

Council Goal **Action Plan**

***PARKS AND GREENSPACE:** Deliver Milwaukie Bay Park and expand equitable access to greenspace, including the future restored Kellogg Creek Natural Area*

Last updated: 5/24/2025

Why this goal?

Milwaukie is advancing a vision for parks and natural spaces that reflects the city's 2040 community vision and comprehensive plan. Milwaukie residents value parks and natural areas as vital to the city's livability, health, and equity. Building on years of successful community-driven planning and equity-based investment, the city desires to complete signature projects like Milwaukie Bay Park and initiate the restoration of the Kellogg Creek Natural Area. With a focus on equity, Milwaukie aims to expand access to high-quality greenspaces—particularly in historically underserved neighborhoods. Between 2025 and 2027, the city has a unique opportunity to deliver transformative environmental and recreational amenities that promote health, community connection, and environmental stewardship across all parts of Milwaukie.

What do we want to accomplish by 2027?

- ✿ Milwaukie Bay Park substantially completed by the end of 2027
- ✿ Kellogg Dam removal in progress and the new Kellogg Creek Natural Area restoration underway
- ✿ Higher public satisfaction with park quality, access, and amenities
- ✿ More Milwaukie residents enjoying a quality greenspace within a short walk from home
- ✿ Increased acres of parkland and accessible greenspace within the city
- ✿ Increased acres of tree canopy within the city's parks and greenspaces

How will we measure success?

	<i>BASELINE</i> <i>(as of Dec 31 '24)</i>	<i>End of 2025</i>	<i>End of 2026</i>	<i>End of 2027</i>	<i>Target</i>
Milwaukie Bay Park completion <i>% of project complete</i>	Phase 3 not yet fully funded, nor has construction started	Final Construction plans completed; funding secured	Under construction	Park is open	Park substantially complete and open by 2027
Kellogg Creek restoration progress <i>Status of Kellogg Dam removal and natural area restoration project</i>	Planning Phase				Dam removal & habitat restoration underway by 2027
Resident satisfaction with city parks <i>% of residents reporting being very or somewhat satisfied with access to parks in Milwaukie via the biannual community survey</i>	77% satisfied (Nov. 2023)				Upward trend
Residents living within 10-minute walk of an accessible greenspace or park <i>% citywide of population living within ~1/4 mile of a park or natural area that is open to the public</i>	Calculate percentage based on ¼ walkshed (use consistent methodology w/TSP)				Upward trend
Park and accessible greenspace area <i>Acres of developed park and/or accessible greenspace per 1,000 population (citywide)</i>	# Acres/1000				Increased acreage-upward trend by 2027
Investments made to enhance greenspace and recreational opportunities <i>\$ of Good Neighbor Fund invested in projects that directly support the parks and greenspace goal</i>	\$0				\$150K by 2027
Acres of tree canopy <i>Tree canopy acreage broken down by different categories of property, including acreage of canopy on accessible parks and greenspace</i>					

Implementation partners

- COUNCIL LEAD:**
Councilor Massey
- STAFF LEAD:**
 - Adam Moore, Parks Development Manager
 - Peter Passarelli, Public Works Director
- SUPPORTING DEPARTMENTS/COMMITTEES:**
 - Public Works -Natural Resources Division
 - Parks and Recreation Board (PARB)
 - Tree Board
 - Community Development
 - Engineering
- EXTERNAL PARTNERS:**
 - North Clackamas Parks & Recreation District (NCPRD)
 - Confederated Tribes of Grand Ronde
 - North Clackamas School District
 - North Clackamas Watershed Council
 - Johnson Creek Watershed Council
- Milwaukie Parks Foundation
 - Milwaukie NDAs
 - Water Environment Services
 - The Nature Conservancy
 - Wetlands Conservancy
 - American Rivers

- *Planning*

- *Oregon State Parks*
- *Metro*

- *Sierra Club*
- *Business groups (Downtown Alliance of Milwaukie, Chamber, Business of Milwaukie, individual businesses)*

Action Roadmap

YEAR/FOCUS	QUARTER	STAFF ACTIONS	COUNCIL ACTIONS
2025 FOCUS: Get Milwaukie Bay Park back on track and secure funding for the Kellogg Creek Restoration Project	CY-Q2 Apr - Jun	<ul style="list-style-type: none">✓ Submitted Milwaukie Bay Park (MBP) funding ask to State Representative✓ Launched Good Neighbor Program□ Support Kellogg project planning and funding efforts.□ Develop MBP funding scenarios□ Develop internal park amenity request and review standard operating procedure (SOP)□ Coordinate with NCPRD staff on maintenance in Milwaukie parks, including the reintegration of three updated parks and other operational updates to the cooperative IGA	<ul style="list-style-type: none">□ Complete goal action plan□ Articulate parks and greenspace priorities and objectives, in collaboration with the Parks and Recreation Board (PARB)□ Continue dialogue with North Clackamas Parks and Recreation District (NCPRD) Board to advance MBP□ Advocate for MBP and Kellogg Creek Dam Removal and Restoration Project (Kellogg project) funding at regional, state, and federal levels□ Share updates on committee assignment work related to Parks and Greenspace□ Select and appoint new PARB members to fill vacancies
	CY - Q3 Jul - Sept	<ul style="list-style-type: none">□ Develop maps showing different interpretations of "accessible" greenspace for further methodology refinement with Council□ Scan comp plan for applicable policy goals related to greenspace, connectivity, and community gardens□ Continue engagement with NCPRD to ensure adequate maintenance and investment in Milwaukie parks and finalize updates to the Cooperative IGA.□ Close out and complete grant reporting on three neighborhood parks.□ Support MBP negotiations and development of funding and construction agreements□ Review Good Neighbor Grant applications and award funds□ Support Kellogg project planning and funding efforts.□ Facilitate goal setting and bylaws update with PARB□ Begin scoping for greenspace strategy, including mapping and equity analysis	<ul style="list-style-type: none">□ Launch roadshow to NDAs to talk about parks and greenspace goal and opportunities for neighborhood advocacy□ Continue dialogue NCPRD Board to advance MBP□ Advocate for MBP and Kellogg Creek Dam Removal and Restoration Project (Kellogg project) funding at regional, state, and federal levels□ Share updates on committee assignment work related to Parks and Greenspace□ Begin outreach to community partner organizations involved in greenspace oversight, advocacy, and programming and build stakeholder roster□ Hold a conversation about public-private partnership use of parks and process for vetting amenity proposal uses in parks and greenspaces□ Provide direction on how we are defining "greenspace"<ul style="list-style-type: none">○ Begin to consider what role community gardens play in our greenspace strategy
	CY - Q4 Oct - Dec	<ul style="list-style-type: none">□ Continue scoping for greenspace strategy<ul style="list-style-type: none">○ Identify engagement and planning tasks that can be completed with in-house resources□ Develop budgeting request for parks and greenspace work in the FY27-28 biennium□ Solicit applications for the Good Neighbor Program (second round)	<ul style="list-style-type: none">□ Continue NDA roadshow□ Continue dialogue with NCPRD on MBP and ensure project is on track for completion by end of 2027□ Convene planning summit with greenspace stakeholders to discuss best mechanism for involvement in development of citywide greenspace strategy□ Share updates on committee assignment work related to Parks and Greenspace.

<div>2026</div> <div>FOCUS: Plan for the greenspace system Milwaukee wants</div>	Annual goal review and performance measure data report		
	CY – Q1 Jan – Mar	<ul style="list-style-type: none"> Support MBP construction efforts. Refine and prepare for solicitation RFQ for comprehensive greenspace strategy (if external support needed) Review Good Neighbor Grant applications and award funds Incorporate Parks and Greenspace work into FY27-28 biennium budget process 	<ul style="list-style-type: none"> Continue advocacy for MBP and Kellogg project Determine best approach for ongoing coordination with greenspace stakeholders, including possibly creating a council-appointed community greenspace project committee Engage community in conversations around park priorities and concerns Engage in conversations, as timely, about parks governance Share updates on committee assignment work related to Parks and Greenspace.
	CY – Q2 Apr – Jun	<ul style="list-style-type: none"> Support MBP construction efforts. Publish RFQ and select consultant team to assist with development of a comprehensive greenspace strategy (if external support needed) Support community engagement to develop a comprehensive greenspace strategy 	<ul style="list-style-type: none"> Share updates on committee assignment work related to Parks and Greenspace
	CY – Q3 Jul – Sept	<ul style="list-style-type: none"> Support MBP construction efforts. Continue community engagement to develop a comprehensive greenspace strategy 	<ul style="list-style-type: none"> Share updates on committee assignment work related to Parks and Greenspace
	CY – Q4 Oct – Dec	<ul style="list-style-type: none"> Support MBP construction efforts. Solicit applications for the Good Neighbor Program (third round) Provide update to council on greenspace strategy development process 	<ul style="list-style-type: none"> Share updates on committee assignment work related to Parks and Greenspace

<div>2027</div> <div>FOCUS: Clarify future of parks governance</div>	Annual goal review and performance measure data report		
	CY – Q1 Jan – Mar	<ul style="list-style-type: none"> Support MBP construction efforts. Review Good Neighbor Grant applications and award funds Provide update to council on greenspace strategy development and seek Council adoption 	<ul style="list-style-type: none"> Adopt comprehensive greenspace strategy. Continue to engage and make decisions around parks governance and long-term strategy.
	CY – Q2 Apr – Jun	<ul style="list-style-type: none"> Support MBP construction efforts. Begin implementation of the comprehensive greenspace strategy 	<ul style="list-style-type: none"> Direct staff on 2027 planning/code work to undertake to support greenspace strategy
	CY – Q3 Jul – Sept	<ul style="list-style-type: none"> Support MBP construction efforts. 	
	CY – Q4 Oct – Dec	<ul style="list-style-type: none"> Support MBP construction efforts and plan park grand opening 4th application for Good Neighbor Program Develop Budget Requests for Parks and Greenspace work 	<ul style="list-style-type: none"> Report on 3-year Goal progress and provide direction for ongoing operationalization of greenspace and park work