

Moving Forward Milwaukie Neighborhood Main Streets

Moving Forward Milwaukie • May 6, 2015

Moving Forward Milwaukie

Project Team



FREGONESE A S S O C I A T E S **ECONOMICS** · FINANCE · PLANNING









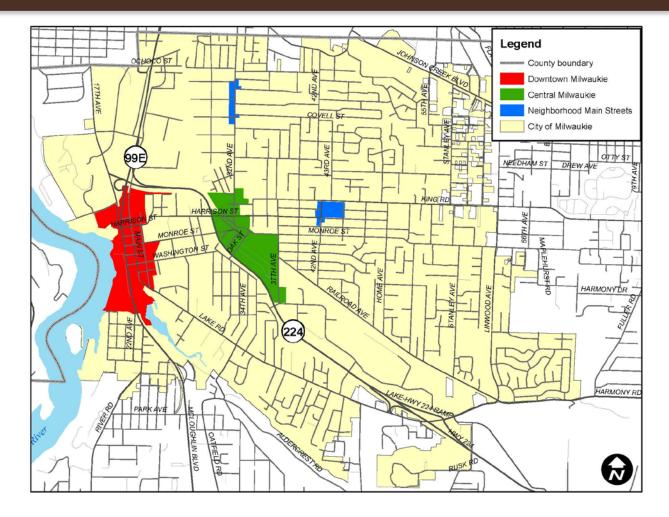
Moving Forward Milwaukie

Agenda

- Moving Forward Milwaukie project overview
- Recap 2012 Neighborhood Main Streets project
- Code amendments overview
- Small group discussions
- Live polling on key issues



Phase 3 of Moving Forward Milwaukie





Project area







Phase 3 of Moving Forward Milwaukie

- Phase 1: Downtown
 - Remove barriers to development
 - Implement community's vision for downtown
- Phase 2: Central Milwaukie
 - Establish vision for the area
 - Remove barriers to development
- Phase 3: Neighborhood Main Streets
 - Address existing, underutilized commercial areas
 - Enhance their ability to serve the neighborhoods



Update on Process

- Downtown
 - Through Planning Commission
 - City Council study session 3/26
 - City Council hearing 5/5
- Central Milwaukie
 - Planning Commission worksessions 3/10, 3/24, & 4/14
 - Planning Commission hearings started 4/28
 - City Council hearings later this summer

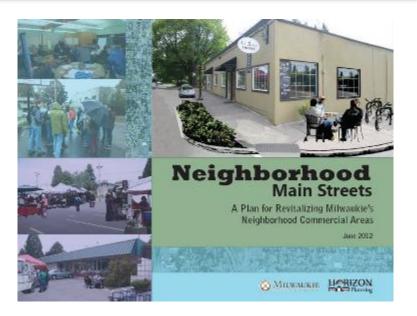


Questions or Comments?



Purpose

- Horizon Planning (PSU Students)
- Develop community vision for commercial neighborhood areas around 32nd Ave. and 42nd Ave.
- Devise collaborative solutions to reach that community vision





Challenges

- Inadequate zoning standards
- Auto-oriented development
- Poor pedestrian and bicycle connectivity
- Less-than-ideal spaces for new businesses
- Spread-out commercial uses on 32nd Ave







Opportunities

- Thousands of people within walking distance
- Unmet demand for restaurants and retail goods
- Pedestrian-scale development already in place
- High-volume transportation corridors
- Light rail station at Tacoma







Public Involvement and Outreach

- March-June 2012
 - Online community survey
 - Public open house
 - Community visioning workshop
 - Interviews with business owners







Vision Statement

- Goal 1: A Vibrant, Local Economy
 - A variety of locally-owned, small businesses to meet everyday shopping and convenience needs for neighborhood residents
 - A few specialty retailers to draw from larger area
- Goal 2: Safe, Accessible Streets
 - Safe and comfortable pedestrian environment
 - Safe routes for walking, driving, bicycling, and public transportation
 - Adequate parking for businesses (but not too much)
- Goal 3: Neighborhood-scale Identity
 - Small-scale businesses oriented toward the "main streets"
 - Gathering places for nearby residents
 - Attractive streetscapes



Final Recommendations

Addressed as part of Moving Forward Milwaukie:

- New commercial zone with neighborhood-serving uses
- Establish development and design standards for zone



Final Recommendations

To be addressed in the future:

- Make sidewalks safer and more comfortable
- Improve connections to surrounding neighborhoods
- Improve pedestrian crossings at key intersections
- Add bicycle parking on neighborhood main streets
- Improve on-street parking
- Seasonal farmers market in under-used parking lots
- Promote local businesses with buy-local campaigns
- Establish storefront improvement program
- Fill vacant storefronts with non-traditional uses



Questions or Comments?



NMS Draft Amendments

Overview

- Goal:
 - Support small, local businesses
 - Create attractive, pedestrianfriendly environment
- Tools:
 - Use standards: allow the types of businesses the neighborhoods want to see
 - Development standards: bring buildings up to the street, parking behind or beside
 - Design standards: ground floor is transparent, materials are high-quality and long-lasting





Existing Zoning







Proposed Zoning

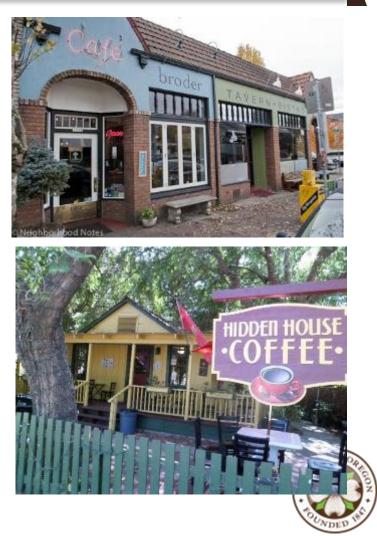






Proposed Permitted Uses

- What we heard:
 - A full range of office, retail, personal services should be allowed
- New:
 - Allow coffee shops, theaters, day care, mixed-use
 - Prohibit auto sales
- Direction needed:
 - Permitted uses
 - Size restrictions
 - Residential uses



Proposed Development Standards

- What we heard:
 - You want pedestrianfriendly, neighborhoodfriendly, attractive commercial areas
- Proposed approach:
 - Establish maximum setbacks
 - Prohibit parking between building and street



Proposed Design Standards

- What we heard:
 - You want pedestrian-friendly, neighborhood-friendly, attractive commercial areas
- Proposed approach:
 - Location of main entrances
 - Weather protection
 - Types of building materials
 - Ground floor windows & doors





Questions or Comments?



Group Discussion Instructions

- 30 minute small group discussion
- Groups of 5-7 will talk at tables together
- Use the 4 key questions to guide the conversation
- After the discussion each group will present their top issue and solution to the larger group



Group Discussion Questions

- How do you use the areas? Live/work/shop, etc.?
- What types of businesses/services would you like or not like to see in the areas?
- Do you feel safe walking or biking in these areas? If not, do you want to?
- Do you think 32nd and 42nd Avenues should look and function differently (different kinds of buildings, different kinds of businesses)? If so, how?



Instant Polling

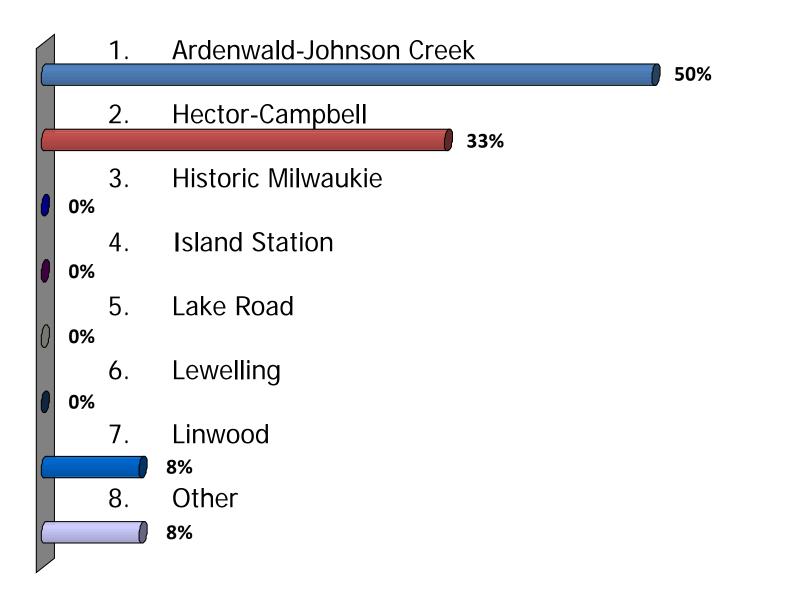
Getting Familiar with the Keypads

- There are no right or wrong answers!
- Go with your "gut reaction!"

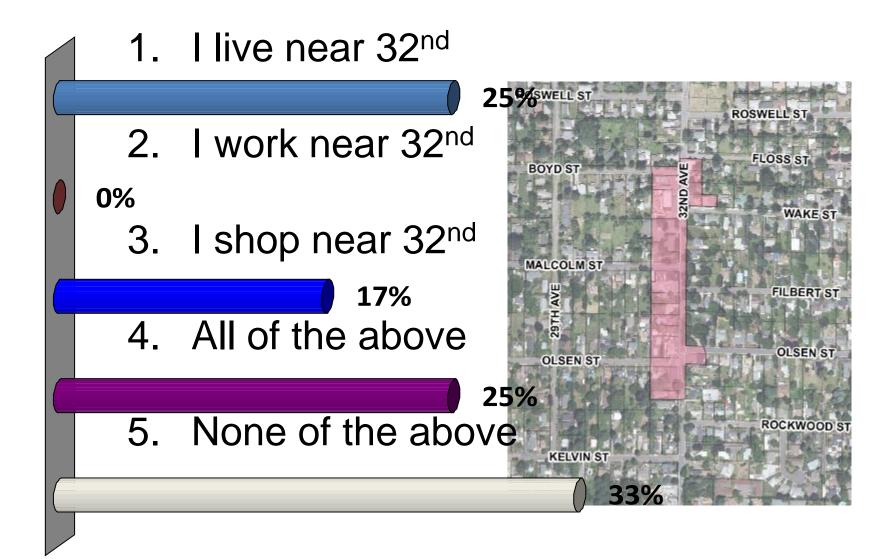


Is this your first time participating in a meeting for Moving Forward Milwaukie or Neighborhood Main Streets?

What neighborhood do you live in?

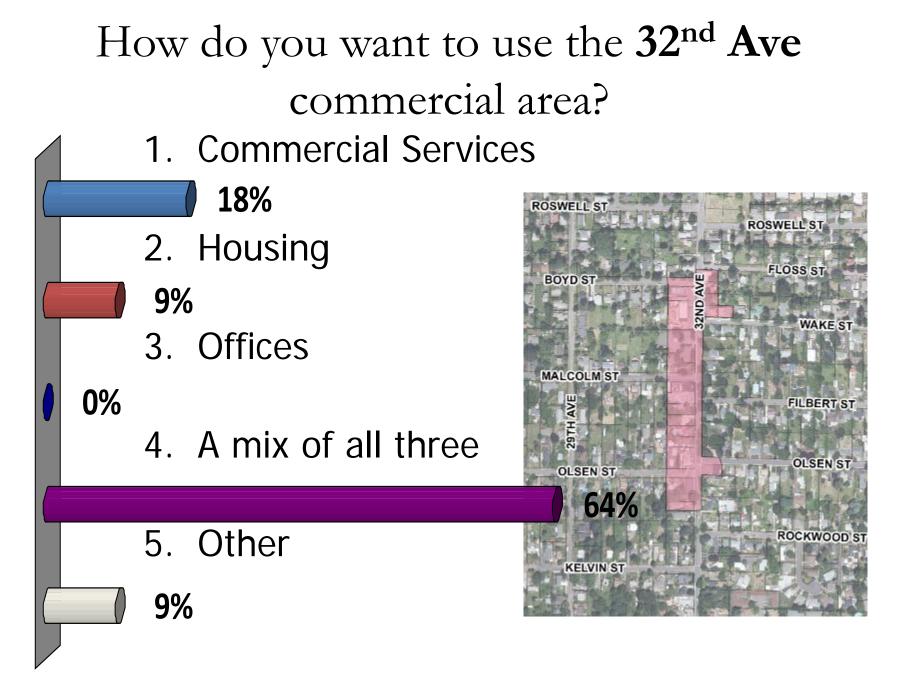


How do you currently use 32nd Avenue?



How do you currently use 42nd Avenue?





How do you want to use the 42nd Ave					
commercial area?					
		1.	Commercial Servic	es	
		0	25%	HC C	
	0%		Housing	VELLYN ST NOT HARRISON ST	
		3.	Offices		
		4.	A mix of all three		
		5.	Other	50% MONROE ST	
			25%		

Live Polling: Use Standards

Key Issue: Size Limits

- Proposed approach:
 - Limit each use/business to 10,000 sf
- Considerations:
 - Large uses may limit the ability to accommodate a variety of smaller, local shops
 - Limit on size of use, rather than size of building
 - Safeway would become nonconforming



Key Questions – Size Limits

Business	Square Footage
Super Burrito	2,400
Milwaukie 7-Eleven	2,700
Applebee's (typical size)	5,000
Lisac's Stoves	9,300
Trader Joe's (typical size)	10,000-15,000
Walgreens (typical size)	14,500
Blue Awning Building (32nd Ave)	15,000



Live Polling: Use Standards

Key Issue: Size Limits



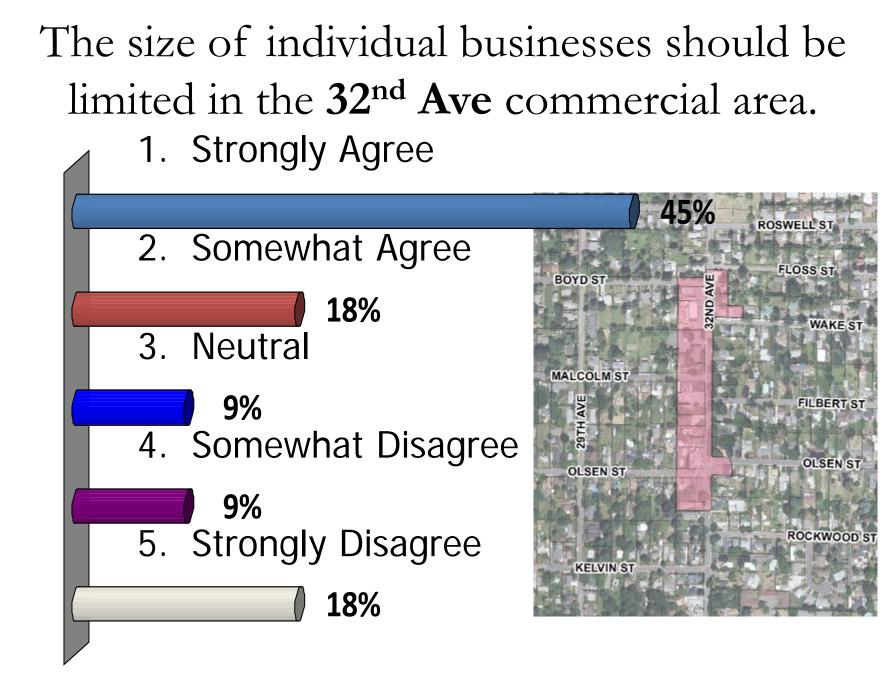


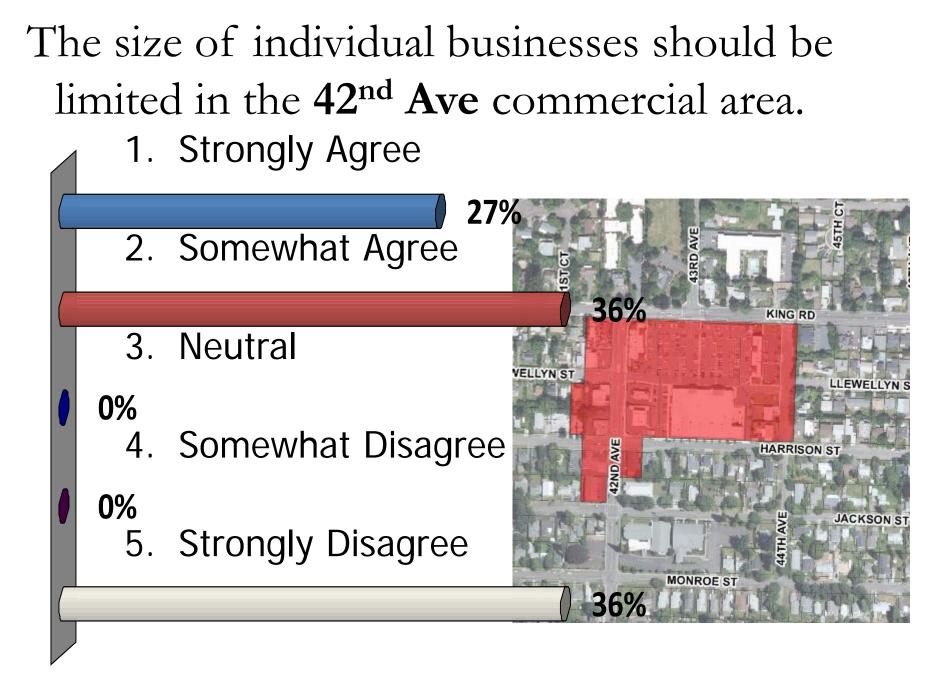
Live Polling: Use Standards

Key Issue: Size Limits









Live Polling: Use Standards

Key Issue: Auto Sales

- Proposed approach:
 - Auto sales are not allowed
- Considerations:
 - Auto sales inconsistent with pedestrian-friendly, neighborhood serving commercial
 - One existing auto sales business would would be "nonconforming" if use is prohibited



Live Polling: Example Dealership Pictures



Premiere Auto Wholesale, 10425 SE 42nd Ave

Enterprise Car Sales, 18720 SE McLoughlin Blvd



I would like to see **auto sales** in the 32nd Ave commercial area.

1. Strongly Agree 0% 2. Somewhat Agree 0% 3. Neutral 9% 4. Somewhat Disagree 9% 5. Strongly Disagree



I would like to see **auto sales** in the 42nd Ave commercial area.

1. Strongly Agree 0% 2. Somewhat Agree 0% 3. Neutral 8% VELLYN ST 4. Somewhat Disagree 17% 5. Strongly Disagree



Live Polling: Use Standards

Key Issue: Drinking Establishments

- Proposed approach:
 - Eating establishments (businesses that primarily serve food and may or may not serve alcohol) allowed
 - Drinking establishments (businesses that primarily serve alcohol and may or may not serve food) conditional uses
- Considerations:
 - Concern about noise and impacts neighborhood impacts



Live Polling: Drinking Establishment Examples



McQueens Bar & Grill, 14680 SE River Rd



Wine:30, 6716 SE Milwaukie Ave



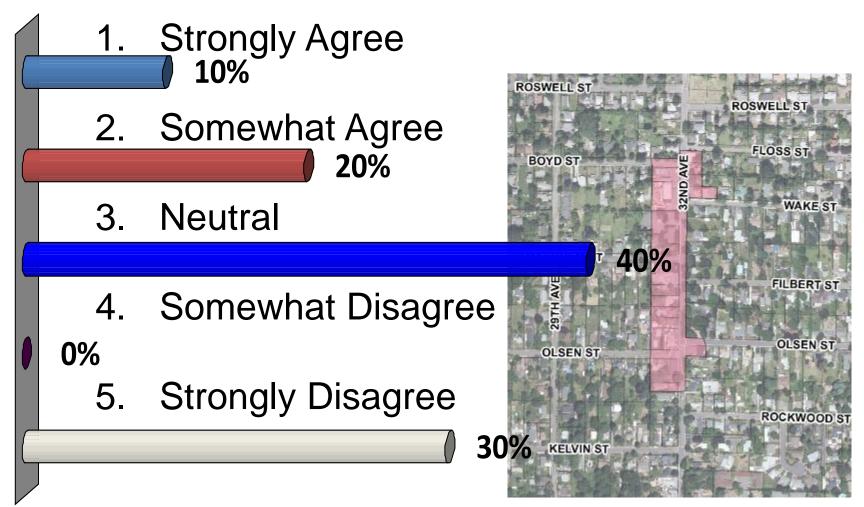
Portland U-Brew & Pub, 6237 SE Milwaukie Ave



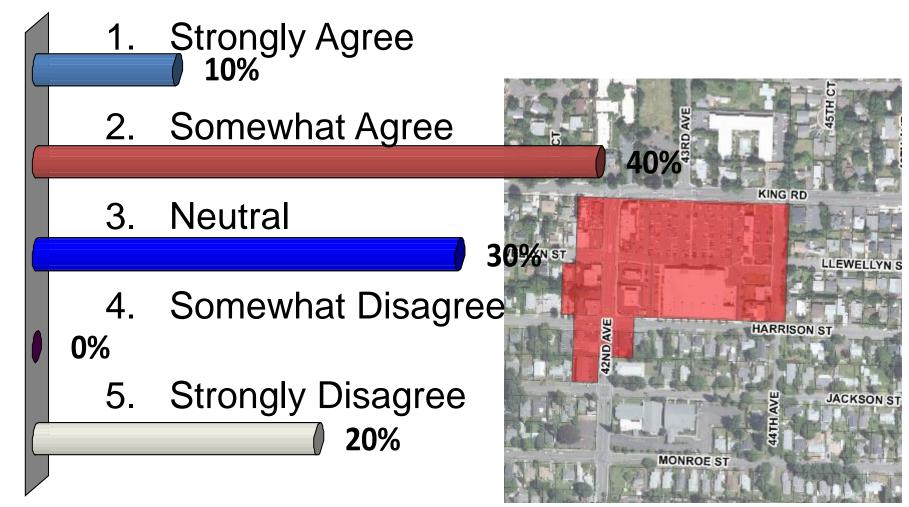


Laurelwood Public House & Brewery, 6716 SE Milwaukie Ave

I would like to see **businesses that primarily serve alcohol** in the 32nd Ave commercial area.



I would like to see **businesses that primarily serve alcohol** in the 42nd Ave commercial area.



Live Polling: Use Standards

Key Issue: Stand-alone residential

- Proposed approach:
 - Allow residential on the 2nd and 3rd floors of mixed use buildings
 - Stand-alone single-family and multifamily as conditional uses
- Considerations:
 - Stand-alone residential could limit potential for commercial development
 - Some existing residential in area is currently nonconforming



Single-family vs. Multi-family Housing

Single-family A single dwelling unit in one home

Example: A single house on its own lot





Multi-family

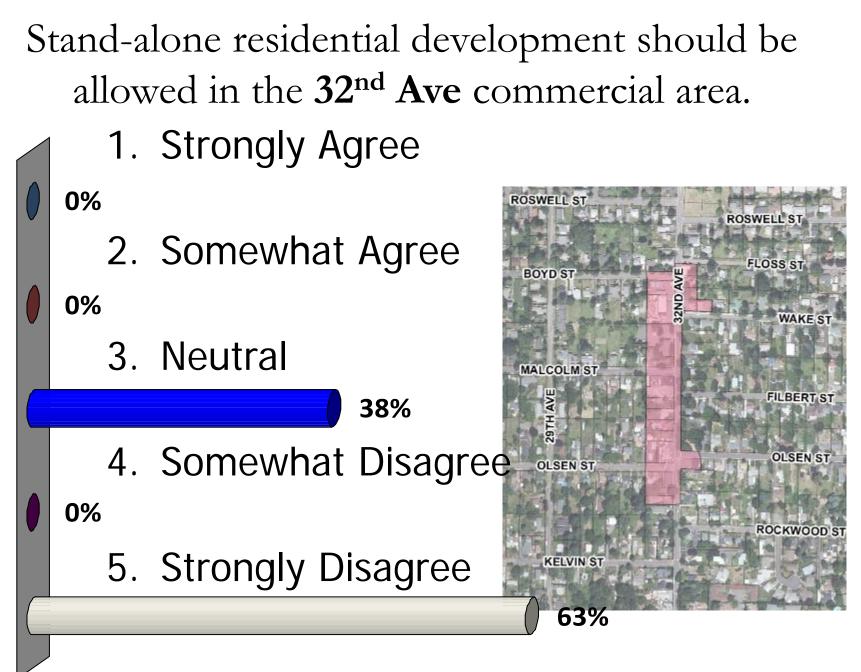
Three or more separate dwelling units in the structure

Example: Triplex, Quadplex, or Apartments

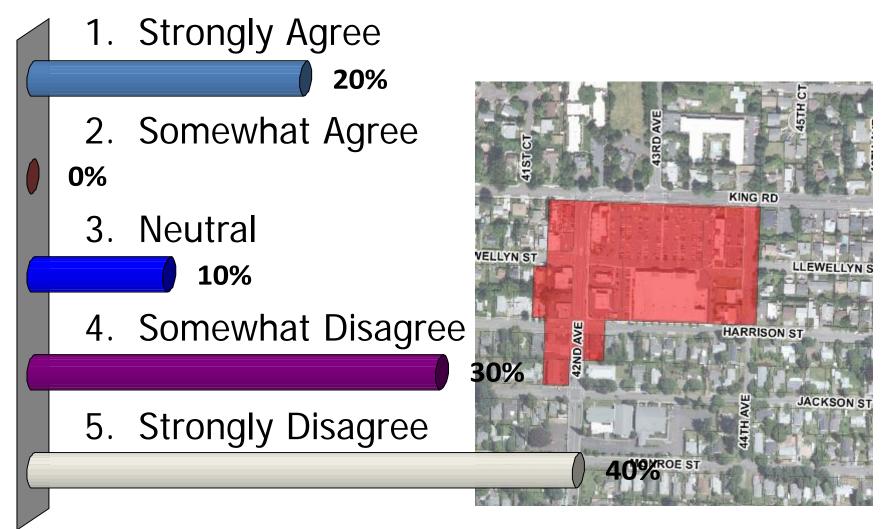








Stand-alone residential development should be allowed in the 42^{nd} Ave commercial area.



Key Issue: Location of parking

- Proposed approach:
 - New parking must be located next to or behind buildings
- Considerations:
 - Parking lots next to the sidewalk reduce pedestrian-friendliness
 - Regulating where parking is located creates a more appealing pedestrian environment



Key Issue: Location of parking

Buildings that are separated from the sidewalk by parking lots

Buildings located close to the sidewalk





Key Issue: Location of parking

Buildings located close to the sidewalk





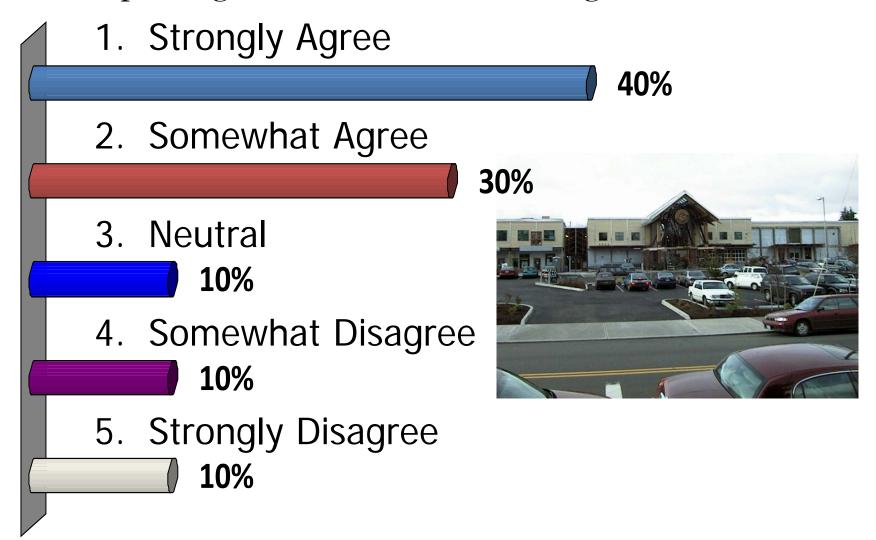
Buildings that are separated from the sidewalk by parking lots



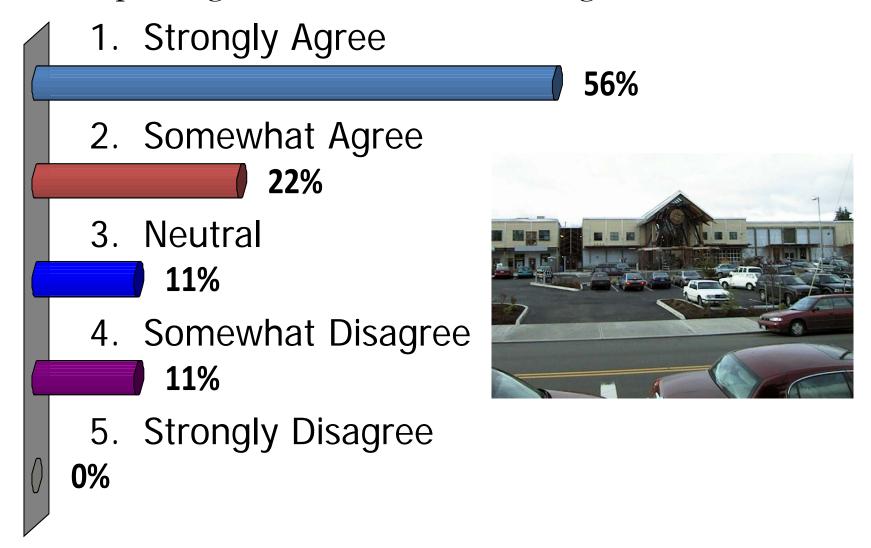




New development in the **32nd Ave** commercial area should not have parking lots between the building and the sidewalk.



New development in the **42nd Ave** commercial area should not have parking lots between the building and the sidewalk.



Key Issue: Drive thrus

- Proposed approach:
 - Drive thrus are conditional uses
- Considerations:
 - Concern about pedestrian friendliness
 - What types of businesses could have a drive thru?
 - Coffee Shop
 - Fast Food
 - Bank
 - Other?

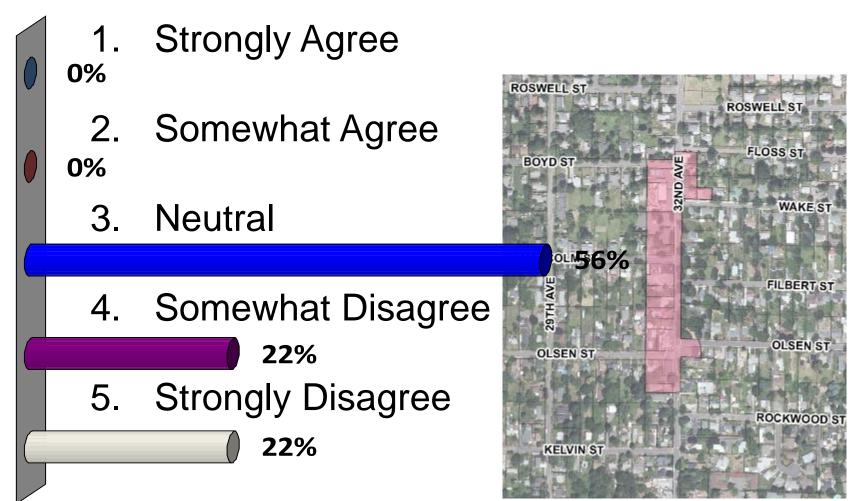


Live Polling: Drive Thru Examples

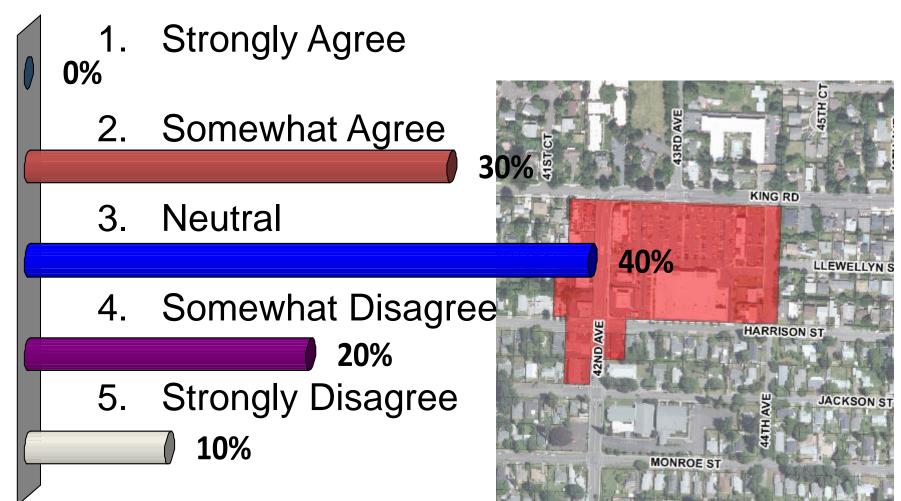




I would like to see **drive thrus** in the 32nd Ave commercial area.



I would like to see **drive thrus** in the 42nd Ave commercial area.



Live Polling: Design Standards

Key Issue: Maximum Setbacks

- Proposal:
 - Establish maximum setback along 32nd and 42nd
 Ave
- Considerations:
 - Existing regulations allow 0 setback buildings
 - Sidewalk-tight buildings create pedestrian-friendly environment



Live Polling: Design Standards

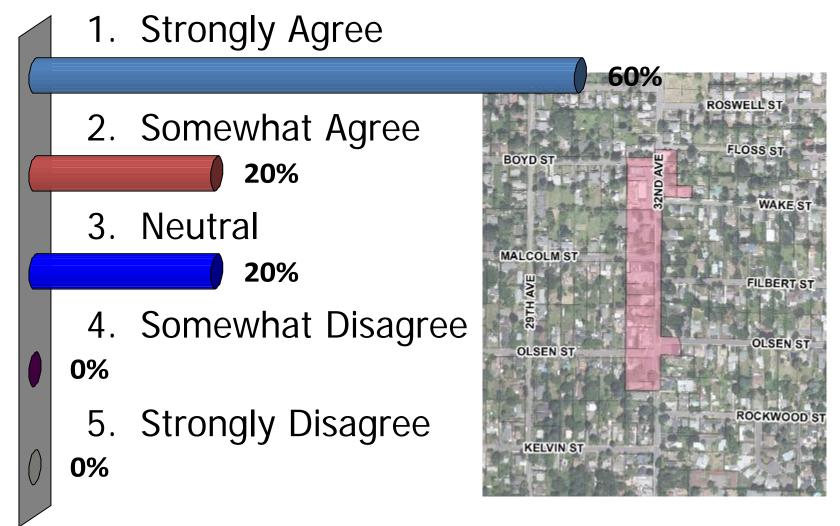
Key Issue: Minimum/Maximum Setbacks

A street with consistent setbacks, buildings close to the sidewalk.

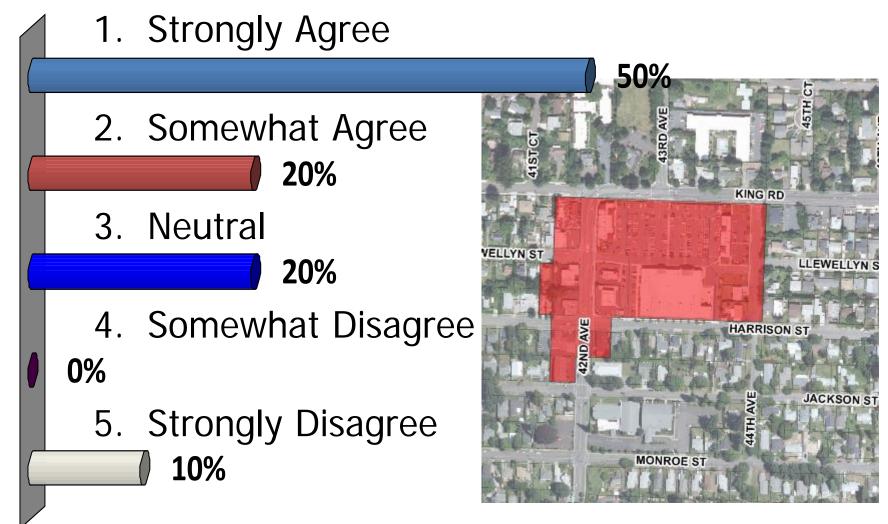
A street with inconsistent setbacks or large setbacks.



New development in the **32nd Ave** commercial area should have maximum setbacks.



New development in the **42nd Ave** commercial area should have maximum setbacks.



NMS Draft Plan & Code Amendments

Questions or Comments?





Neighborhood Main Streets

- Final PAC meeting 5/21
- Public Event: Refined code amendments 6/3
- Planning Commission hearings July 2015



Thanks!

www.milwaukieoregon.gov/planning

Please Visit the Web Site for Updates



TO TO THE OWNER