

# Meeting Objectives

### **Tentative Advisory Committee Meetings**

8/13	Central Milwaukie Concepts, and Downtown Amendments
9/29	Draft Central Milwaukie Land Use and Transportation Plan
1/29	Central Milwaukie Plan and Code Amendments
4/1	Neighborhood Main Streets Overview and Discussion
5/21	Neighborhood Main Streets Plan and Code Amendments



# Meeting Objectives

- Status update
- Recap 2012 Neighborhood Main Streets Project
- Neighborhood Main Streets draft amendments
  - Key questions
  - Discussion
- Public event overview



## Status Update

- Downtown
  - Through Planning Commission
  - City Council study session 3/26
  - City Council hearing 5/5
- Central Milwaukie
  - Planning Commission worksessions 3/10, 3/24, & 4/14
  - Planning Commission hearings start 4/28
  - City Council hearings later this summer

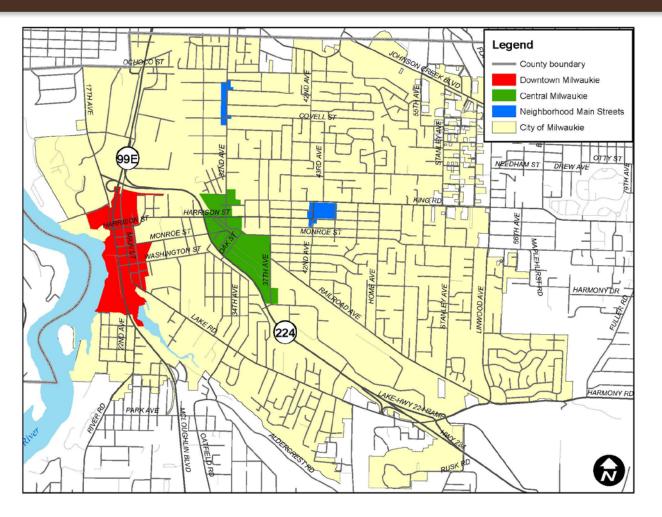


### Phase 3 of Moving Forward Milwaukie

- Phase 1: Downtown
  - Remove barriers to development
  - Implement community's vision for downtown
- Phase 2: Central Milwaukie
  - Establish vision for the area
  - Remove barriers to development
- Phase 3: Neighborhood Main Streets
  - Address existing, underutilized commercial areas
  - Enhance their ability to serve the neighborhoods

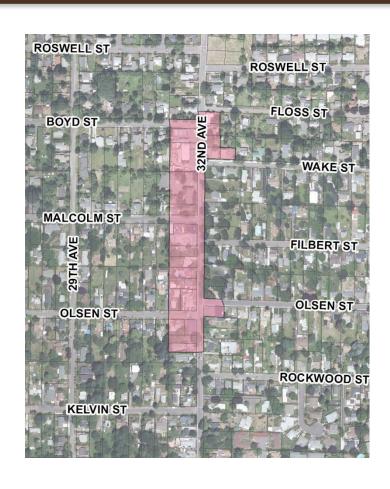


### Phase 3 of Moving Forward Milwaukie





### Project area



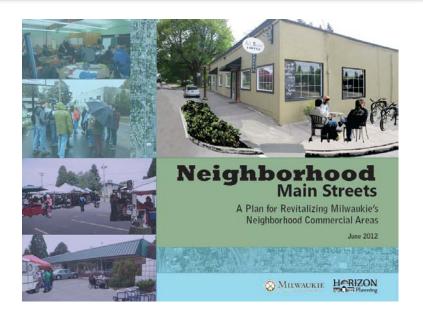


Questions or Comments?



### Purpose

- Horizon Planning (PSU Students)
- Develop community vision for commercial neighborhood areas around 32<sup>nd</sup> Ave. and 42<sup>nd</sup> Ave.
- Devise collaborative solutions to reach that community vision





### Regulatory Challenges

- Inadequate zoning standards
- Auto-oriented development
- Poor pedestrian and bicycle connectivity
- Less-than-ideal spaces for new businesses
- Spread-out commercial uses on 32<sup>nd</sup> Ave







### Opportunities

- Thousands of people within walking distance
- Unmet demand for restaurants and retail goods
- Pedestrian-scale development already in place
- High-volume transportation corridors
- Light rail station at Tacoma





#### Public Involvement and Outreach

- March-June 2012
  - Online community survey
  - Public open house
  - Community visioning workshop
  - Interviews with business owners



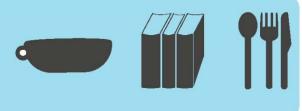




#### Vision Statement

#### Goal 1: A Vibrant, Local Economy

- A. A variety of locally-owned, small businesses meets everyday shopping and convenience needs for residents of immediate neighborhoods.
- B. A few specialty retailers draw in customers from outside the neighborhood.



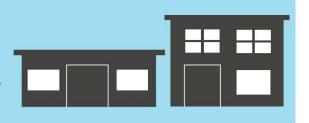
#### Goal 2: Safe, Accessible Streets

- A. Sidewalks, crossings and street lighting on the Main Streets create a safe and comfortable environment for pedestrians.
- B. Streets in and around the area offer safe routes for walking, driving, bicycling, and public transportation.
- C. Adequate parking serves businesses without overwhelming the pedestrian environment.



#### Goal 3: Neighborhood-scale Identity

- A. Businesses are oriented along a main street, whose small scale and design blend easily into the surrounding residential neighborhood.
- B. Places are available for residents to gather, such as a park, community center, cafe, or pub.
- C. Street trees, bio-swales, and landscaping increase the attractiveness of the area.





#### Final Recommendations

### Zoning Code:

- New commercial zone with neighborhood-serving uses
- Establish development and design standards for zone
- Expand spatial extent of zone



#### Final Recommendations

### Transportation:

- Make sidewalks safer and more comfortable
- Improve connections to surrounding neighborhoods
- Improve pedestrian crossings at key intersections
- Add bicycle parking on neighborhood main streets
- Improve on-street parking



#### Final Recommendations

### **Economic Development:**

- Seasonal farmers market in under-used parking lots
- Promote local businesses with buy-local campaigns
- Establish storefront improvement program
- Fill vacant storefronts with non-traditional uses such as:
  - Co-working spaces
  - Business incubators
  - Cooperatives



Questions or Comments?



## NMS Draft Amendments

#### Overview

#### Intent:

- Support small, local businesses
- Create attractive, pedestrianfriendly environment

#### Tools:

- Use standards: allow the types of businesses the neighborhoods want to see
- Development standards: bring buildings up to the street
- Design standards: ground floor is transparent, materials are high-quality and long-lasting

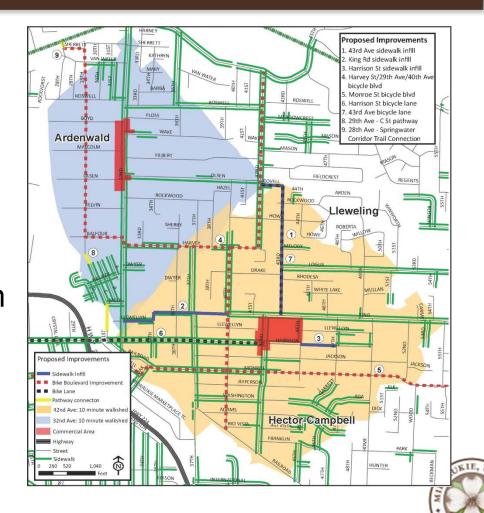




## NMS Draft Plan Amendments

#### Overview

- Some transportation recommendations may require amendments to the Transportation System Plan (TSP)
- Ancillary document to the Comprehensive Plan



### Report Recommendations

- Apply same regulations to both areas
- Prohibit auto sales and drinking establishments
- Restrict non-residential uses to 10,000-15,000 sf (larger permitted as conditional use)
- Residential allowed as conditional use (no change)
- Remove off-street parking requirements
- Ground floor transparency requirements and maximum setbacks on key streets

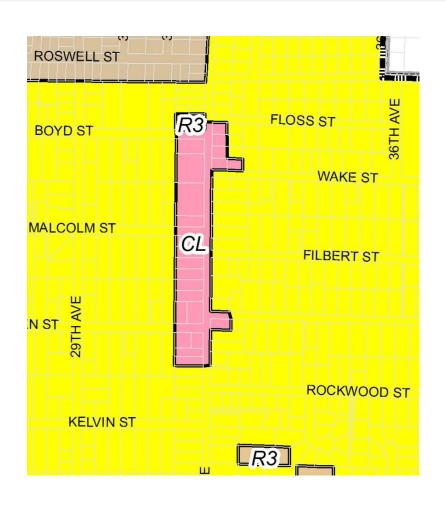


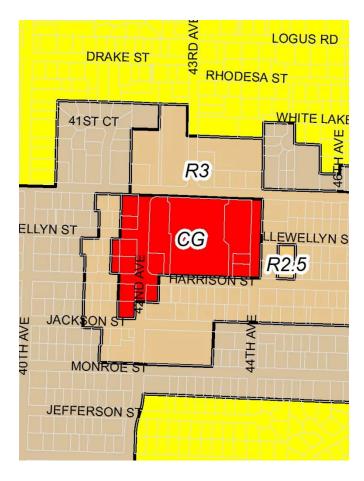
#### Overview

- Neighborhood Mixed Use Zone (NMU)
- Apply to 32<sup>nd</sup> and 42<sup>nd</sup> Ave commercial areas
  - Neighborhood commercial centers
  - Meet the needs of nearby residents
  - Vibrant, local economy
  - Safe and convenient pedestrian access
  - Neighborhood-scale identity



### **Existing Zoning**

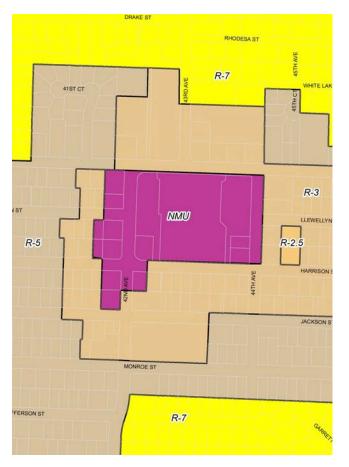






### **Proposed Zoning**







#### Proposed Permitted Uses

- No change:
  - Allow office, retail, personal services
- New:
  - Allow coffee shops/cafes, theaters, day care on 32nd
  - Prohibit auto sales
  - Size limitations on non-residential uses
  - Allow residential in mixed-use buildings
- Direction needed:
  - Permitted uses
  - Size restrictions





### Proposed Development Standards

- No change:
  - Height limits
  - Off-street parking requirements
- New/Revised:
  - Minimum lot size requirement
  - Maximum setbacks
  - No parking between building and street
- Direction needed:
  - Maximum setbacks





### Proposed Design Standards

- Currently no standards
- New:
  - Corners
  - Weather protection
  - Building materials
  - Ground floor transparency





# Key Discussion Questions



### Key Questions – General Approach

- 2012 Proposal:
  - Same regulations apply to 32<sup>nd</sup> and 42<sup>nd</sup> avenues
- Question:
  - Should 32<sup>nd</sup> Ave and 42<sup>nd</sup> Ave be treated differently or the same?
- Considerations:
  - Permitted uses
  - Scale of development



### Key Questions – General Approach

- 32<sup>nd</sup> Ave: Neighborhood commercial development pattern
- 42<sup>nd</sup> Ave: Suburban development pattern





- 2012 Proposal:
  - Auto sales should be prohibited.
  - Drinking establishments should be prohibited.
- Question:
  - Should these uses be prohibited?
  - Should they be allowed as conditional uses?
- Considerations:
  - Would make existing auto sales nonconforming
  - Drinking establishments can include brew pubs



- More than 75% of survey respondents wanted to prohibit automobile sales
- 1 existing automobile sale business would become nonconforming
- Participants were concerned about noise and impacts from drinking establishments (bars/taverns) but supported pubs/brew pubs



- 2012 Proposal:
  - Non-residential commercial uses should limited to 10,000-15,000 sq ft
  - Larger uses through Conditional Use approval
- Question:
  - Should there be a size limit?
- Considerations:
  - Would make Safeway nonconforming (~46,000 sf)
  - Conditional use review does not guarantee smaller sizes



Business	Square Footage
Super Burrito	2,400
Milwaukie 7-Eleven	2,700
Applebee's (typical size)	5,000
Lisac's Stoves	9,300
Trader Joe's (typical size)	10,000-15,000
Walgreens (typical size)	14,500
Blue Awning Building (32nd Ave)	15,000



- 2012 Proposal:
  - All residential uses are allowed only as conditional uses (no change to 32<sup>nd</sup> Ave allowances)
  - Not currently allowed in 42<sup>nd</sup> Ave area
- Question:
  - Should standalone residential uses be allowed (rowhouses, multifamily)?
- Considerations:
  - Could encroach into potential commercial development
  - Could make existing MFR conforming



### Key Questions – Development Standards

- 2012 Proposal:
  - Remove off-street parking requirements
- Question:
  - Should off-street parking requirements be removed?
- Considerations:
  - Off-street parking currently reduced by 50%
  - Additional 10% reductions for location near frequent bus route
  - Neighborhood concerns about on-street parking

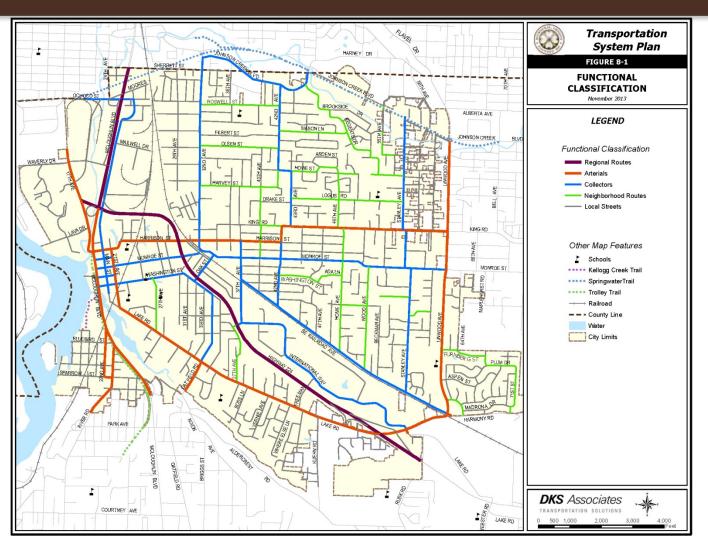


### Key Questions – Design Standards

- 2012 Proposal:
  - No minimum setback (no change)
  - Establish maximum setback
- Question:
  - Should zero setbacks continue to be allowed?
- Considerations:
  - Sidewalk-tight buildings create pedestrian-friendly environment
  - Additional setback requirements from 32<sup>nd</sup> and 42<sup>nd</sup> Ave



#### 32<sup>nd</sup> Avenue Setbacks



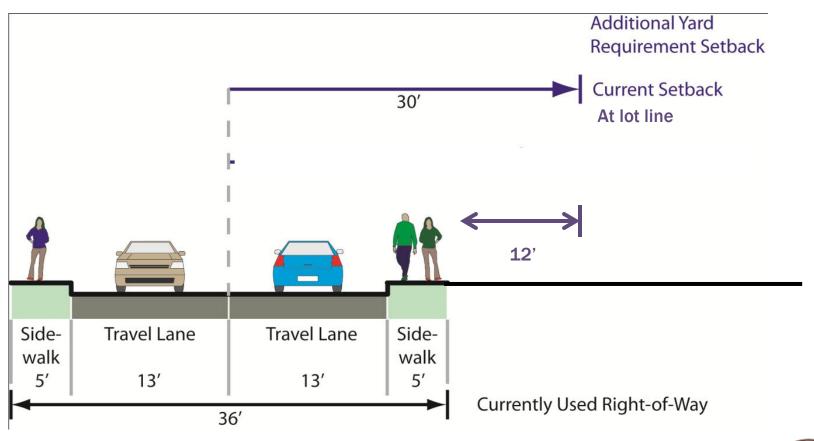


#### 32<sup>nd</sup> Avenue Setbacks

- Current width is 36-40 ft
- Planned width is 60 ft (travel lanes, parking, wider sidewalks and/or street trees)
- Additional right-of-way acquired through redevelopment



#### 32<sup>nd</sup> Avenue Setbacks





## NMS Draft Plan & Code Amendments

Questions or Comments?



### NMS Public Event

#### Overview

- Date: May 6, 2015
- Purpose: Confirm policy direction from 2012 project
  - Is it still valid?
  - Has anything changed?
- Activities: Visual Preference Survey and instant polling
  - Development and design standards
  - Other?
- Location: TBD



## Next Steps

#### Downtown:

- City Council study session 4/23
- City Council hearing 5/5

#### Central Milwaukie:

- Planning Commission worksession 4/14
- Planning Commission hearing 4/28

#### Neighborhood Main Streets

- Public Event: kick-off 5/6
- Next (Final!) PAC meeting 5/21
- Public Event: code amendments 6/3
- Planning Commission hearings July 2015



### www.milwaukieoregon.gov/planning

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