

# Milwaukie 2013 TSP

## Table of Contents

Chapter 1	Executive Summary .....	1-1
	<i>Composite Master Plan map</i> .....	<i>Figure 1-1</i>
Chapter 2	Goals and Policies .....	2-1
Chapter 3	Existing Conditions .....	3-1
Chapter 4	Future Forecasting Process .....	4-1
Chapter 5	Pedestrian Element.....	5-1
	<i>Pedestrian Master Plan map</i> .....	<i>Figure 5-1a</i>
	<i>Pedestrian Action Plan</i> .....	<i>Table 5-3</i>
Chapter 6	Bicycle Element .....	6-1
	<i>Bicycle Master Plan map</i> .....	<i>Figure 6-8a</i>
	<i>Bicycle Action Plan</i> .....	<i>Table 6-3</i>
Chapter 7	Public Transit Element .....	7-1
	<i>Public Transit Master Plan map</i> .....	<i>Figure 7-3</i>
	<i>Public Transit Action Plan</i> .....	<i>Table 7-2</i>
Chapter 8	Street Network Element .....	8-1
	<i>Street Network Master Plan map</i> .....	<i>Figure 8-5</i>
	<i>Street Network Action Plan</i> .....	<i>Table 8-11</i>
Chapter 9	Freight Element .....	9-1
	<i>Freight Master Plan map</i> .....	<i>Figure 9-1</i>
	<i>Freight Action Plan</i> .....	<i>Table 9-2</i>
Chapter 10	Street Design .....	10-1
	<i>Street Design Cross Sections by Functional Classification</i> .....	<i>Figure 10-1</i>
Chapter 11	Neighborhood Traffic Management.....	11-1
	<i>Neighborhood Traffic Management Process</i> .....	<i>Figure 11-1</i>
	<i>Neighborhood Traffic Management Action Plan</i> .....	<i>Table 11-2</i>
Chapter 12	Downtown Parking .....	12-1
	<i>Downtown Parking Master Plan Projects</i> .....	<i>Table 12-2</i>
	<i>Downtown Parking Action Plan</i> .....	<i>Table 12-3</i>
Chapter 13	Funding and Implementation Plan.....	13-1
	<i>Projected Transportation Revenue</i> .....	<i>Table 13-1</i>
	<i>Operations, Maintenance, and Capital Costs</i> .....	<i>Table 13-2</i>
	<i>Consolidated Action Plan</i> .....	<i>Table 13-3</i>
	<i>Prioritized Master Plan Project List</i> .....	<i>Table 13-4</i>
Chapter 14	Transportation Planning Rule Implementation.....	14-1

## Appendices

Appendix A	Neighborhood Information	
	Purpose .....	A-1
	<i>Pedestrian Master Plan map</i> .....	<i>Figure A-1</i>
	<i>Bicycle Master Plan map</i> .....	<i>Figure A-2</i>
	<i>Public Transit Master Plan map</i> .....	<i>Figure A-3</i>
	<i>Street Network Master Plan map</i> .....	<i>Figure A-4</i>
	<i>Freight Master Plan map</i> .....	<i>Figure A-5</i>
Appendix B	Public Involvement Summary .....	B-1
Appendix C	Prioritized Master Plan Project List .....	C-1
Appendix D	Conceptual Design Options .....	D-1
Appendix E	Glossary of Technical Terms .....	E-1
Appendix F	Levels of Service (LOS) Descriptions .....	F-1
Appendix G	Traffic Data:	
	Peak-Hour Turn Movement and 24-Hour Tube Counts .....	G-2
	Existing Conditions Synchro Analysis .....	G-98
	Future Conditions Synchro Analysis .....	G-122
	Signal Warrant Worksheet .....	G-145
	Crash Data .....	G-146
	Project Cost Estimates .....	G-166

## Complete List of Figures

Figure 1-1	Composite Master Plan map .....	1-6
Figure 1-2	Pedestrian Master Plan map .....	1-8
Figure 1-3	Bicycle Master Plan map.....	1-10
Figure 1-4	Public Transit Master Plan map .....	1-12
Figure 1-5	Street Network Master Plan map .....	1-14
Figure 1-6	Freight Master Plan map.....	1-16
Figure 3-1a	Study Area Context map.....	3-2
Figure 3-1b	Study Area map .....	3-3
Figure 3-2	Sidewalk Inventory map .....	3-5
Figure 3-3a	Existing Pedestrian & Bicycle P.M. Peak-Hour Volumes .....	3-7
Figure 3-3b	Existing Pedestrian & Bicycle P.M. Peak-Hour Volumes .....	3-8
Figure 3-4	Bicycle Facility Inventory map.....	3-10
Figure 3-5	Transit Routes and Shelters map.....	3-14
Figure 3-6	Functionality of Access versus Movement .....	3-17
Figure 3-7	Functional Classification map.....	3-19
Figure 3-8	Roadway Jurisdiction map .....	3-22
Figure 3-9	Posted Speed Inventory map.....	3-23
Figure 3-10	Intersection Controls map .....	3-24
Figure 3-11	Stormwater and Topography map.....	3-25
Figure 3-12	Location of Street Surface Maintenance Program (SSMP) Projects map .....	3-27
Figure 3-13a	24-Hour Tube Count Data on SE McLoughlin Blvd and Hwy 224.....	3-29
Figure 3-13b	24-Hour Count Volumes.....	3-30
Figure 3-13c	24-Hour Count Volumes: Historic Comparison.....	3-31
Figure 3-14a	Existing P.M. Peak-Hour Traffic Volumes .....	3-32
Figure 3-14b	Existing P.M. Peak-Hour Traffic Volumes .....	3-33
Figure 3-15	Zoning Map.....	3-35
Figure 3-16	Truck Routes map.....	3-39
Figure 3-17	Rail Routes & Crossings map .....	3-42
Figure 3-18	Downtown Parking map .....	3-44
Figure 3-19	Transit Disadvantaged map .....	3-49
Figure 3-20	Wetlands, Flood & Cultural Features map.....	3-51
Figure 3-21	Environmental Resources—Goal 5 map .....	3-52
Figure 3-22	Environmental Resources—Zoning & Vegetation map.....	3-53
Figure 4-1	Transportation Analysis Zones map.....	4-3
Figure 4-2	Travel Forecasting Model Process.....	4-5
Figure 4-3	2035 Beta Model Financially Constrained Non-SOV Percentage map .....	4-9

Figure 5-1a	Pedestrian Master Plan map .....	5-5
Figure 5-1b	Pedestrian Master Plan Downtown Inset map .....	5-6
Figure 6-1	Multiuse Path .....	6-4
Figure 6-2	Cycle Track.....	6-4
Figure 6-3	Bike Lane.....	6-5
Figure 6-4	Shared Roadway .....	6-5
Figure 6-5	Bicycle Signs and Markings .....	6-6
Figure 6-6	Neighborhood Greenway .....	6-6
Figure 6-7	Sample Traffic Calming Measures .....	6-7
Figure 6-8a	Bicycle Master Plan map.....	6-11
Figure 6-8b	Bicycle Master Plan Downtown Inset map .....	6-12
Figure 7-1	Peak-Hour Transit Coverage map.....	7-4
Figure 7-2	Off-Peak Transit Coverage map.....	7-5
Figure 7-3	Public Transit Master Plan map .....	7-12
Figure 8-1	Functional Classification map.....	8-3
Figure 8-2a	Percent Increase in P.M. Peak-Hour Volumes .....	8-7
Figure 8-2b	2035 P.M. Peak-Hour Volume/Capacity for Major Roads.....	8-9
Figure 8-3	2035 Future No-Build Operations Study Area Intersections .....	8-13
Figure 8-4	Proposed Street Connectivity Plan map.....	8-19
Figure 8-5	Street Network Master Plan map .....	8-29
Figure 9-1	Freight Master Plan map.....	9-6
Figure 10-1	Street Design Cross Sections by Functional Classification.....	10-6
Figure 10-2	Skinny Street Design Options .....	10-10
Figure 11-1	Neighborhood Traffic Management Process .....	11-12
Figure 12-1	Diagram of Parking Type Locations .....	12-9
Figure 13-1	Projected Transportation Revenue for the 22-Year Planning Period (in 2012 dollars).....	13-5
Figure 13-2	Projected Transportation Costs for the 22-Year Planning Period (in 2012 dollars).....	13-7
Figure 13-3	Spending Scenario 1: Funding Limited to Capital-Restricted Revenue over the 22-Year Planning Period (in 2012 dollars) .....	13-8
Figure 13-4	Spending Scenario 2: Funding All Capital Projects on Consolidated Action Plan over the 22-Year Planning Period (in 2012 dollars) .....	13-8

## Complete List of Tables

Table 2-1	2040 Regional Metro Targets for Non-Single-Occupant Vehicles (non-SOVs) ..2-3
Table 3-1	Service Route Schedules and Destinations.....3-12
Table 3-2	Neighborhood Service Routes and Transit Amenities .....3-13
Table 3-3	TriMet Service Routes and Weekday Peak Period Level of Service.....3-15
Table 3-4	Functional Classification Comparison Arterial and Collector Streets .....3-20
Table 3-5	Average Pavement Condition Index.....3-26
Table 3-6	Pavement Condition Index Rating by Functional Classification .....3-26
Table 3-7	Existing P.M. Peak-Hour Study Area Intersection Operations .....3-36
Table 3-8	SPIS Rating of Milwaukie TSP Update Study Area Intersections .....3-38
Table 3-9	Inventory of Existing Downtown Parking .....3-43
Table 3-10	Use of Parking Spaces by Type .....3-45
Table 3-11	Downtown Parking Demand—Mixed Land Use to Built Supply .....3-46
Table 4-1	Milwaukie TSP Study Area Land Use Summary .....4-2
Table 4-2	Approximate Average P.M. Peak Period Trip Rates Used in Metro Model .....4-6
Table 4-3	Milwaukie Vehicle Trip Generation (2-Hour P.M. Peak Period) .....4-6
Table 4-4	Milwaukie Vehicle Trip Distribution (2-Hour P.M. Peak Period) .....4-7
Table 5-1	Pedestrian Master Plan Projects .....5-7
Table 5-2	Potential Measures for Enhancing Pedestrian Crossings .....5-13
Table 5-3	Pedestrian Action Plan.....5-14
Table 6-1	Bikeway Types.....6-3
Table 6-2	Bicycle Master Plan Projects.....6-13
Table 6-3	Bicycle Action Plan .....6-18
Table 7-1	Public Transit Master Plan Projects .....7-13
Table 7-2	Public Transit Action Plan .....7-15
Table 8-1	City of Milwaukie Functional Classifications .....8-4
Table 8-2	RTP Financially Constrained Motor Vehicle Capacity Improvements .....8-6
Table 8-3	Summary of Travel Time Reliability Measures by Corridor.....8-8
Table 8-4	2035 Base Case Intersection Level of Service (P.M. Peak Hour) .....8-11
Table 8-5	Summary of Motor Vehicle System Gaps and Needs.....8-14
Table 8-6	Access Spacing Standards for City Street Facilities .....8-17
Table 8-7	Access Spacing Standards for ODOT Facilities .....8-17
Table 8-8	TDM Improvements included in the RTP Financially Constrained System .....8-22
Table 8-9	Improvements Needed for City Intersections to Meet City Standards.....8-23
Table 8-10	Street Network Master Plan Projects.....8-30
Table 8-11	Street Network Action Plan .....8-33
Table 8-12	2035 Action Plan Intersection Level of Service (P.M. Peak Hour) .....8-34
Table 9-1	Freight Master Plan Projects .....9-7

Table 9-2	Freight Action Plan.....	9-8
Table 10-1	Pedestrian Facility Design Alternatives .....	10-7
Table 10-2	Green Street Design Treatments .....	10-8
Table 11-1	Neighborhood Traffic Management (NTM) "Tool Box".....	11-3
Table 11-2	Neighborhood Traffic Management Action Plan .....	11-13
Table 12-1	Parking Facility Priorities by Parking User Type.....	12-10
Table 12-2	Downtown Parking Master Plan Projects .....	12-14
Table 12-3	Downtown Parking Action Plan .....	12-14
Table 13-1	Projected Transportation Revenue for the 22-Year Planning Period (in 2012 dollars) .....	13-5
Table 13-2	Operations, Maintenance, and Capital Costs for the 22-Year Planning Period (in 2012 dollars) .....	13-6
Table 13-3	Consolidated Action Plan.....	13-10
Table 13-4	Prioritized Master Plan Project List .....	13-16