Council Goal Action Plan

ECONOMIC DEVELOPMENT: Supporting Milwaukie's business districts and investing in neighborhood hubs

Why this goal?

Milwaukie is seeing a resurgence of economic development activity in its downtown and business districts. Inspired by the city's 2040 community vision and comprehensive plan, the city has completed foundational work to enable hubs of commercial amenities across our neighborhoods. As Milwaukie's urban renewal area (URA) and construction excise tax (CET) funds mature, the city has an opportunity in 2025-2027 to make significant investments that can support our local economy, attract and retain businesses, and revitalize our commercial areas to help build community and a sense of place.

What do we want to accomplish by 2027?

- Revitalized Main Street and Downtown
- New investments in Milwaukie's industrial areas
- At least one enhanced Neighborhood Hub
- Strong city-business partnerships
- Capital improvements that support our business districts, including construction underway for Milwaukie Bay Park

How will we measure success?					
	BASELINE (as of Dec 31 '24) \$328,455 total	End of 2025	End of 2026	End of 2027	Target
Dollars invested in direct support for local businesses	\$55,000 to BIPOC business owners				Minimum
\$ allocated through business improvement grant programs (URA and CET) \$ allocated to BIPOC or LGBTQIA+ business owners	\$25,955 to LGBTQIA+ business owners				\$250,000 annually
Advancement of URA Five-Year Action Plan % of projects that are complete or in the process.	28.4% of projects				100% Completion
External business-related meetings attended # of meetings, roundtables, and summits attended by City Council members # of equity-focused meetings (e.g.)	5 meetings # of equity focused				Minimum 12
Business-related meetings convened by the city # of meetings, roundtables, and summits convened by staff or City Council members	2 meetings				Minimum 4
Total number of businesses registered with the city # of business license holders operating in Milwaukie, excluding landlords/rental properties	1,550 businesses				Upward trend
Impressions of business friendliness % of surveyed business who are happy with the City of Milwaukie's support	Need a baseline survey				Upward trend
Events and tourism # of events produced in Milwaukie by the city or with city support # of events that specifically celebrate Milwaukie's diverse communities	6 Events Total (4 Cultural Events)				Minimum of 9 events annually
Downtown foot traffic Point in time counts of daily foot traffic (Total annual & Specific Dates/Times)	Need a baseline count				Upward trend
Access to commercial activity and hubs # of housing units within a 1/4 mile walkshed of a commercial center or hub	3,250 housing units				Upward trend

Data	Question	Indicator	Commercial Type	2024	2025	2026	2027
Commercial Vacancy Rate	Does Milwaukie and its sub-areas have a healthy vacancy rate?	Vacancy can inform our understanding of demand, with decreasing or low vacancy rates indicating demand for commercial space in Milwaukie and its sub-areas.	Office: Industrial: Retail: DT Retail:	3.3% 4.9% 4.6% 8.4%	XXX	XXX	XXX
Commercial Rents	Are rents increasing?	Changes in commercial rents can shed light on the desirability of commercial space. High or increasing lease rates can attract investment in new commercial inventory. Increasing rents can also signal a need to devote additional resources to preserving legacy businesses to counteract market pressures.	Office: Industrial: Retail: DT Retail:	\$1.86 psf \$1.02 psf \$1.48 psf \$1.42 psf	XXX	XXX	XXX
Commercial Inventory	Is commercial inventory growing?	Delivery of new commercial buildings provides space for new business opportunities, as well as mobility for existing businesses who wish to expand or move to more suitable areas of the city.	Office: Industrial: Retail: DT Retail:	712,304 sf 6,426,385 sf 1,000,323 sf 292,448 sf	XXX	XXX	XXX

Implementation partners

COUNCIL LEAD:

Councilor Rebecca Stavenjord

STAFF LEAD:

- Joseph Briglio, Assistant City Manager
- Ciara Williams, Economic Development coordinator

SUPPORTING DEPARTMENTS:

- City Manager's Office
- Community Development
 - Milwaukie
 Redevelopment
 Commission Community
 Advisory Committee
 (MRCCAC)
- Finance
- Public Safety

EXTERNAL PARTNERS:

- Downtown Alliance of Milwaukie (DAM)
- Business of Milwaukie (BOM)
- North Clackamas County Chamber of Commerce (NCCCC)
- Neighborhood District Associations (NDAs)
- Private Property Owners and Developers
- Clackamas Community College

- Clackamas Small Business Development Center (SBDC)
- Clackamas Workforce Partnership
- Micro Enterprise Services of Oregon (MESO)
- TiE Oregon
- Sabin-Schellenberg

Action Roadmap

VEAD / FOCUS			COUNCIL ACTIONS			
2025 Support downtown momentum, engage business districts, and collect better baseline data	CY-Q2 Apr - Jun	 ✓ Hired Economic Development Coordinator □ Continue building relationships with DAM, BOM, and NCCCC □ Engage businesses in planning for Milwaukie Fest □ Discuss strategy to engage Milwaukie businesses in all city signature events ✓ Public Parking Map ✓ Quarterly MRCCAC Meetings ✓ Issued 8 business grants ✓ Re-Engage Harrison/Main Metro Discussions 	 Complete goal action plan Share updates on committee assignment work related to economic development 			
2025 own momentu illect better ba	CY - Q3 Jul - Sept	 Present and refine scope of Main Street Improvements CIP project Produce first annual <i>Milwaukie Fest</i> Prep business survey to coincide with biz roundtables 	 Identify and send invitations for first round of business engagement tables and survey (URA, North Milwaukie Industrial Area (NMIA), International Way, and neighborhood businesses) Share updates on committee assignment work related to economic development 			
Focus: Support downto districts, and co	CY - Q4 Oct - Dec	 Prepare for launch of business improvement grant program citywide using CET funds Scope planning and economic development work for 2026 related to Neighborhood Hubs and corridor plans Engage business stakeholders regarding refresh to URA five-year action plan Initiate market analysis around Neighborhood Hubs 	 Convene first round of business engagement tables Start refresh of URA 5-year Action Plan with Milwaukie Redevelopment Commission Community Advisory Committee (MRCCAC) Share updates on committee assignment work related to economic development 			
	Annual goal review and performance measure data report					
2026 Focus: Enhance Neighborhood Hubs and support, retain, and attract Milwaukie businesses	CY – Q1 Jan - Mar	 Present proposed scope for Neighborhood Hubs/corridor planning, economic development, and placemaking work informed by market analysis Launch citywide business improvement grant program Engage businesses to scope changes needed to city's Business Tax code and fees, including education on current investments in business districts 	 Direct staff on planning, economic development, and placemaking work to support economic development in Neighborhood Hubs and corridors Select priority Neighborhood Hubs for placemaking investment based on market analysis Share updates on committee assignment work related to economic development 			
	CY – Q2 Apr – Jun	 Present on transportation enhancements needed to support workforce and business needs (informed by updated Transportation System Plan (TSP) Propose placemaking investments in priority Hubs Propose updates to city's Business Tax code and fees through budget process 	 Plan Annual Business Summit Complete URA 5-year Action Plan refresh with MRCCAC Share updates on committee assignment work related to economic development 			

	Q4 CY – Q3	 Begin construction on Main Street Improvements CIP Project Implement changes to Business Tax code and prepare for annual business registration cycle in next quarter Implement placemaking investments in priority Hubs 	 Explore opportunities for additional URAs to support economic development beyond downtown Host Annual Business Summit Share updates on committee assignment work related to economic development Direct staff on 2027 planning/code work to undertake to support 				
	CY - Q Oct - Dec	Continue construction on Main Street Improvements CIP ProjectDevelop vacant storefront tool kit	economic development Share updates on committee assignment work related to economic development				
		Annual goal review and performance measure data report					
2027 FocUS: Institutionalize business support as a core city function	CY – Q1 Jan - Mar	 Complete construction on Main Street Improvements CIP Project Propose second round of placemaking investments in priority Hubs 	 Champion transportation investments that support economic development Share updates on committee assignment work related to economic development 				
	CY – Q2 Apr – Jun	□ Implement second round of placemaking investments in priority Hubs	 Plan Annual Business Summit Share updates on committee assignment work related to economic development 				
	CY – Q3 Jul - Sept		 Host Annual Business Summit Share updates on committee assignment work related to economic development 				
	CY - Q4 Oct - Dec		 Report on 3-year Goal progress and provide direction for ongoing operationalization of economic development work Share updates on committee assignment work related to economic development 				