AGENDA CITIZENS UTILITY ADVISORY BOARD

Wednesday, January 7, 2015 6:00pm

JOHNSON CREEK FACILITY CONFERENCE ROOM 6101 SE JOHNSON CREEK BLVD.

| l. | CONSENT AGENDA | | CUAB Board |
|------|----------------|---|---|
| | A. | Approve Minutes from December 3, 2014 meeting | ALL |
| II. | REPO | DRT | |
| | A. | Review treatment costs - rate proposal | Greg Geist and Doug Waugh with Clackamas County WES |
| III. | DISC | USSION | |
| | A. | Water rate structure | Gary Parkin |
| IV. | MATT | TERS FROM THE BOARD | CUAB Members |
| V. | FUTL | ALL | |
| | Next | regular meeting: February 4, 2015 | |
| | | | |

VI.

ADJOURN

CUAB Meeting Minutes Wednesday, December 3, 2014 Johnson Creek Facility Conference Room 6101 SE Johnson Creek Blvd.

Members Present

Vincent Alvarez, Chair Michael Osborne Joel Bergman Kevin Hasey, Vice Chair

Members Absent

Greg Deane

Guest Present

None

Staff Present

Gary Parkin, Public Works Director

I. CALL TO ORDER

The meeting was called to order at 6:20pm.

II. CONSENT AGENDA

The November 5, 2014 meeting minutes were approved.

III. Report

A. Intergovernmental Agreement with Clackamas River Water

The CUAB group reviewed the November 5, 2014 meeting with Casey Camors, Finance Director, and Jason Rice, Engineering Director. Their interest is with the presentation by Jason Rice on whether the City should take over jurisdiction of water infrastructure in the Dual Interest Area "A" from Clackamas River Water (CRW). They are waiting to see the cost analysis with particular attention on:

- Checking the pipe condition (potholing to check material/condition).
- Rate of return on the maintenance/replacement cost of the CRW system.
- Possibility of a warranty from CRW.
- Taking over the system in a "sliding" process (portions at a time).

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| • | v | • | D1300 | |

A. Water rate structure

Gary presented the group with a rough draft of prior discussions of the CUAB on changing the water rate structure. Key points were made that education is a priority – suggested the use of messaging with bill notifications and background print (tips) to promote conservation and water system information. Edits to the report for Council were discussed (see material for the January meeting).

MATTERS FROM THE BOARD

A. None

V. FUTURE MEETING DATE/AGENDA ITEMS

January 7, 2015 – finalize water rate discussion

VI. ADJOURN

| The meeting ended at 8:10pm | | |
|-----------------------------|---------------------|---|
| | | |
| | | |
| | | |
| | | |
| Vincent Alvarez, Chair | Gary Parkin, Scribe | _ |

The CUAB was asked to review the tiered water rate structure and make a recommendation on replacing the current water rate structure with a tiered or similar structure. The group was also asked to consider removing or lowering the fixed portion of the current rate.

The group reviewed rate structure information, mostly in the form of presentation materials provided by the Finance Department. The areas of focus were:

- 1. How equitable Fairness of the structure was
- 2. Revenue Stability
- 3. Administrative application (not a big issue)
- 4. Understandable to customers
- 4.5. Conservation

The CUAB made the following discoveries in determining that the water rate structure should not be changed at this time:

- The current structure provides for the straight forward takes into account the cost for service
- The structure is collecting revenue at the desired level
- The existing structure provides good revenue stability
- Equity-Fairness is difficult to quantify
- Tiered rate structures seem most appropriate when water costs vary by quantity increased demand or with the a need/desire necessity and desire to conserve is high. Neither situation is present for the Milwaukie system.
- Fixed costs are a real factor an it is equitable to charge for them
- Social equity is an important issue, THe City's low income program is a good way to address it
- <u>Use education to help with conservation, not the rate structure</u>

Tiered rates are a refinement of the Uniform rate structure we use. Tualatin Valley Water District is a local water provider that used the tiered structure.





City rates include a fixed charge (except for low-income) and charge for different meter sizes.

Wastewater and Water

| | Residential Charges | | | Low Income Charges | | | Commercial Charges | | |
|---|---------------------|-----------------------------|--|--------------------|-----------------------------|--|--------------------|-----------------------------|--|
| UTILITY | Treatment | Billing & Administration | Volume | Treatment | Billing & Administration | Volume | Treatment | Billing & Administration | Volume |
| | (per EDU) | (per account) | (per CCF of water consumptio n) | (per | (per account) | (per CCF of water consumpti on) | (per EDU) | (per account) | (per CCF of water consumpti on) |
| Wastewater ¹ effective July 1, | \$27.54 | \$8.07 | \$2.60 | \$13.77 | \$4.04 | \$1.30 | \$59.87 | \$8.07 | \$2.60 |

1. Residential wastewater volume charge is determined by the average monthly water usage from December to March (winter average). The winter average is adjusted annually on March 31st.

| | Fixed | Volume Charge | Fixed | Volume Charge | Fixed | Volume Charge |
|------------------------|-------|------------------|--------|------------------|-------|------------------|
| Water ² | 6.81 | 3.09 | exempt | 3.09 | 6.81 | 3.09 |
| effective July 1, 2014 | | | • | | | |

2. Fixed water rate of \$6.81 is for a 3/4" meter or smaller. The base rates for larger meters are as follows:

| Commercial/Mu | Itifamily Meters | Standby Meters for Fire Flow Purposes | | |
|---------------|----------------------|--|----------------------|--|
| Meter Size | Monthly Base Rate | Meter Size | Monthly Base Rate | |
| 1" | \$ 9.50 | 2" | \$ 10.15 | |
| 1.5" | 15.33 | 4" | 36.54 | |
| 2" | 23.81 | 6" | 53.21 | |
| 3" | 58.70 | 8" | 72.23 | |
| 4" | 100.91 | 10" | 91.25 | |
| 6" | 148.89 | 12" | 110.28 | |

Stormwater and Streets

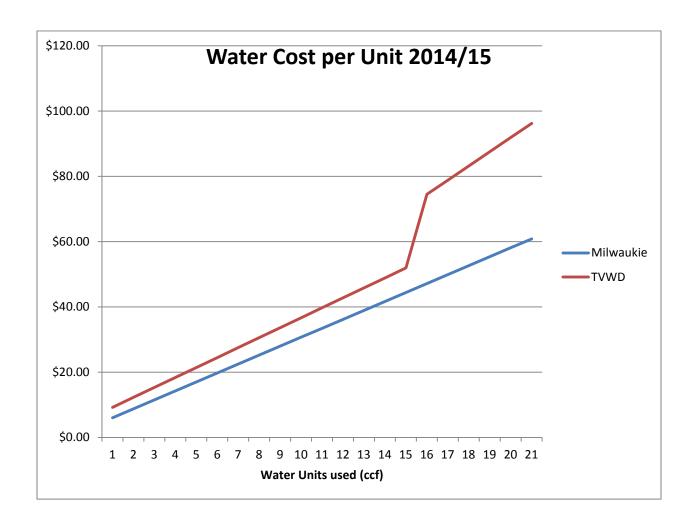
| UTILITY | Single Family Residential | Low Income | Commercial |
|--|---------------------------------|---------------|--|
| Stormwater effective July 1, 2014 | \$14.89 | \$7.45 | \$14.89 per 2,706 sq. ft. of impervious area |
| Street Maintenance Ord. #1966 effective July 1, 2007 | \$3.35 | Exempt | \$.35 per daily trip generated3 |

Full billing cycle rates for street maintenance in other residential categories are:

| Street Maintenance Rates for | | | | |
|------------------------------|------------|--|--|--|
| Residential | Rates | | | |
| Multifamily | \$2.10 per | | | |
| Elderly housing | \$1.40 per | | | |
| Mobile homes | \$1.40 per | | | |
| Congregate care | \$.70 per | | | |

3. Commercial daily trip generation is calculated based on type of use and building square feet. Monthly bill is capped at \$250, indexed annually by to the CPI published by the Bureau of Labor Statistics Current maximum is \$291.89. (Municipal Code Section 3.25.060.)

A comparison of the current structure and the tiered structure used by Tualatin Valley Water District (TVFR):



City of Milwaukie Citizen Utility Advisory Board

January 7, 2015

Capital Plan Review



Agenda

- » Capital Improvement Plan Adjustments
 - Rationale for changes
 - Projects, scheduling
- » Financial Impacts
 - Rates, Borrowings
- » Benefits



Capital Improvement Plan Changes

- » Risk Management Discussion
- » Current situation risk status
- » How the changes will reduce this risk, sense of savings



Capital Improvement Plan Changes

- » No changes to projects included
 - Timing adjustments only
- » Major adjustments include:
 - Digesters
 - · Completion moved from 2023 to 2017
 - Dewatering
 - Completion moved from 2025 to 2017
 - Intertie III
 - Completion moved from 2016 to 2020
- » Kellogg refurbishment projects moving ahead



Capital Improvement Plan Changes - Risk

» Current Capital Plan and Timing:

- High Risk Tolerance, work within modest rate increases
- "Rate-based Risk Tolerance"

» Proposed Capital Plan and Timing:

- Lower Risk Tolerance, needs drive rates
- Ensures capacity for growth



Updated Capital Plan

» Kellogg Creek WPCP

- Continue with renewal program
- Upgrade plant outfall
- Restore 4-mgd peak flow capacity
- Delay Intertie expansion

» Tri-City WPCP

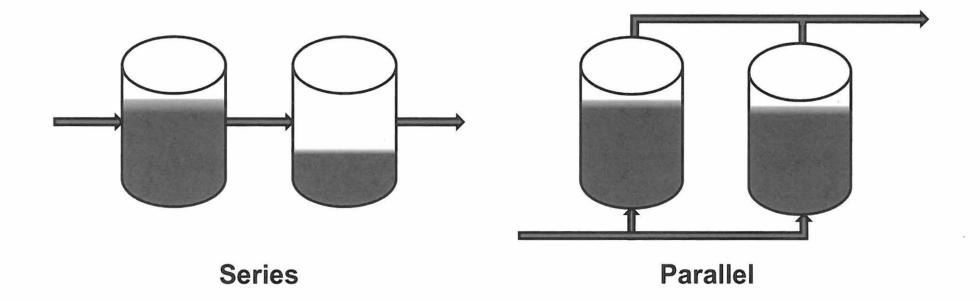
Expedite solids handling project

» District Collection Systems

- Evaluate and address Infiltration/Inflow
- Determine capacity bottlenecks



Current Solids Loading ~ 38,000 EDU

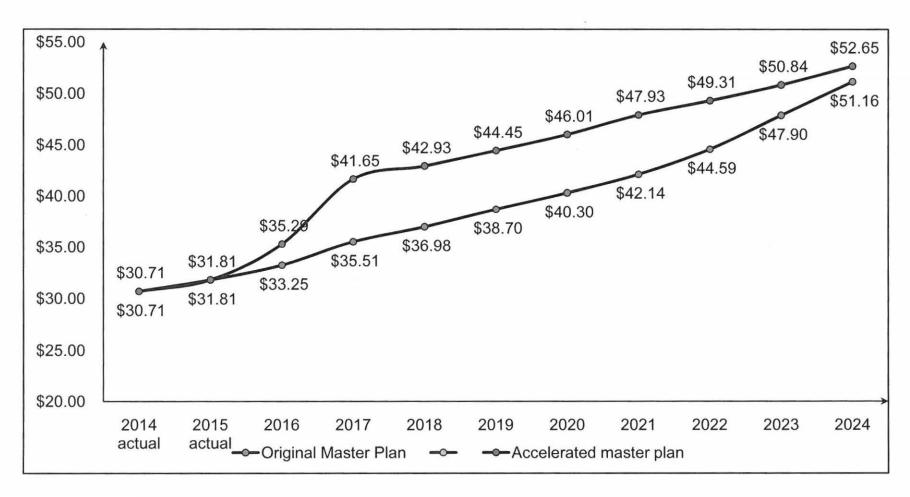
007/107/24/16/2016 Generally = 24/18/8/ 28/8/ 

Parallel Digester Operation Provides No Redundancy:

- Approx. \$250K initial cost for disposing of digester contents
- Ongoing operational costs of approx. \$100K/month

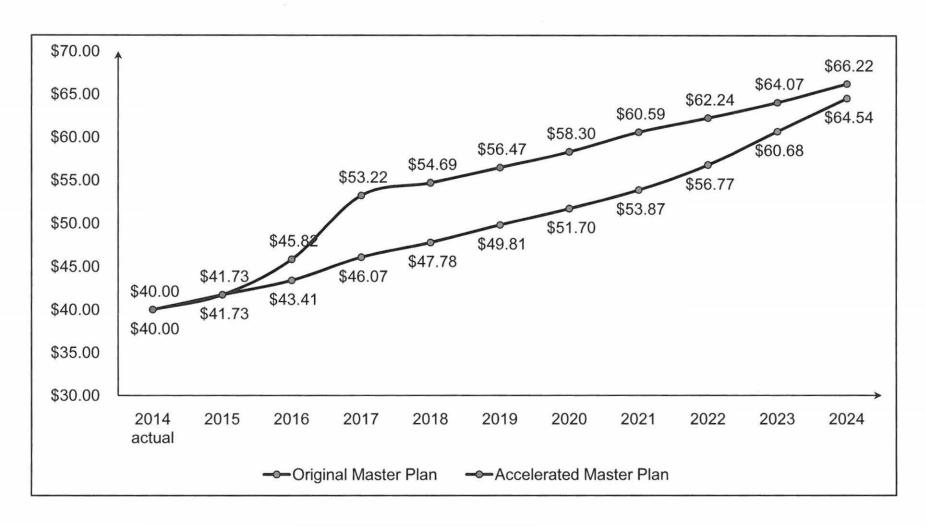


Forecast of Sanitary Sewer Wholesale Rates for Milwaukie Dollars per EDU per Month



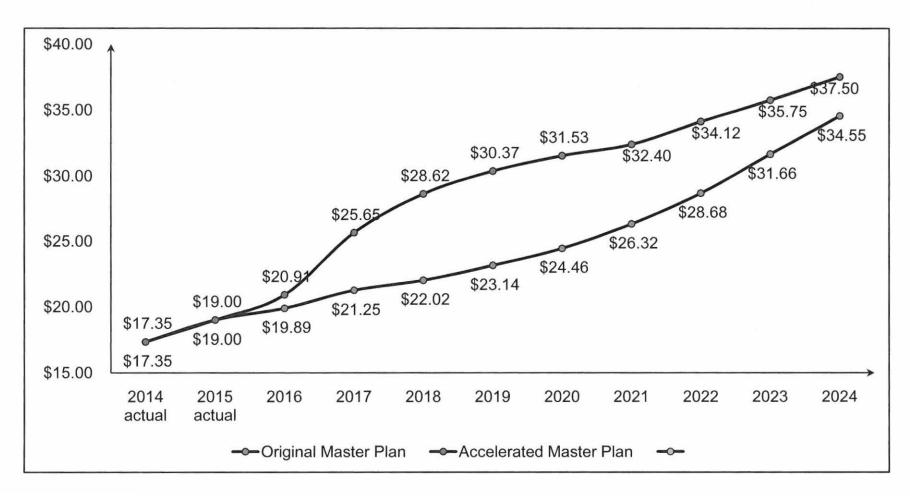


Forecast of Sanitary Sewer Rates in CCSD #1 Dollars per EDU per Month





Forecast of Sanitary Sewer Rates in TCSD Dollars per EDU per Month





System Benefits

- KC solids handling liquid to cake product
 - Risk Reduction and long-term cost savings
- Reduced truck traffic from Kellogg
 - · Beneficial to new Milwaukie city park
- Cost savings from hauling cake instead of liquid
- Digester redundancy
 - · Risk Reduction and accommodate growth
- Returning existing digesters to design operating parameters
 - Risk Reduction
- Allows for future focus on asset replacement



Kellogg Creek WPCP

| Project No | Project Name | 2013 Plan | Expedited Plan | Project Driver |
|---------------|--------------------------|--------------|-------------------|---|
| 1 | Electrical Power Systems | 2014-2015 | 2014-2015 | Asset replacement |
| 2 | Influent Pump Station | 2014 - 2016 | 2014 - 2016 | Asset replacement Improve energy use |
| 3 | Primary Clarifiers | 2014 – 2015 | 2014 – 2015 | Asset replacement |
| 4 | Aeration Basins | 2014 | 2014 | Completed |
| 5 | Process Blowers | | 2015 | Replace problem blowers |
| 6 | RAS Pump Station | | 2015 | Asset replacement |
| 7 | Utilidor | 2015 – 2016 | 2015 | Asset replacement |
| 8 | Digester Mixing | • | 2017 | Asset replacement |
| 9 | Dewatering | # | 2017 | Operations efficiency |
| 10 | Outfall | 2015 | 2015 | Regulatory |



Tri-City WPCP

| Project No | Project Name | 2013 Plan | Expedited Plan | Project Driver | | |
|---------------|-------------------------------------|--------------|-------------------|---|--|--|
| IIA | Intertie III | 2016 | 2020 | Obtain 4-mgd at Kellogg Creek | | |
| IIB | Phase II Electrical Expansion | 2019 | 2017 | Expand Temporary System | | |
| IIC | Anaerobic Digesters | 2023 | 2017 | Solids processing capacity Solids building seismic protection | | |
| IID | Landfill Mitigation | 2024 | 2018 | Meet cut and fill requirements | | |
| IIF | Dewatering/Centrate Equalization | 2025 | 2017 | Dewatering redundancy Cake storage MBR process expansion | | |
| IIE | Coarse Screening/Grit Removal | 2021 | 2021 | Peak flow capacity Intertie II diversion capacity | | |
| | Blower Replacement | - | 2016 | | | |
| IIG | MBR Blower Building | 2026 | 2027 | MBR process capacity | | |
| IIH | MBR Process Expansion | 2028 | 2028 | Wet weather flow treatment capacity Ammonia removal | | |
| IIJ | Blue Heron Outfall | 2021 | 2021 | Hydraulic Capacity | | |

Collection Systems

| Project No | Project Name | 2013 Plan | Expedited Plan | Project Driver |
|---------------|-------------------------|--------------|-------------------|-------------------------------|
| 1 | CCSD#1 Master Plan | 2014 - 2016 | 2014 - 2016 | Capacity/Condition Assessment |
| 2 | TCSD Master Plan | 2014 - 2016 | 2014 - 2016 | Capacity/Condition Assessment |
| 3 | Willamette Pump Station | 2014 – 2016 | 2014 – 2016 | Asset replacement |



Hoodland/Boring

| Project No | Project Name | 2014 CIP | Expedited Plan | Project Driver |
|---------------|------------------------|-------------|-------------------|-------------------|
| 1 | Hoodland Master Plan | 2015 | 2015 | Asset replacement |
| 2 | Boring Effluent Filter | .= | 2015 | Regulatory |

