation of the annexation were met by providing written consent from all owners of land in the territory proposed for annexation; and

**WHEREAS**, the requirements of the Oregon Revised Statutes for initiation of the annexation are further satisfied in that written consent from a majority of electors is not required given that there are no electors residing on the property; and

WHEREAS, the territory proposed for annexation lies within the territory of the Clackamas County Service District for Enhanced Law Enforcement and Clackamas County Service District No. 5 for Street Lights; and

WHEREAS, the annexation and withdrawals are not contested by any necessary party; and

WHEREAS, the annexation will promote the timely, orderly, and economic provision of public facilities and services; and

**WHEREAS**, Table 19.1104.1.E of the Milwaukie Municipal Code provides for the automatic application of City zoning and Comprehensive Plan land use designations; and

**WHEREAS**, the City conducted a public meeting and mailed notice of the public meeting as required by law; and

WHEREAS, the City prepared and made available an annexation report that addressed all applicable criteria, and, upon consideration of such report, the City Council favors annexation of the tracts of land and withdrawal from all applicable districts based on findings and conclusions attached hereto as Exhibit A;

Now, Therefore, the City of Milwaukie does ordain as follows:

Section 1. The Findings in Support of Approval and attached as Exhibit A are hereby adopted.

Section 2. The tract of land described and depicted in Exhibit B is hereby annexed to the City of Milwaukie.

Section 3. The tract of land annexed by this ordinance and described in Section 2 is hereby withdrawn from the Clackamas County Service District for Enhanced Law Enforcement and Clackamas County Service District No. 5 for Street Lights.

Section 4. The tract of land annexed by this ordinance and described in Section 2 is hereby assigned a Comprehensive Plan land use designation of Low Density Residential and a Municipal Code zoning designation of Residential zone R-7.

Section 5. The City shall immediately file a copy of this ordinance with Metro and other agencies required by Metro Code Chapter 3.09.030 and ORS 222.005 and 222.177. The annexation and withdrawals shall become effective upon filing of the annexation records with the Secretary of State as provided by ORS 222.180.

Read the first time on 11/1/16, and moved to second reading by 4:0 vote of the City Council.

Read the second time and adopted by the City Council on  $\frac{11/1/16}{}$ . Signed by the Mayor on  $\frac{11/1/16}{}$ .

Mark Gamba, Mayor

ATTEST:

APPROVED AS TO FORM: Jordan Ramis PC

Scott Stauffer, City Recorder

City Attorney

#### **EXHIBIT A**

#### FINDINGS IN SUPPORT OF APPROVAL

Based on the expedited annexation staff report for 5802 SE Westfork Street, the "Annexation Property," the Milwaukie City Council finds:

- The Annexation Property consists of one tax lot comprising 0.51 acres (Tax Lot 1S2E30AA06500). The Annexation Property is contiguous to the existing City limits via the adjacent public right-of-way in Westfork Street to the north. The Annexation Property is within the regional urban growth boundary and also within the City's urban growth management area (UGMA).
  - The Annexation Property is developed with a single-family detached dwelling unit. The surrounding area consists primarily of single-family dwellings, with some commercial mini-storage and miscellaneous light industrial uses to the south.
- The property owner seeks annexation to the City to comply with the requirement that properties along the southern half of Westfork Street shall annex into Milwaukie upon connecting to the City of Portland's public sewer line in Westfork Street.
- The annexation petition was initiated by Consent of All Owners of Land on September 14, 2016, with an application for annexation submitted to the City on the same day (September 14, 2016). It meets the requirements for initiation set forth in ORS 222.125, Metro Code Section 3.09.040, and Milwaukie Municipal Code (MMC) Subsection 19.1102.2.A.1.
- The annexation petition was processed and public notice was provided in accordance with ORS Section 222.125, Metro Code Section 3.09.045, and MMC 19.1104.
- The annexation petition is being processed as an expedited annexation at the request of the property owner. It meets the expedited annexation procedural requirements set forth in MMC 19.1104.
- 6. The expedited annexation process provides for automatic application of City Comprehensive Plan land use and zoning designations to the Annexation Property based on its existing Comprehensive Plan land use and zoning designations in the County, which are Low Density Residential and Residential R7, respectively. Pursuant to MMC Table 19.1104.1.E, the automatic City Comprehensive Plan land use and zoning designations for the Annexation Property are Low Density Residential and Residential Zone R-7, respectively.
- 7. The applicable City approval criteria for expedited annexations are contained in MMC 19.1102.3. They are listed below with findings in italics.
  - The subject site must be located within the City's urban growth management area (UGMA);

The Annexation Property is within the City's UGMA.

- B. The subject site must be contiguous to the existing city limits;

  The Annexation Property is contiguous to the existing city limits via the adjacent public right-of-way in Westfork Street to the north.
- C. The requirements of Oregon Revised Statutes for initiation of the annexation process must be met;

Eric and Kelly Tremper, owners of the Annexation Property, consented to the annexation by signing the petition. There are no registered voters residing at the Annexation Property. As submitted, the annexation petition meets the Oregon Revised Statutes requirements for initiation pursuant to the "Consent of All Owners of Land" initiation method, which requires consent by all property owners and a majority of the electors, if any, residing in the Annexation Area.

D. The proposal must be consistent with Milwaukie Comprehensive Plan Policies;

Chapter 6 of the Comprehensive Plan contains the City's annexation policies. Applicable annexation policies include: (1) delivery of City services to annexing areas where the City has adequate services and (2) requiring annexation in order to receive a City service. City of Portland sewer service is available to the Annexation Property in Westfork Street. The working agreement between the City of Milwaukie and City of Portland for properties on the southern side of Westfork Street, which is within Milwaukie's Urban Growth Management Area (UGMA), requires annexation into Milwaukie upon connection to the Portland sewer. As proposed, the annexation is consistent with Milwaukie Comprehensive Plan policies.

E. The proposal must comply with the criteria of Metro Code Sections 3.09.045(d) and, if applicable, (e).

The annexation proposal is consistent with applicable Metro Code sections for expedited annexations as detailed in Finding 8.

- 8. Prior to approving an expedited annexation, the City must apply the provisions contained in Section 3.09.045.D of the Metro Code. They are listed below with findings in italics.
  - A. Find that the change is consistent with expressly applicable provisions in:
    - Any applicable urban service agreement adopted pursuant to ORS 195.205;

There is one applicable urban service agreement adopted pursuant to ORS 195 in the area of the proposed annexation (see Finding #9, Street lights). In addition, the City has a working agreement with the City of Portland that Milwaukie will annex properties on the southern side of Westfork Street, which is within Milwaukie's UGMA, when such properties connect to the Portland sewer. The proposed annexation is in keeping with the City's

- policy of requiring properties to annex to the City in order to connect to City services.
- (2) Any applicable annexation plan adopted pursuant to ORS 195.205:
  - There are no applicable annexation plans adopted pursuant to ORS 195 in the area of the proposed annexation.
- (3) Any applicable cooperative planning agreement adopted pursuant to ORS 195.020 (2) between the affected entity and a necessary party;
  - There are no applicable cooperative planning agreements adopted pursuant to ORS 195 in the area of the proposed annexation.
- (4) Any applicable public facility plan adopted pursuant to a statewide planning goal on public facilities and services;
  - Clackamas County completed a North Clackamas Urban Area Public Facilities Plan in 1989 in compliance with Goal 11 of the Land Conservation and Development Commission for coordination of adequate public facilities and services. The City subsequently adopted this plan as an ancillary Comprehensive Plan document. The plan contains four elements:
  - Sanitary Sewerage Services
  - Storm Drainage
  - Transportation Element
  - Water Systems

The proposed annexation is consistent with the four elements of this plan as follows:

<u>Sewer</u>: The City of Portland is the identified sewer service provider in the area of the proposed annexation and maintains a public sewer system that can adequately serve the Annexation Property. The working agreement between the City of Milwaukie and City of Portland for properties on the southern side of Westfork Street, which is within Milwaukie's Urban Growth Management Area (UGMA), requires annexation into Milwaukie upon connection to the Portland sewer. For such properties, Milwaukie will collect wastewater payments and pass them through to Portland.

<u>Storm</u>: The Annexation Property is not connected to a public storm water system. Treatment and management of on-site storm water will be required when new development occurs.

<u>Transportation</u>: The City may require public street improvements along the Annexation Property's frontage when new development

occurs.

<u>Water</u>: Clackamas River Water (CRW) is the identified water service provider in this plan. However, the City's more recent UGMA agreement with the County identifies the City as the lead urban service provider in the area of the proposed annexation. The City's water service master plan for all of the territory within its UGMA addresses the need to prepare for future demand and coordinate service provision changes with CRW. As per the City's intergovernmental agreement (IGA) with CRW, CRW will continue to provide water service to the Annexation Property.

(5) Any applicable comprehensive plan.

The proposed annexation is consistent with the Milwaukie Comprehensive Plan, which is more fully described on the previous pages. The Clackamas County Comprehensive Plan contains no specific language regarding City annexations. The comprehensive plans, however, contain the City-County UGMA agreement, which identifies the area of the proposed annexation as being within the City's UGMA. The UGMA agreement requires that the City notify the County of proposed annexations, which the City has done. The agreement also calls for City assumption of jurisdiction of local streets that are adjacent to newly annexed areas. The City has annexed the southern half of the Westfork Street right-of-way adjacent to the Annexation Property, though taken maintenance authority of the street remains with Clackamas County.

- B. Consider whether the boundary change would:
  - (1) Promote the timely, orderly, and economic provision of public facilities and services;

The City is the identified urban service provider in the area of the proposed annexation, and the proposed annexation will facilitate the timely, orderly, and economic provision of urban services to the Annexation Property.

The City of Portland has public sewer service in this area via Westfork Street. The working agreement between the City of Milwaukie and City of Portland for properties on the southern side of Westfork Street, which is within Milwaukie's Urban Growth Management Area (UGMA), requires annexation into Milwaukie upon connection to the Portland sewer. For such properties, Milwaukie will collect wastewater payments and pass them through to Portland.

(2) Affect the quality and quantity of urban services; and

The Annexation Property consists of one tax lot developed with a single-family residence. Annexation of the site is not expected to affect the quality or quantity of urban services in this area, given

the surrounding level of urban development and the existing level of urban service provision in this area.

(3) Eliminate or avoid unnecessary duplication of facilities and services.

The Annexation Property will be served by the Milwaukie Police Department upon annexation. In order to avoid duplication of law enforcement services, the site will be withdrawn from the Clackamas County Service District for Enhanced Law Enforcement.

9. The City is authorized by ORS Section 222.120 (5) to withdraw annexed territory from non-City service providers and districts upon annexation of the territory to the City. This allows for more unified and efficient delivery of urban services to newly annexed properties and is in keeping with the City's Comprehensive Plan policies relating to annexation.

<u>Wastewater</u>: The Annexation Property is within the City of Portland's sewer service area and is served by the City of Portland's sewer line accessible in Westfork Street.

<u>Water</u>: The Annexation Property is currently served by CRW through CRW's water line in Westfork Street adjacent to the Annexation Property. Pursuant to the City's IGA with CRW, the Annexation Property should not be withdrawn from this district at this time.

<u>Storm</u>: The Annexation Property is not connected to a public storm water system. Treatment and management of on-site storm water will be required when new development occurs.

<u>Fire</u>: The Annexation Property is currently served by Clackamas Fire District No. 1 and will continue to be served by this fire district upon annexation, since the entire City is within this district.

<u>Police</u>: The Annexation Property is currently served by the Clackamas County Sheriff's Department and is within the Clackamas County Service District for Enhanced Law Enforcement, which provides additional police protection to the area. The City has its own police department, and this department can adequately serve the site. In order to avoid duplication of services, the site will be withdrawn from Clackamas County Service District for Enhanced Law Enforcement upon annexation to the City.

<u>Street Lights</u>: The Annexation Property is currently within Clackamas County Service District No. 5 for Street Lights (the "District"). As of July 1, 2011, an IGA between the City and the District transferred operational responsibility to the City for the street lights and street light payments in the NESE area. The Annexation Property will be withdrawn from the District upon annexation.

Other Services: Planning, Building, Engineering, Code Enforcement, and other municipal services are available through the City and will be available to the site upon annexation. The Annexation Property will continue to receive services and remain within the boundaries of certain regional and county service providers,

such as TriMet, North Clackamas School District, Vector Control District, and North Clackamas Parks and Recreation District.

### Exhibit B

# Annexation to the City Of Milwaukie LEGAL DESCRIPTION

# Milwaukie Annexation File No. A-2016-004

Property Address:

5802 SE Westfork St, Milwaukie OR 97206

Tax Lot Description:

1S2E30AA06500

Legal Description:

Lot 16, Block 28, DARLINGTON PLAT 4, in the County of

Clackamas and State of Oregon.

