

## **MILWAUKIE COMPREHENSIVE PLAN IMPLEMENTATION COMMITTEE (CPIC)**

November 19, 2020, 6 – 8 PM

## Welcome

#### Meeting #3

#### **Zoom Meeting Procedures**

This meeting is in webinar mode.

- » Staff, consultants and CPIC members are "panelists" and can speak.
- » Audience members are "participants" and are muted but can use the O&A function.
- » Please turn microphones off.
- » Please turn video off when presentations are being given.







Meeting

#### Leave Meeting



#### Introductions

#### **Comprehensive Plan Implementation Committee**

- » Joel Bergman
- » Micah Meskel
- » Nicole Zdeb
- » Renee Moog
- » Sharon Johnson
- » Celestina DiMauro
- » Daniel Eisenbeis
- » Matthew Bibeau
- » Stephan Lashbrook
- » Ada Gonzalez
- » Dominique Rossi
- » Eugene Zaharie
- » Jennifer Dillan
- » Lisa Batey
- » Joseph Edge

#### **City of Milwaukie**

- » Vera Kolias, AICP, Senior Planner
- » Mary Heberling, AICP, Assistant Planner
- » Leila Aman, Community Development Director
- » Laura Weigel, Planning Manager
- » Peter Passarelli, Public Works Director

#### **Consultants**

- » Marcy McInelly, AIA (Urbsworks, Inc.)
- » Kimi Sloop (Barney & Worth, Inc.)

Consultants not present today

- » Keith Liden (Keith Liden)
- » Jim Hencke (David Evans and Associates, Inc.)
- » Todd Prager (Teragan & Associates, Inc.)
- » Rick Williams (Rick Williams Consulting)

» Natalie Rogers, Climate Action and Sustainability Coordinator

#### **Objectives for this meeting**

- » Learn about community engagement activities
- » Learn about technical team activities related to code amendments
- » Learn about the interrelationship between middle housing, managing parking, and regulating the preservation, addition, and/or removal of trees on private property
- » Learn about how these three issues differ in different neighborhoods and may require customized regulatory responses
- »Tell us about how these issues may need to be specially considered in your own neighborhood

#### **Comprehensive Plan Implementation Committee (CPIC) Charge**

- the code and map amendments.
- Commission and City Council.
- Division and its consultant team.
- » CPIC members are also encouraged to **help facilitate** other community organizations.

» Support the City by helping to involve a variety of different stakeholders in the decision-making process, offering feedback on a code audit and draft code concepts and ensuring that the diverse interests of the Milwaukie community are reflected in

» Be the primary liaisons to the Milwaukie community, provide feedback on public involvement efforts, code concepts and amendments, and advance recommendations to the Planning

» Interact with City of Milwaukie staff, particularly the Planning

» The CPIC will **meet monthly** throughout the code amendment process, with adoption of the final code package plan targeted for early Summer 2021. Subcommittees may also be established to work on specific tasks and will hold meetings as necessary.

meetings with their neighborhood district associations and

» Promote opportunities for public involvement, disperse information to the Milwaukie community, and solicit feedback concerning the Comprehensive Plan Implementation project.

#### **Overall project schedule**

» Adoption targeted for early Summer 2021

»The CPIC will meet about once a month



#### AGENDA

Comprehensive Plan Implementation Committee Meeting #3- Agenda				
Time	Торіс	Who		
5:45 – 6:00 pm	Login to Webinar and Conference Line	CPIC members		
5 minutes 6:00 – 6:05 pm	Meeting protocol and introductions	Marcy, Vera		
30 minutes 6:05– 6:35 pm	<ul> <li>Project updates</li> <li>Open house update</li> <li>Stakeholder interviews summary</li> <li>Q&amp;A</li> </ul>	Marcy McInelly, Kimi Sloop		
15 minutes 6:35 – 6:50 PM	<ul> <li>Housing Types 101</li> <li>Milwaukie neighborhood conditions</li> </ul>	Marcy		
55 minutes 6:50– 7:45 PM	Interactive exercise	Kimi and Marcy		
5 minutes 7:40 – 7:50 PM	Code Audit Key Findings	Marcy		
10 minutes 7:50 – 8:00 PM	Public questions			

#### **STAKEHOLDER INTERVIEW THEMES**

- » People genuinely love the neighborhoods in Milwaukie.
- » There is a general understanding and acceptance of the benefits of integrating middle housing into Milwaukie's neighborhoods.
- » There are concerns that, when designed and built, middle housing will not achieve the desired benefits, especially affordability.
- » Creating affordable housing so that everyone who works in Milwaukie can live in Milwaukie is an important goal.
- » Integrating middle housing into neighborhoods with the existing scale and form of neighborhoods and the existing transportation **network** is as an important element of how middle housing types are designed and where they are located.
- » The perception is that there is not a parking issue currently in Milwaukie neighborhoods.
- » There is a lack of knowledge about Milwaukie's current tree protection policies.
- » There is a desire for the City to be bold and think about the long term with integrating middle housing, reducing parking and tree protection.

#### OUTREACH STRATEGIES

» Provide incentives to participate
» Have "the ask" come from people they know
» English and Spanish outreach
» Go to where the people are

#### **GENERAL OUTREACH**

#### **Through the City Channels**

» November 2020 Pilot article

» City social media channels (FaceBook, Twitter, and Instragram)

» Project mailing list email

» Neighborhood District Associations email

» City Council, Planning Commission, Tree Board, and other city boards and commissions email

» CPIC members email

#### **Through the Community**

» Fliers and hard copies at Ledding Library

» Paper copies distributed at Wichita Center and Hillside Manor

» North Clackamas School District electronic distribution

»Community group outreach

#### **MEASURES TAKEN TO REACH** THE HISTORICALLY UNDER-REPRESENTED

#### » Hard copies of open house materials and survey available at Wichita Center and Hillside Manor

- » Open house materials, community survey, and fliers provided in English and Spanish
- » Social media posts in English and Spanish
- » Announcements provided in English and Spanish to Milwaukie High School, Rowe Middle School, and El Puente **Elementary School**
- » Direct emails to BIPOC listening sessions participants
- » Participants who complete the survey entered into drawing for a gift card
- » Project information includes contact name /phone number if people need additional assistance or translation

#### **MIDDLE HOUSING 101**



#### **WHO LIVES IN MIDDLE HOUSING?**

"We raised our kids here. All of our friends are here. Why would we move somewhere where everyone has grey hair and plays bridge all day?"

RESWORKS | SPRING 2011

MILWAUKIE RESIDENTIAL STANDARDS PROJECT | FUTURE HOUSING TRENDS

UPSIDE DOWN

HAPPY AT HOME

"We bought a big house when things were on the upswing, but those days are long gone. Our home is worth quite a bit less than we paid for it, so we can't afford to move or downsize."

MILWAUKIE RESIDENTIAL STANDARDS PROJECT | FUTURE HOUSING TRENDS



UPSIDE DOWN

"We've decided to invest in our property, build a unit out back for ourselves, and rent the house out to a young family with kids. We don't need all of that space anymore, but we don't want to leave the neighborhood. It's a win-win."

URBSWORKS | SPRING 2011



"It would be nice if we could remodel the house and rent out a small unit to help pay the mortgage down. If our son can't find a job, he'll be back in the house, too. We're going to have to get creative to make it all work."

#### **WHO LIVES IN MIDDLE HOUSING?**

"My wife and I both grew up in the suburbs, but we're not 'car people.' We like living within walking distance to the farmer's market, local shops, and a great Waldorf school. Our quality of life is important to us."

MILWAUKIE RESIDENTIAL STANDARDS PROJECT | FUTURE HOUSING TRENDS

URBSWORKS | SPRING 2011

MILWAUKJE RESIDENTIAL STANDARDS PROJECT I FUTURE HOUSING TRENDS

IT TAKES A COMMUNITY

"I wanted to be close to a good public school for my kids. It's important to me that we live somewhere with a sense of community where people watch out for each other."

MILWAUKIE RESIDENTIAL STANDARDS PROJECT | FUTURE HOUSING TRENDS













BUILDING COMMUNITY

"I'm not sure we could have made it work if we weren't able to buy a house that was big enough for my mom to move in and help us with our newborn."

URBSWORKS | SPRING 2011



"We could afford to buy small house here. I hate throwing money away on rent. I'm trying to build a good foundation for my kids so they feel secure."



"Neither of us have that 'white picket fence' fantasy. We don't feel the need to own our own home, but we do need to feel like we've made a home for ourselves."



"My partner works from home, and we have a dog, so we needed a bit more space than your typical apartment provides. It's a little house with a little yard, but that's all we need."

URBSWORKS I SPRING 2011

MILWAUKIE RESIDENTIAL STANDARDS PROJECT | FUTURE HOUSING TRENDS

GENERATIONS UNDER ONE ROOF



GENERATIONS UNDER ONE ROOF

JUST RIGHT

"We have a large, tight-knit, multi-generational family. Having a bigger house wasn't just a nice to have—it was a need to have."



#### **WHO LIVES IN MIDDLE HOUSING?**

URBSWORKS | SPRING 2011

"We moved here because it was affordable and safe, with a pleasant small-town atmosphere. We hope to stay here because this is where so many of our friends are."

#### **WHO LIVES IN MIDDLE HOUSING?**

"I wish we could own a house, but that just doesn't seem like it's in the cards for us right now. Until we make that a reality, we rent an apartment near transit, so we can work our way up to where we want to be."

OUSING TRENDS

URBSWORKS | SPRING 2011

MILWAUKIE RESIDENTIAL STANDARDS PROJECT | FUTURE HOUSING TRENDS

JUST STARTING OUT

ASPIRE TO MORE

"We're all about building community—we grow our own fruits and vegetables. My housemates and I work and study nearby and take the whole 'local' thing very seriously. One of them works at Dark Horse Comics right on Main Street. It's a short bike ride from the house—talk about a great commute."



JUST STARTING OUT

MILWALIKIE

URBSWORKS | SPRING 2011

MILWAUKIE RESIDENTIAL STANDARDS PROJECT I FUTURE HOUSING TRENDS

"Our parents weren't born here, but we feel just like everybody else. We are grateful for the opportunities we've been given, and we aspire to live the American dream."

URBSWORKS | SPRING 2011



"Not being able to afford a place on our own was a blessing in disguise. Together, we can share a great house with a doable rent, and a huge garden where we grow a lot of our own food. There will be plenty of time later for families and mortgages."

#### ALL PHASES OF LIFE HOUSING SURVEY

Housing Scenarios							
for different phases of life	Apartment	Live/Work Unit	Rowhouse	Duplex	Cottage Cluster	Detached with ADU	Detached Dwelling
			check all hou	sing types that you th	ink could apply		
<b>1</b> Single young adult: lives with roommate(s) or alone	5	1	1	3	0	0	0
Notes or other housing (pl	ease specify)						
<b>2</b> Adult(s) with young kids living at home	2	1	3	4	0	1	2
Notes or other housing (pl	ease specify)	Large 3-4 b	edroom, large	e yard			
<b>3</b> Adult(s) with older kids living at home	1	1	1	2	1	3	3
Notes or other housing (pl	ease specify)						
<b>4</b> Extended family (adults, kids and senior adults)	0	1	1	2	1	3	3
Notes or other housing (pl	ease specify)						
<b>5</b> Older adult(s) with no kids present (55 - 70 years old)	2	0	1	5	2	2	2
Notes or other housing (pl	ease specify)	Single floor	, small or no y	yard			
6 Senior adult(s) with no kids present (70 + years old)	2	0	1	3	3	2	1
Notes or other housing (pl	ease specify)	Single floor	, no yard				
Tell us about yours	Cown Rent Own	Plains, I a home a home or manage a business for a private or public e	future co housing Yes	ou like to be a part of onversations about in North Plains	Nam Ema Phoi		
	Othe	r (please specify)		Survey results from	m one of our meetin	gs with North Plain.	s residents

## **NEIGHBORHOOD CONDITIONS**

	Context 1	Context 2	Context 3	Goals
Parking	On-street plentiful	Mixed on-street plentiful	Minimal on-street parking / utilization maxed out	Minimize parking ar pavement
Trees	Street trees	Image: Second secon	Image: Second secon	Maximize tree cano
Middle Housing	Small lot	Medium lot	Large lot	Increase housing op

S	Possible Solution
and	<ul> <li>» management</li> <li>» curbless street design</li> <li>» alley-ends</li> <li>» alleys</li> <li>» long driveways</li> <li>» Permeable parking lots</li> </ul>
юру	<ul> <li>» large tree plant strip on-street</li> <li>» tree preservation</li> <li>» new tree planting</li> <li>» curbless streets and trees in the same place as parking</li> </ul>
options	» different housing assumptions for different lots





#### Neighborhood: Lake Road

Zone: R-5 south of Washington; R-2 north of WA Typical lot size: varies: 10,000 - 42,000 square feet Typical lot dimensions: varies: 50-125 feet wide; 225-350 feet deep Building placement: varies, flag lots Building type: varies Street character: paved with sidewalks and plant strip Street classification: primarily minor residential Sidewalks: yes Street trees: Some Private trees: bigger older trees, especially on large lots Parking: on-street parking





#### Neighborhood: Ardenwald Zone: R-7 Typical lot size: 16,000 square feet Typical lot dimensions: 70 feet wide; 240 feet deep Building placement: varies, facing street Building type: 1920's-40's, 1.5 stories, 1,500 - 2,000 sf Street character: unimproved paving, gravel shoulder, narrow, no sidewalks Street classification: minor residential Sidewalks: no Street trees: minimal

Private trees: modest tree canopy Parking: informal on gravel shoulder





Neighborhood: Island Station Zone: R-5 Typical lot size: varies: 5,000, 10,000, 20,000 square feet Typical lot dimensions: 50-100' wide; 100 - 200' deep Building lacement: varies, facing street Building type: varies Street character: unimproved paving, gravel shoulder, narrow, no sidewalks Street classification: primarily minor residential Sidewalks: no Street trees: no Private trees: bigger older trees, especially on large lots Parking: informal on gravel shoulder, entrance to Elk Rock Island an issue





Neighborhood: Lake Road Zone: R-5

Parking: on-street parking

Typical lot size: 5,000 square feet Typical lot dimensions: 50 feet wide x100 feet deep Building placement: varies, facing street Building type: 1920's-1940's era, 1.5 stories, 1,500 -2,000 sf Street character: paved with sidewalks and plant strip Street classification: primarily minor residential Sidewalks: yes Street trees: minimal Private trees: modest tree canopy





Neighborhood: Lewelling Zone: R-7 Typical lot size: 7,000 square feet Typical lot dimensions: 70 feet wide by 100 feet deep Building placement: facing street, 15 foot setback plus 12 foot sidewalk easement Building type: 1960's single story ranch; 1000 - 1500 sf Street character: paved, 30 feet wide, curb Street classification: primarily minor residential Sidewalks: no Street trees: minimal Private trees: smaller tree canopy Parking: mostly off-street





Neighborhood: Historic Milwaukie Zone: R-2 Typical lot size: 5,000 square feet Typical lot dimensions: 50 feet wide x100 feet deep Building placement: varies, facing street Building type: 1900-1940's, 1.5 stories, 1,500 - 2,000 sf Street character: paved with sidewalks and plant strip Street classification: primarily minor residential Sidewalks: yes Street trees: moderate Private trees: modest tree canopy

Parking: on-street parking





Neighborhood: Lake Road Zone: R-7 and R-10 Typical lot size: varies: 30,000 - 80,000 square feet Typical lot dimensions: varies: 100' wide; 300-800' deep Building placement: varies Building type: varies, 1950's - 1990's 2-story Street character: unimproved paving, gravel shoulder, narrow, no sidewalks Street classification: primarily minor residential Sidewalks: minimal Private trees: minimal Private trees: large tree canopy, bigger older trees, especially on large lots Parking: informal on gravel shoulder





Neighborhood: Lake Road Zone: R-5 Typical lot size: 5,000 square feet Typical lot dimensions: 50-100' wide x100' deep Building placement: varies, facing street Building type: 1950's-1960's, 1 story, 1,000 - 1,500 sf Street character: narrow unimproved paving, gravel shoulder Street classification: primarily minor residential

Street classification: primarily minor residential Sidewalks: no

Street trees: no

Private trees: some established trees

Parking: informal on gravel shoulder





ARDENWALD

## HECTOR CAMPBELL



## HISTORIC MILWAUKIE



## ISLAND STATION







#### LEWELLING



## LINWOOD



#### **INTERACTIVE EXERCISE**

What is your experience living in different kinds of housing situations?

How have neighborhood conditions affected your housing choices?

#### CODE AUDIT AND KEY FINDINGS

#### What is the Code Audit?

» About twenty pages in two parts

» An Executive Summary, consisting of:

- » The project policy mandate
- » Overall findings and summary of the main issues that need to be addressed
- » Corrective actions: enhancements, modifications, or removal of a provision

#### » Appendix items

- » A tabulation of issues noted by technical team
- » Development standards table
- » Key findings by technical team, by policy mandate topic
- » HB 2001 compliance summary memo, summarizing compliance paths

hat need to be addressed or removal of a provision

e topic ng compliance paths

#### PARKING

#### Key findings and code options

- » Manage parking inventory
- »Curbless street design
- » Alley-ends
- » Alleys
- » Long driveways
- » Permeable paving parking lots that avoid tree root areas







Hybrid infill block layout with partial alley at one end of a block and front-loaded parking for the remainder.

#### Partial alley at the end of a block

Applicability

- » Optional for the following housing types: All housing types
- » Optional for infill and new subdivisions



#### TREES

#### Key findings and code options

- » Large planting strip on-street
- » Maintaining trees on private property
- » New tree planting, in streets and on private property
- » Narrow, curbless, queuing streets with trees and parking alternately occupying the same street zone (Island Station Neighborhood Greenway)





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## **MIDDLE HOUSING**

#### Key findings and code options

» Context-sensitive forms for different lot sizes and conditions

» Attached vs. detached house types: DLCD flexible definition



Large Townhouse







# Thank you