#### **AGENDA**

June 24, 2025

#### PLANNING COMMISSION

milwaukieoregon.gov

**Hybrid Meeting Format:** The Planning Commission will hold this meeting both in person at City Hall and through Zoom video. The public is invited to watch the meeting in person at City Hall, online through the City of Milwaukie YouTube page (<a href="https://www.youtube.com/channel/UCRFbfge3OnDWLQKSB\_m9cAw">https://www.youtube.com/channel/UCRFbfge3OnDWLQKSB\_m9cAw</a>), or on Comcast Channel 30 within city limits.

If you wish to provide comments, the city encourages written comments via email at <a href="mailto:planning@milwaukieoregon.gov">planning@milwaukieoregon.gov</a>. Written comments should be submitted before the Planning Commission meeting begins to ensure that they can be provided to the Planning Commissioners ahead of time. To speak during the meeting, visit the meeting webpage (<a href="mailto:https://www.milwaukieoregon.gov/bc-pc/planning-commission-137">https://www.milwaukieoregon.gov/bc-pc/planning-commission-137</a>) and follow the Zoom webinar login instructions.

- 1.0 Call to Order Procedural Matters 6:30 PM
  - 1.1 Native Lands Acknowledgment
- 2.0 Planning Commission Minutes
- 3.0 Information Items
- **4.0** Audience Participation This is an opportunity for the public to comment on any item not on the agenda
- 5.0 Hearing Items
  - 5.1 CSU-2025-002 8835 SE 42<sup>nd</sup> Ave (meditation center)

Summary: Type III Community Service Use
Staff: Senior Planner Brett Kelver

- 6.0 Community Involvement Advisory Committee (CIAC)
- 7.0 Planning Department Other Business/Updates
- 8.0 Forecast for Future Meetings

July 8, 2025 No items at this time.

July 22, 2025 Affordable Housing Code Amendments (tentative)

August 12, 2025 Middle Housing Land Division Code Amendments (tentative)

#### Milwaukie Planning Commission Statement

The Planning Commission serves as an advisory body to, and a resource for, the City Council in land use matters. In this capacity, the mission of the Planning Commission is to articulate the Community's values and commitment to socially and environmentally responsible uses of its resources as reflected in the Comprehensive Plan.

- 1. **PROCEDURAL MATTERS.** If you wish to register to provide spoken comment at this meeting or for background information on agenda items please send an email to <a href="mailto:planning@milwaukieoregon.gov">planning@milwaukieoregon.gov</a>.
- 2. **PLANNING COMMISSION and CITY COUNCIL MINUTES.** City Council and Planning Commission minutes can be found on the City website at www.milwaukieoregon.gov/meetings.
- **3. FORECAST FOR FUTURE MEETINGS.** These items are tentatively scheduled but may be rescheduled prior to the meeting date. Please contact staff with any questions you may have.
- **4. TIME LIMIT POLICY.** The Commission intends to end each meeting by 10:00pm. The Planning Commission will pause discussion of agenda items at 9:45pm to discuss whether to continue an agenda item to a future date or finish the item.

#### **Public Hearing Procedure**

Those who wish to testify should attend the Zoom meeting posted on the city website, state their name and city of residence for the record, and remain available until the Chairperson has asked if there are any questions from the Commissioners. Speakers are asked to submit their contact information to staff via email so they may establish standing.

- 1. **STAFF REPORT.** Each hearing starts with a brief review of the staff report by staff. The report lists the criteria for the land use action being considered, as well as a recommended decision with reasons for that recommendation.
- 2. CORRESPONDENCE. Staff will report any verbal or written correspondence that has been received since the Commission was presented with its meeting packet.
- 3. APPLICANT'S PRESENTATION.
- **4. PUBLIC TESTIMONY.** Comments or questions from interested persons and testimony from those in support or opposition of the application.
- **5. QUESTIONS FROM COMMISSIONERS.** The commission will have the opportunity to ask for clarification from staff, the applicant, or those who have already testified.
- **6. REBUTTAL TESTIMONY FROM APPLICANT.** After all public testimony, the commission will take rebuttal testimony from the applicant.
- 7. CLOSING OF PUBLIC HEARING. The Chairperson will close the public portion of the hearing. The Commission will then enter into deliberation. From this point in the hearing the Commission will not receive any additional testimony from the audience but may ask questions of anyone who has testified.
- 8. COMMISSION DISCUSSION AND ACTION. It is the Commission's intention to make a decision this evening on each issue on the agenda. Planning Commission decisions may be appealed to the City Council. If you wish to appeal a decision, please contact the Planning Department for information on the procedures and fees involved.
- 9. **MEETING CONTINUANCE.** Prior to the close of the first public hearing, any person may request an opportunity to present additional information at another time. If there is such a request, the Planning Commission will either continue the public hearing to a date certain or leave the record open for at least seven days for additional written evidence, argument, or testimony. The Planning Commission may ask the applicant to consider granting an extension of the 120-day time period for making a decision if a delay in making a decision could impact the ability of the City to take final action on the application, including resolution of all local appeals.

#### Meeting Accessibility Services and Americans with Disabilities Act (ADA) Notice

The city is committed to providing equal access to public meetings. To request listening and mobility assistance services contact the Office of the City Recorder at least 48 hours before the meeting by email at ocr@milwaukieoregon.gov or phone at 503-786-7502. To request Spanish language translation services email espanol@milwaukieoregon.gov at least 48 hours before the meeting. Staff will do their best to respond in a timely manner and to accommodate requests. Most Council meetings are broadcast live on the city's YouTube channel and Comcast Channel 30 in city limits.

#### Servicios de Accesibilidad para Reuniones y Aviso de la Ley de Estadounidenses con Discapacidades (ADA)

La ciudad se compromete a proporcionar igualdad de acceso para reuniones públicas. Para solicitar servicios de asistencia auditiva y de movilidad, favor de comunicarse a la Oficina del Registro de la Ciudad con un mínimo de 48 horas antes de la reunión por correo electrónico a ocr@milwaukieoregon.gov o llame al 503-786-7502. Para solicitar servicios de traducción al español, envíe un correo electrónico a espanol@milwaukieoregon.gov al menos 48 horas antes de la reunión. El personal hará todo lo posible para responder de manera oportuna y atender las solicitudes. La mayoría de las reuniones del Consejo de la Ciudad se transmiten en vivo en el canal de YouTube de la ciudad y el Canal 30 de Comcast dentro de los límites de la ciudad.

#### Milwaukie Planning Commission:

Joseph Edge, Chair Leesa Gratreak, Vice Chair Juli Garvey Nicolas Hess Ryan Lowther Max Penneck Jacob Sherman

#### Planning Department Staff:

Laura Weigel, Planning Manager Brett Kelver, Senior Planner Vera Kolias, Senior Planner Ryan Dyar, Associate Planner Petra Johnson, Administrative Specialist II



**To:** Planning Commission

Through: Laura Weigel, Planning Manager

**From:** Brett Kelver, Senior Planner

**Date:** June 17, 2025, for June 24, 2025, Public Hearing

**Subject: File:** CSU-2025-002

**Applicant/Owner:** Andrew Mason

Address: 8835 SE 42<sup>nd</sup> Ave

Legal Description (Map & Tax Lot): 1S1E25AA, tax lots 9500 & 9501

NDA: Ardenwald-Johnson Creek, Lewelling

#### **ACTION REQUESTED**

Approve application CSU-2025-002 and adopt the recommended findings in support of approval found in Attachment 1. This action would allow the site to be used as the base of operation for a meditation group.

#### **BACKGROUND INFORMATION**

#### A. Site and Vicinity

The subject property is located at 8835 SE 42<sup>nd</sup> Ave and is comprised of two tax lots. The site is developed with a single detached house and large barn-like accessory structure and is approximately 31,810 sq ft in area (0.73 acres). The property is designated as a "significant" historic resource (both the house and barn) on the City's list of historic properties.

The property is surrounded by other moderate density residential lots developed primarily as single detached dwellings (see Figure 1). The Roswell Market is directly across Roswell Street to the south and provides a small pocket of commercial activity. The subject property fronts on 42<sup>nd</sup> Avenue (a collector

Figure 1. Subject Property (outlined in yellow)

street) but is a large corner property that also has frontage on Roswell Street (a neighborhood route) and 41st Avenue (a local street).

#### B. Zoning Designation

The subject property is zoned Moderate Density Residential (R-MD), as is most of the surrounding area with the exception of the two adjacent properties to the south across Roswell Street, which are zoned Small-Scale Mixed Use (SMU) (see Figure 2).

#### C. Comprehensive Plan Designation

Low Density (LD)

#### D. Land Use History

 1992: Land use file #HR-92-03, historic resource review to add the property to the City's list of "significant" historic properties. The property had previously been designated as a "contributing" historic resource.

Figure 2. Existing Zoning (subject property in red) 8802 8802 8805 8820 8820 8824 8825 8831 8830 8830 R-MD 4091 4202 4202 8930 4118 4122 8929 4084 SMU 4118 4122 4201 4223 518951

9040 9038

### E. Proposal

The applicant is seeking land use approval to allow the subject property to be used as the base of operation for a meditation group. A narrative description of the proposal is included in the applicant's submittal materials (see Attachment 2).

The project requires approval of the following application(s): Community service use (file #CSU-2025-002).

<u>Note</u>: The applicant has proposed some interior remodeling and two minor exterior alterations to the house (i.e., replacement of a sliding door with a window and installation of exterior handrails). The minor exterior alterations are being processed with administrative review as allowed by Milwaukie Municipal Code (MMC) Subsection 19.403.5.C.1, separate from this community service use (CSU) request but in conjunction with the associated building permit.

#### ANALYSIS

The applicant is a leader of the Ring of Moss ("ROM") Zen Buddhist meditation group, an entity that has been active in the Portland area for over 20 years. Approximately 20 "active" members participate in group activities once a month and another 10 "regular" members participate at least once a week.

The regular activity schedule includes weekly in-person meditation sessions (Sunday mornings from 7:30 a.m. to 9:00 a.m. and Wednesday evenings from 7:00 p.m. to 8:30 p.m.) and a weekly virtual session on Tuesday mornings from 6:00 a.m. to 7:00 a.m. In addition, twice a year the

group conducts more intensive sessions for six weeks, adding a Monday evening in-person session (7:00 p.m. to 8:30 p.m.) and Thursday morning virtual session (6:00 a.m. to 7:00 a.m.). Those six-week sessions conclude with a 5- to 7-day retreat, an all-day meditation training (4:00 a.m. to 9:00 p.m.) with participants sleeping on site. Approximately eight to 10 people typically participate in the six-week sessions.

Over the years, the group has met at a variety of locations, including at various members' homes as well as at donated or rented facilities, but it is now seeking to establish a formal base at the subject property. In the short term, the existing house would be used as a primary residence for one of the group members as well as the temporary home for the ROM practice. Over the long term, the group intends to renovate the existing barn to serve as the base of ROM activity and let the house serve solely as a primary residence. The existing house provides meditation and sleeping space for up to 16 people; the future barn renovation would expand the capacity to a total of 30 participants.

MMC Subsection 19.904.4 establishes five criteria for approval of a new CSU. For the proposed development, the most significant criteria relate to consideration of the hours and levels of operation (for compatibility with surrounding uses) and of the appropriateness of the proposed location.

The subject property is large (0.73 acres) and includes a significant amount of mature landscaping. The proposed use (meditation sessions) is a low-impact activity, and the well landscaped grounds and historic house provide a fitting environment for reflective and contemplative practice. The site is accessible from three public streets, two of which provide some on-street parking, and the property itself is developed with an extensive driveway system that allows for 4 to 8 off-street parking spaces depending on usage.

In general, trips to and from the site would occur between around 7:30 a.m. and 9:00 p.m., which is similar to the open hours for the Roswell Market across Roswell Street to the south (regular market hours are 7:00 or 8:00 a.m. to 10:30 p.m.). Per the applicant's description, ROM is composed primarily of people who live in the Ardenwald neighborhood and southeast Portland, so some members would be able to walk or bike to the site, reducing vehicle trips.

Most of the activity on site will be within one or both buildings, and aside from the arrivals and departures of participants, the actual activity will be silent meditation. For the biannual meditation retreats, where sessions begin at 4:00 a.m., participants stay on site so there are no comings and goings and therefore no impacts to neighboring residential properties. Most ambient noise from ROM activities and arrivals/departures will be within a range of hours that is compatible with surrounding uses.

Staff believe that the applicant has provided sufficient information to demonstrate that the proposal complies with the approval criteria to establish a new CSU. No conditions of approval are necessary for compliance with the approval criteria.

#### CONCLUSIONS

#### Staff recommendation to the Planning Commission:

- 1. Approve the requested CSU to allow the subject property to be used as the base of operation for a meditation group.
- 2. Adopt the attached findings in support of approval.

#### CODE AUTHORITY AND DECISION-MAKING PROCESS

The proposal is subject to the following provisions of the Milwaukie Municipal Code (MMC).

- MMC Section 19.301 Moderate Density Residential Zone (R-MD)
- MMC Chapter 19.700 Public Facility Improvements
- MMC Section 19.904 Community Service Uses
- MMC Section 19.1006 Type III Review

This application is subject to Type III review, which requires the Planning Commission to consider whether the applicant has demonstrated compliance with the code sections shown above. In Type III reviews, the Commission assesses the application against review criteria and development standards and evaluates testimony and evidence received at the public hearing.

The Commission has four decision-making options as follows:

- A. Approve the application subject to the recommended Findings.
- B. Approve the application with modified Findings. Such modifications need to be read into the record.
- C. Deny the application upon finding that it does not meet approval criteria.
- D. Continue the hearing.

The final decision on this application, which includes any appeals to the City Council, must be made by August 30, 2025, in accordance with the Oregon Revised Statutes and the Milwaukie Zoning Ordinance. The applicant can waive the time period in which the application must be decided.

#### **COMMENTS**

Notice of the proposed changes was referred to the following agencies and persons on May 20, 2025: City of Milwaukie Community Development, Engineering, Building, Public Works, Code Compliance, and Police departments; City Manager; City Attorney; Ardenwald-Johnson Creek Neighborhood District Association (NDA) and Land Use Committee (LUC); Lewelling NDA and LUC; Clackamas Fire District #1 (CFD); Clackamas County Department of Transportation & Development; Metro; and NW Natural.

In addition, public notice was provided as required by MMC Subsection 19.1006.3 on June 4, 2025. The following responses have been received (see Attachment 3):

- Don Sheets (resident/owner at 8825 SE 42<sup>nd</sup> Ave): No objections—pleased that the property will remain intact and looking forward to the new neighbor.
- Camden McKone (Chair of Lewelling NDA): No comments on this proposal.
- Glen Hamburg (Senior Regional Planner, Metro): No comments on this application.
- Maitri Dirmeyer (Lewelling NDA LUC Chair): The application was discussed at a recent NDA meeting and those in attendance were supportive—no comments or concerns were noted.

#### **ATTACHMENTS**

Attachments are provided as indicated by the checked boxes. All material is available for viewing upon request.

		Public Copies	E-Packe
1.	Recommended Findings in Support of Approval		$\boxtimes$
2.	Applicant's Submittal Materials (received April 16, 2025)		
	a. Application Forms	$\boxtimes$	$\boxtimes$
	b. Narrative & exhibits	$\boxtimes$	$\boxtimes$
	i. Exhibit A: Copy of deed	$\boxtimes$	$\boxtimes$
	ii. Exhibit B: Vicinity map	$\boxtimes$	$\boxtimes$
	iii. Existing uses map & site plan	$\boxtimes$	$\boxtimes$
	c. Preapplication conference notes (from Jan. 16, 2025 meeting)	$\boxtimes$	$\boxtimes$
3. Key	Public comments received		
Dub	dis Capies - materials posted online to application website (https://www.milwaukieeregen.gov/planning/csu/	2025 002)	

Public Copies = materials posted online to application website (<a href="https://www.milwaukieoregon.gov/planning/csu-2025-002">https://www.milwaukieoregon.gov/planning/csu-2025-002</a>) E-Packet = meeting packet materials available one week before the meeting, posted online at <a href="https://www.milwaukieoregon.gov/bc-">https://www.milwaukieoregon.gov/bc-</a> pc/planning-commission-137

# ATTACHMENT 1 Recommended Findings in Support of Approval File #CSU-2025-002, Meditation Center (8835 SE 42<sup>nd</sup> Ave)

Sections of the Milwaukie Municipal Code not addressed in these findings are found to be inapplicable to the decision on this application.

- 1. The applicant, Andrew Mason, has applied for community service use (CSU) approval to establish a base of operation for a meditation group at 8835 SE 42<sup>nd</sup> Ave. The site is in the Moderate Density Residential Zone (R-MD). The land use application file number is CSU-2025-002.
- 2. The applicant is a leader of the Ring of Moss (ROM), a Zen Buddhist meditation group that has been active in the Portland area for over 20 years, holding virtual and in-person meditation sessions in members' homes and donated or rented spaces. Approximately 20 people participate monthly and another 10 participate weekly, with eight to 10 members taking part in biannual six-week intensive sessions that conclude with a weeklong meditation retreat. The proposed development would establish a religious institution on the subject property and requires review as a CSU. CSUs are allowed in the R-MD zone subject to Type III review.

The subject property is developed with a single detached dwelling and large barn-like accessory structure. The applicant has proposed some interior remodeling and minor exterior alterations to the house (i.e., replacement of a sliding door with a window and installation of exterior handrails). In the future, the applicant plans to renovate the barn and use it as the base of operation for ROM, with the house serving as a primary residence; in the meantime, the house will function as both the ROM base of operation and the primary residence of one of the group members.

The property is designated as a "significant" historic resource (both the house and barn) on the City's list of historic properties. The proposed minor exterior alterations are being processed with administrative review as allowed by the historic resource provisions of the zoning code (Subsection 19.403.5.C.1), separately from this CSU request but in conjunction with the associated building permit application.

- 3. The proposal is subject to the following provisions of the Milwaukie Municipal Code (MMC):
  - MMC Section 19.301 Moderate Density Residential Zone (R-MD)
  - MMC Chapter 19.700 Public Facility Improvements
  - MMC Section 19.904 Community Service Uses
  - MMC Section 19.1006 Type III Review
- The application has been processed and public notice provided in accordance with MMC Section 19.1006 Type III Review. A public hearing was held on June 24, 2025, as required by law.

Recommended Findings in Support of Approval—Meditation Center File #CSU-2025-002—8835 SE 42<sup>nd</sup> Ave

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#### 5. MMC Section 19.301 Moderate Density Residential Zone (R-MD)

MMC 19.301 establishes standards for the R-MD zone. Specifically, MMC Subsection 19.301.2 establishes allowed uses for the R-MD zone. CSUs are allowed in the R-MD zone subject to Type III review and compliance with the applicable standards of MMC Section 19.904.

The applicant has applied for approval to establish the subject property as the base of operation for ROM, a Zen Buddhist meditation group. The proposed development would establish a religious institution on the site and is allowable with Type III review as a CSU, as discussed in Finding 7. The applicant has proposed to make some interior renovations and minor exterior alterations to the house (and in the future, to the barn), but no changes to the building footprint or overall site are proposed.

The Planning Commission finds that the use is allowable in the R-MD zone subject to CSU approval. This standard is met.

#### 6. MMC Chapter 19.700 Public Facility Improvements

MMC 19.700 is intended to ensure that development, including expansions, provides public facilities that are safe, convenient, and adequate in rough proportion to their public facility impacts.

### a. MMC Section 19.702 Applicability

MMC 19.702 establishes the applicability of MMC 19.700, including a new dwelling unit, any increase in gross floor area, land divisions, new construction, and modification or expansion of an existing structure or a change or intensification in use that result in any projected increase in vehicle trips.

The applicant is proposing to use the property as a base of operation for a meditation group (i.e., a religious institution) in addition to maintaining it as a primary residence. The City Engineer has determined that the proposed development will result in an increase in trips. The proposed development triggers the requirements of MMC 19.700.

#### b. MMC Section 19.703 Review Process

MMC 19.703 establishes the review process for development that is subject to MMC 19.700, including requiring a preapplication conference, establishing the type of application required, and establishing approval criteria.

City staff held a preapplication conference with the applicant on January 16, 2025. As noted in Finding 6-c, a transportation impact study (TIS) is not required; therefore, an application for transportation facilities review is not necessary.

#### c. MMC Section 19.704 Transportation Impact Evaluation

MMC 19.704 establishes that the City Engineer will determine whether a proposed development has impacts on the transportation system by using existing transportation data. If the City Engineer cannot properly evaluate a proposed development's impacts without a more detailed study, a TIS will be required to

Recommended Findings in Support of Approval—Meditation Center File #CSU-2025-002—8835 SE 42<sup>nd</sup> Ave

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evaluate the adequacy of the transportation system to serve the proposed development and determine proportionate mitigation of impacts.

The City Engineer has determined that a TIS is not required, as the impacts on the transportation system from establishing the site as a meditation center for a relatively small group are minimal. Some participants will visit the site on foot or by bicycle, which will help limit traffic impacts.

This standard is met.

#### d. MMC Section 19.705 Rough Proportionality

MMC 19.705 requires that transportation impacts of the proposed development be mitigated in proportion to its potential impacts.

As noted in Findings 6-e and 6-f, the proposed development does not warrant a requirement for improving transportation facilities, so an analysis of proportionality to impacts is not necessary.

This standard is met.

#### e. MMC Section 19.708 Transportation Facility Requirements

MMC 19.708 establishes the City's requirements and standards for improvements to public streets, including pedestrian, bicycle, and transit facilities. MMC Subsection 19.708.1 requires compliance with MMC Chapter 12.16 for accessway design, and establishes general requirements and standards for streets, including access management, clear vision, street design, connectivity, and intersection design and spacing standards. MMC Table 19.708.2 provides more specific street design standards for various street classifications based on the City's Transportation System Plan (TSP).

The subject property has frontage on three public streets— $42^{nd}$  Avenue, Roswell Street, and  $41^{st}$  Avenue—and has accessways onto all three. In the City's TSP,  $42^{nd}$  Avenue is classified as a collector, Roswell Street is a neighborhood route, and  $41^{st}$  Avenue is a local street. As established in MMC Table 19.708.2 Street Design Standards, the minimum required right-ofway (ROW) widths for each of these three street classifications are provided on each of the subject property's frontages. The  $42^{nd}$  Avenue and Roswell Street frontages are improved with curb-tight sidewalk, while the  $41^{st}$  Avenue frontage is unimproved (i.e., asphalt roadway only, no curb/gutter/sidewalk). The proposed development does not present any new impacts to transportation facilities that warrant further improvements.

*The proposed development meets the applicable standards of MMC 19.708.* 

#### f. MMC Section 19.709 Public Utility Requirements

MMC 19.709 establishes the City's requirements and standards to ensure the adequacy of public utilities to serve development.

The proposed development does not present new impacts to existing public utilities, which are adequate to serve the proposed use.

Recommended Findings in Support of Approval—Meditation Center File #CSU-2025-002—8835 SE 42<sup>nd</sup> Ave

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*The proposed development meets the applicable standards of MMC 19.709.* 

As proposed, the Planning Commission finds that the proposed development meets the applicable standards of MMC 19.700.

7. MMC Section 19.904 Community Service Uses

MMC 19.904 provides standards and procedures for review of applications involving community service uses (CSUs), including the establishment of new CSUs. These are uses that are not specifically allowed outright in most zoning districts but that address a public necessity or otherwise provide some public benefit.

a. MMC Subsection 19.904.2 Applicability

MMC 19.904.2 establishes applicability of the CSU regulations, outlining the types of institutions and facilities that are considered CSUs. This includes schools, government offices, hospitals, residential care facilities, community meeting buildings, and religious institutions.

The application is for the establishment of a base of operations for Ring of Moss (ROM), a Zen Buddhist meditation group. The proposed use is a form of religious institution and so is reviewable as a CSU.

b. MMC Subsection 19.904.3 Review Process

MMC 19.904.3 establishes the review process for CSUs. Applications for new CSUs or major modifications to existing CSUs are subject to Type III review (MMC 19.1006).

The proposal is to establish a new CSU and is subject to Type III review.

c. MMC Subsection 19.904.4 Approval Criteria

MMC 19.904.4 establishes the following approval criteria for CSUs:

(1) The building setback, height limitation, and off-street parking and similar requirements governing the size and location of development in the underlying zone are met. Where a specific standard is not proposed for a CSU, the standards of the underlying zone must be met.

As discussed in Findings 2 and 5, the proposed development does not involve changes to the site or existing structures that would affect the development standards of the underlying R-MD zone.

As proposed, this criterion is met.

- (2) Specific standards for the proposed uses as found in MMC 19.904.7-11 are met.
  - MMC Subsection 19.904.8 establishes specific standards for public, private, and religious institutions and other facilities that are not covered by other standards.
  - (a) MMC Subsection 19.904.8.A requires utilities, streets, or other improvements necessary for the public facility or institutional use to be provided by the agency constructing the use.

Recommended Findings in Support of Approval—Meditation Center File #CSU-2025-002—8835 SE 42<sup>nd</sup> Ave

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*The existing public facilities are adequate to serve the proposed development.* 

This standard is met.

(b) MMC Subsection 19.904.8.B requires that, when located in or adjacent to a residential zone, access should be located on a collector street if practicable. If access is to a local residential street, consideration of a request must include an analysis of the projected average daily trips to be generated by the proposed use and their distribution pattern, and the impact of the traffic on the capacity of the street system which would serve the use. Uses which are estimated to generate fewer than 20 trips per day are exempted from this subsection.

The subject property provides three points of access to public streets, including from  $42^{nd}$  Avenue (a collector). With only 10 regular participants in weekly ROM activities (two in-person meditation sessions and one virtual session), the average estimated trip generation for the proposed development is less than 20 trips per day.

The proposed development is exempt from the requirement to provide a more indepth trip-generation analysis.

This standard is met.

(c) MMC Subsection 19.904.8.C requires that, when located in a residential zone, lot area must be sufficient to allow required setbacks that are equal to a minimum of two-thirds the height of the principal structure. As the size of the structure increases, the depth of the setback must also increase to provide adequate buffering.

The subject property is already developed with a house and large barn, and no changes to the footprint or height of either structure are proposed. The existing house is situated centrally on the lot and meets or exceeds the setback requirements. The barn is nonconforming with respect to the street-side setback along the 41<sup>st</sup> Avenue frontage (it is on or very close to that western boundary); however, no changes to the barn footprint are proposed.

This standard is met.

(d) MMC Subsection 19.904.8.D allows that the height limitation of a zone may be exceeded to a maximum height of 50 ft provided Subsection 19.904.8.C is met.

No changes to the height of either the existing house or barn are proposed.

This standard is met.

Recommended Findings in Support of Approval—Meditation Center File #CSU-2025-002—8835 SE 42<sup>nd</sup> Ave

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(e) MMC Subsection 19.904.8.E requires that noise-generating equipment shall be sound-buffered when adjacent to residential areas.

The proposed development does not involve the installation of any noise-generating equipment. Some new noise activity associated with the meditation sessions may involve bells, drums, or percussive wooden clappers, but as proposed those sounds will not be audible outside the buildings.

This standard is met.

(f) MMC Subsection 19.904.8.F requires that lighting must be designed to avoid glare on adjacent residential uses and public streets.

No changes to existing exterior lighting are proposed.

This standard is met.

(g) MMC Subsection 19.904.8.G requires that hours and levels of operation be adjusted where possible to make the use compatible with adjacent uses.

As proposed, the regular in-person ROM activities will take place twice a week (Sunday mornings 7:30 a.m. to 9:00 a.m. and Wednesday evenings 7:00 p.m. to 8:30 p.m.). During the two annual six-week intensive sessions, an additional inperson session is added (Monday evenings 7:00 p.m. to 8:30 p.m.), with the final week being a residential retreat at the site (4:00 a.m. to 9:00 p.m.). In general, trips to and from the site would occur between around 7:30 a.m. and 9:00 p.m., which is similar to the operational hours for the Roswell Market across Roswell Street to the south (regular market hours are 7:00 or 8:00 a.m. to 10:30 p.m.).

Currently, approximately 20 "active" members participate in group activities once a month and another 10 "regular" members participate at least once a week. The existing house provides meditation and sleeping space for up to 16 people; the future barn renovation would expand the capacity to a total of 30 participants.

Most of the activity on site will be within one or both buildings, and except for the arrivals and departures of participants, the actual activity will be silent meditation. For the biannual meditation retreats, where sessions begin at 4:00 a.m., participants will stay on site so there are no comings and goings and therefore no impacts to neighboring residential properties. Most ambient noise from ROM activities and arrivals/departures will be within a range of hours that is compatible with surrounding uses.

This standard is met.

(h) MMC Subsection 19.904.8.H allows that a spire on a religious institution may exceed the maximum height limitation.

*The proposed development does not include a spire.* 

This standard is not applicable.

Page 7 of 8 June 24, 2025

(i) MMC Subsection 19.904.8.I establishes that the minimum landscaping required for religious institutions is the lesser of 15% of the total site area and the percentage required by the underlying zone.

The minimum vegetation requirement for lots over 7,000 sq ft in the R-MD zone is 30% of lot area, so the 15% landscaping requirement for religious institutions is the applicable standard. The subject property is at least 50% landscaping.

This standard is met.

(j) MMC Subsection 19.904.8.J allows that park-and-ride facilities may be encouraged for institutions along transit routes that do not have days and hours in conflict with weekday uses (e.g., religious institutions or fraternal organizations). Such uses may be encouraged to allow portions of their parking areas to be used for park-and-ride lots.

Although the subject property is developed with an extensive driveway system connecting its three accessways to public streets and does offer space for a few off-street parking spaces (4 to 8 spaces, depending on whether one or more driveway exits were closed), it is not configured to serve effectively as a park-and-ride facility. The applicant has indicated openness to future consideration of this subject.

This standard is met.

As proposed, this criterion (regarding specific standards for institutions) is met.

(3) MMC Subsection 19.904.4.C requires the hours and levels of operation of the proposed use to be reasonably compatible with surrounding uses.

See the discussion above in Finding 7-c-2(g) for an address of this criterion.

This criterion is met.

(4) MMC Subsection 19.904.4.D requires that the public benefits of the proposed use be greater than the negative impacts, if any, on the neighborhood.

As proposed, there are few if any impacts from the proposed development. The regular comings and goings of ROM participants will not be that different than what might be expected in a typical residential neighborhood and likely still less than the commercial traffic at the Roswell Market site across Roswell Street to the south. Providing space for the proposed religious institution supports mental well-being, social health, and community-building—benefits commonly associated with other neighborhood religious institutions.

This criterion is met.

(5) MMC Subsection 19.904.4.E requires the location to be appropriate for the type of use proposed.

The subject property is large (0.73 acres) and includes a significant amount of mature landscaping. The proposed use (meditation sessions) is a low-impact activity, and the

Recommended Findings in Support of Approval—Meditation Center File #CSU-2025-002—8835 SE 42<sup>nd</sup> Ave

Page 8 of 8 June 24, 2025

well landscaped grounds and historic house and barn provide a fitting environment for reflective and contemplative practice. The site is accessible from three public streets, two of which provide some on-street parking, and the property is developed with an extensive driveway system that allows for 4 to 8 off-street parking spaces depending on usage.

This criterion is met.

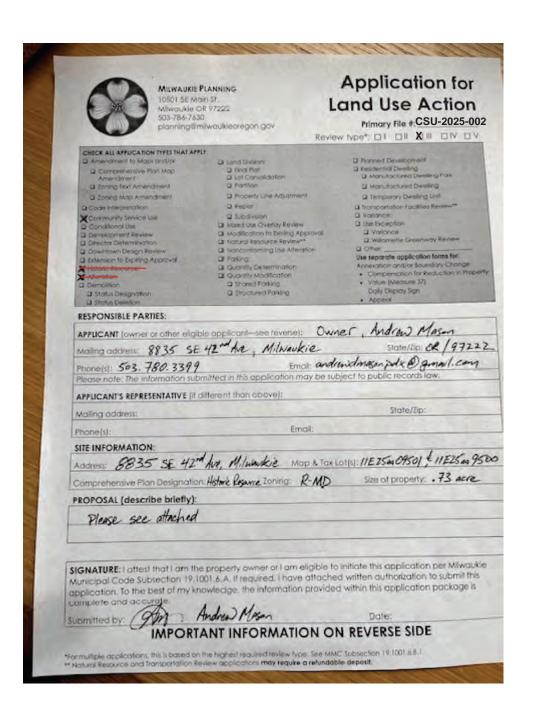
As proposed, the Planning Commission finds that the proposed development meets the approval criteria of MMC 19.904.4.

The Planning Commission finds that the proposed development meets all applicable standards of MMC 19.904 and is approvable as a new CSU. This standard is met.

- 8. The application was referred to the following departments and agencies on May 20, 2025:
  - Milwaukie Community Development Department
  - Milwaukie Engineering Department
  - Milwaukie Building Department
  - Milwaukie Public Works Department
  - Milwaukie Code Compliance
  - Milwaukie Police Department
  - Milwaukie City Manager
  - City of Milwaukie City Attorney
  - Ardenwald-Johnson Creek Neighborhood District Association (NDA) Chairperson and Land Use Committee (LUC)
  - Lewelling NDA Chairperson and LUC
  - Clackamas Fire District #1
  - Clackamas County Department of Transportation & Development
  - Metro
  - NW Natural

In addition, public notice was provided on June 4, 2025, as required by MMC Subsection 19.1006.3. Staff received the following responses to the referral and public notice, summarized as follows:

- **Don Sheets (resident/owner at 8825 SE 42**<sup>nd</sup> **Ave):** No objections—pleased that the property will remain intact and looking forward to the new neighbor.
- Camden McKone (Chair of Lewelling NDA): No comments on this proposal.
- Glen Hamburg (Senior Regional Planner, Metro): No comments on this application.
- Maitri Dirmeyer (Lewelling NDA LUC Chair): The application was discussed at a recent NDA meeting and those in attendance were supportive—no comments or concerns were noted.



#### WHO IS ELIGIBLE TO SUBMIT A LAND USE APPLICATION (excerpted from MMC Subsection 19.1001.6.A):

**Type I, II, III, and IV** applications may be initiated by the property owner or contract purchaser of the subject property, any person authorized in writing to represent the property owner or contract purchaser, and any agency that has statutory rights of eminent domain for projects they have the authority to construct.

Type V applications may be initiated by any individual.

#### PREAPPLICATION CONFERENCE:

A preapplication conference may be required or desirable prior to submitting this application. Please discuss with Planning staff.

#### **DEPOSITS:**

Deposits require completion of a Deposit Authorization Form, found at www.milwaukieoregon.gov/building/deposit-authorization-form

#### **REVIEW TYPES:**

This application will be processed per the assigned review type, as described in the following sections of the Milwaukie Municipal Code:

• Type I: Section 19.1004

• Type II: Section 19.1005

• Type III: Section 19.1006

• Type IV: Section 19.1007

• Type V: Section 19.1008

#### THIS SECTION FOR OFFICE USE ONLY:

FILE TYPE	FILE NUMBER	AMOUNT (after discount, if any)	PERCENT DISCOUNT	DISCOUNT TYPE	DATE STAMP
Primary file	CSU-2025-002	\$ 2,000			Materials submitted 4/16/2025
Concurrent application files		\$			Payment received
application lies		\$			5/02/2025
		\$			
		\$			
Deposit (NR/TFR only)				☐ Deposit Autho	orization Form received
TOTAL AMOUNT RE	CEIVED: \$2,000		RECEIPT #:		RCD BY: BK
Associated application file #s (appeals, modifications, previous approvals, etc.): HR-2025-001					
Neighborhood District Association(s): Ardenwald-Johnson Creek (adjacent to Lewelling)					
Notes: Establish a meditation center at the site as a new community service use. Improvements to the existing historic house are being reviewed under file #HR-2025-001 in conjunction with the associated building permit.					

# City of Milwaukie, Community Service Use and Historic Resource Alteration Permit Application

Ring of Moss, 8835 SE 42<sup>nd</sup> Ave.



### **Applicant**

Andrew Mason 8835 SE 42<sup>nd</sup> Ave. Milwaukie, Oregon 97222 503.780.3399

Map number: 11E25aa09501

11E25aa09500

#### Property Owner (See Exhibit A: Copy of Deed)

Kerns Fourplex LLC (Co-owned by Andrew and Lori Mason) 3406 SE Johnson Creek Blvd Portland, Oregon 97222 503.780.3399

Parcel 1: The East 136 feel of Lot 1, Block 1 MASONMEAD, in the City of Milwaukie

EXCEPT the North 11 feet of the East 100 feet of said Lot 1

Parcel 2: Lot 1, Block 1, MASONMEAD, in the City of Milwaukie

#### Comprehensive Plan designations

- The house on Parcel 2 is designated as a **Historic Resource** on the City's Comprehensive Plan. Consistent with this designation, this application contemplates two changes to the house exterior specified below. The owner-occupant anticipates additional "minor" upgrades allowable under City code, such as repairs to degraded siding.
- There are no additional relevant Comprehensive Plan designations.

#### Zoning

The property is zoned **R-MD**. It is located immediately across Roswell St from a parcel zoned **SMU**. **SECTION 1:** *Detailed Statement* 

Page 2 8835 SE 42<sup>nd</sup> Avenue

#### Overview

8835 SE 42<sup>nd</sup> Ave, "The Mason Farm" is a 1916, two-story Farmhouse construction, originally built by Florence and Jelmer Mason on their 10-acre apple orchard, near their parents' 100-acre plot (Mason Lane & Fieldcrest area). The Historic Resource Survey dedicates the bulk of its narrative to the background of the Masons, Florence and Jelmer, who lived at the Mason Farm; as well as providing background on their parents, who lived down the street at what is now 9405 SE 42<sup>nd</sup> Ave. Florence Mason was from the prominent Jennings family (of Jennings Lodge).

Ring of Moss ("ROM") is a Zen Buddhist meditation group affiliated with the <u>Diamond Sangha</u>. The mission of the group is to provide community-connected Zen practice for interested lay Zen practitioners. This includes meditation, study, and community work that supports a stronger, healthier community and world.

#### **What Ring of Moss Does**

ROM's current schedule includes regular weekly meditation sessions and twice annual 6-week intensive training periods.

- Weekly meditation is Sunday mornings 7:30 9:00 am and Wednesday evenings 7:00 –
   8:30 pm. We also conduct Tuesday 6:00 7:00 am Zoom sessions.
- 6-week intensive sessions include, in addition to the schedule above, Monday evening sessions 7:00 8:30 pm, Thursday 6:00 7:00 am Zoom, and each 6-week period concludes with a multi-day 5-7 retreat ("sesshin") intensive multiday, residential all-day (4:00 am 9:00 pm) meditation training.
- ROM also provides weekly classes at Lewis & Clark College and Reed College.

#### Background

ROM got started in SE Portland in 1993 as an informal meditation group. Meeting at various member houses over the years our group has grown to include a current mailing list of 30 members. Approximately 20 are active (participate 1x/month) and about 10 participate at least 1x/week. Since 2018, the group has met in a combination of donated facilities, rental spaces, and member homes, most recently meeting at 3525 SE Floss St in Milwaukie at the invitation of the residents living there.

The group is formalizing, having developed an informal governance structure with plans to incorporate as a 501(c)3 in the very near future with Jane Lawson as the leader of the organization and Andrew Mason as its resident teacher.

Page 3 8835 SE 42<sup>nd</sup> Avenue

#### **Our Plan**

ROM is seeking a **Community Service Use Permit** from the City of Milwaukie to use the property at 8835 SE 42<sup>nd</sup> Avenue as a formal home for the growing group. Growth would not exceed more than 30 participants/event; events may expand to 4x/weekly and 6x/weekly during intensive periods. ROM could also hold up to 20 days in residential retreats ("sesshin").

Kerns Fourplex LLC ("Kerns LLC") is an LLC owned by Andrew and Lori Mason (spouse) that purchased the "Mason Farm" property at 8835 SE 42<sup>nd</sup> Ave in Milwaukie to serve as a home for the Ring of Moss group. The residence will be a primary residence to a group member and a temporary home for Ring of Moss practice while we develop the barn on the adjacent lot (also owned by Kerns LLC). Current plans for the barn contemplate maintaining the existing footprint and renovating the existing barn structure. Upon completing a renovation, Ring of Moss will function out of the barn alone while the residence will continue to serve as a primary residence.

ROM is composed primarily of people from the Ardenwald neighborhood and SE Portland. The Mason Farm includes three points of street access with ample parking for the group and provides sufficient meditation and sleeping space for 16 people. Renovation to the barn will be required to expand to 30 retreatants. Located on a feeder street immediately across from a convenience store (zoned-C) makes this activity consistent with the neighborhood. The Mason Farm is attractive physically, landscaped with beautiful old trees, and protected by a municipal historic overlay. It is a good fit for ROM. Excited to be stewards of this lovely natural resource and municipal historic asset, ROM's plans described in this application do not involve substantial changes to the current buildings' footprints, exterior appearance, or the surrounding landscape.

Zoned R-MD, the residence (parcel 1) is listed as a "Significant" municipal historic resource; proposed exterior alterations also require **a historic review** per city code. Parcel 2 is not listed as a municipal historic resource.

**Traffic and Parking**: Our proposed use could increase the number of trips on SE 42<sup>nd</sup> by as many as 20/day (RT) 6 days/week (maximum); Average would likely be 10/day (RT), 3 days/week. Some people walk and ride bicycles, reducing auto use. The site would accommodate all vehicles except on the busiest of events.

#### **Proposed Alterations to the Residence:**

Removing 1990-style sliding door and replacing with a period-consistent window –
Propose replacing the contemporary-looking sliding glass door that accesses the kitchen
on the south exterior wall with an energy-efficient window with wood exterior veneer
that matches the visual qualities of other original windows (see Exhibit E: Proposed
Sliding Door Replacement).

Adding hand railings, front (east) and side (north) porch – Propose adding appropriate
wrought-iron hand railings to front and side porches (see Exhibit F: Hand Railing Detail).

**The Barn**: It is our hope in the future to renovate the adjacent barn once ROM secures sufficient funding. The planned renovation (in addition to utilities) would consist primarily of structural upgrades, within the existing building footprint and envelope, as would be required by the building's non-conforming development status. Completion of these developments are contingent on securing future funding.

#### **SECTION 2:** 19.904.7-11 Community Service Use Standards

# 19.904.8 Specific Standards for Institutions—Public, Private, Religious, and Other Facilities not Covered by Other Standards

A. Utilities, streets, or other improvements necessary for the public facility or institutional use shall be provided by the agency constructing the use.

**Response**: With typical community service use limited to 2 events/weekly and 2 retreats/annually, never to exceed more than 30 people, improvements to surrounding streets, and the sewer and water main to the house will not be necessary at this time. Future improvements to the barn will be noted in a subsequent building permit application, likely to include new water and sewer connections, provided by ROM. Existing city streets and utilities are adequate for the proposed use. As a result, this standard is met.

B. When located in or adjacent to a residential zone, access should be located on a collector street if practicable. If access is to a local residential street, consideration or a request shall include an analysis of the projected average daily trips to be generated by the proposed use and their distribution pattern, and the impact of the traffic on the capacity of the street system which would serve the use. Uses which are estimated to generate fewer than 20 trips per day are exempted from this subsection.

**Response:** As noted in the above section, our proposed community service use could increase the number of trips on SE 42<sup>nd</sup> by as many as 20/day (RT) 6 days/week (maximum); Average would likely be 10/day (RT), 3 days/week. Some people walk and ride bicycles, reducing auto use. The site would accommodate all vehicles except on the busiest of events. 42<sup>nd</sup> Ave is a Collector street, Roswell is a Neighborhood Route, and 41<sup>st</sup> Ave is a local street. Some access will come on each of these access points. The types of traffic associated with the proposed use will be those associated with the existing land use which will predominately consist of passenger vehicles. This standard is met.

C. When located in a residential zone, lot area shall be sufficient to allow required setbacks that are equal to a minimum of 2/3 the height of the principal structure. As the size of the structure increases, the depth of the setback must also increase to provide adequate buffering.

**Response:** The community service use proposed involves no changes to the footprint of the existing building. Building height and setbacks will not be impacted. This standard is not applicable.

D. The height limitation of a zone may be exceeded to a maximum height of 50 ft provided Subsection 19.904.8.C of this subsection is met.

**Response:** The community service use proposed involves no changes to existing building heights. This standard is not applicable.

E. Noise-generating equipment shall be sound-buffered when adjacent to residential areas.

**Response**: No permanent noise generating equipment is proposed at the site. The site is not expected to generate any excessive noise. Noise generating activity typically associated with daily meditation includes bells, drums, percussive wooden clappers – none of which will be audible outside the buildings. This standard is met.

F. Lighting shall be designed to avoid glare on adjacent residential uses and public streets.

**Response**: There are no contemplated changes in exterior lighting. Any changes will be designed to avoid glare on adjacent streets and properties. This standard is met.

G. Where possible, hours and levels of operation shall be adjusted to make the use compatible with adjacent uses.

**Response**: Community Service Use functions for ROM are described in detail in Section 1 above and limited primarily to twice weekly. All activity involving any vehicular traffic will take place between the hours of 7:30 am - 9:00 pm, compatible with surrounding uses, and within the current 7:30 am - 10:30 pm operating hours of the adjacent Roswell Market. Retreats involving morning activity beginning at 4:00 am are residential (involving only people spending the night) and will not involve any early morning vehicular traffic from off-site arrivals; activity at this hour

Page 6 8835 SE 42<sup>nd</sup> Avenue

will be meditation only, a very quiet level of operation that is compatible with sleeping neighbors. Residential retreats begin at 3:00 pm on the first day of the retreat; arriving traffic would be at this hour. As a result, all ambient noise from any ROM activity will take place at reasonable hours compatible with surrounding uses. This standard is met.

H. A spire on a religious institution may exceed the maximum height limitation. For purposes of this subsection, "spire" means a small portion of a structure that extends above the rest of the roofline, or a separate structure that is substantially smaller than the main structure and extends above the roofline of the main structure. "Spire" includes but is not limited to ornamental spires, bell towers, other towers, minarets, and other similar structures or projections. The number of spires on a religious institution property is not limited, so long as the spires remain only a small portion of the area of the structures.

**Response**: We are not proposing spires. This criterion does not apply.

I. The minimum landscaping required for religious institutions is the lesser of 15% of the total site area and the percentage required by the underlying zone.

**Response**: We are not proposing major modifications to the landscaping. We are submitting permit applications to remove three English Holly trees, listed on the City's *Nuisance Plant List*. These three trees will be replaced with mature English Yew bushes. Other landscaping will be maintained. This criterion is met.

J. Park-and-ride facilities may be encouraged for institutions along transit routes that do not have days and hours in conflict with weekday uses (e.g., religious institutions or fraternal organizations). Such uses may be encouraged to allow portions of their parking areas to be used for park-and-ride lots.

**Response**: The Mason Farm property is a residence. Its large driveway could be utilized for a very limited number cars in a Park-and-ride capacity, though this may not be consistent with the neighborhood use. We are open to conversation on this subject. The standard is met.

#### 19.904.4 Approval Criteria

An application for a community service use may be allowed if the following criteria are met:

A. The building setback, height limitation, and off-street parking and similar requirements governing the size and location of development in the underlying zone are met. Where a specific standard is not proposed in the CSU, the standards of the underlying zone are met;

**Response**: The site is conforming with respect to the various development standards of the underlying R-MD zone (subsection 19.301.4, for setbacks, building height, lot coverage, minimum vegetation) and the proposed community service use incudes no modifications to building setbacks, heights. No additional off-street parking is proposed given that the site can accommodate as many as 10 cars, total participants will be limited to 30, many are expected to access ROM by walking or bicycling, and on-street parking is available on Roswell Street. As a result, this approval criterion is met.

- B. Specific standards for the proposed uses as found in Subsections 19.904.7-11 are met;
- **Response**: As shown in **Section 2** of this application above, all standards for the Community Service Use are met and this approval criterion is met.
- C. The hours and levels of operation of the proposed use are reasonably compatible with surrounding uses;

**Response**: Community Service Use functions described in **Section 1** are repeated here – ROM's current schedule includes regular weekly meditation sessions and twice annual 6-week intensive training periods.

- Weekly meditation is Sunday mornings 7:30 9:00 am and Wednesday evenings 7:00 –
   8:30 pm. We also conduct Tuesday 6:00 7:00 am Zoom sessions.
- 6-week intensive sessions include (1 3 annually), in addition to the schedule above,
   Monday evening sessions 7:00 8:30 pm, Thursday 6:00 7:00 am Zoom, and each 6-week period concludes with a multi-day 5-7 retreat ("sesshin") intensive multiday, residential all-day (4:00 am 9:00 pm) meditation training.

For most of the year Community Service Use functions are limited primarily to twice weekly.

All activity involving any vehicular traffic will take place between the hours of 7:30 am - 9:00 pm, compatible with surrounding uses and within the 7:30 am - 10:30 pm operating hours of the adjacent Roswell Market. Retreats with morning activity beginning at 4:00 am are residential and will not involve any early morning vehicular traffic. Residential retreats begin at 3:00 pm on the first day of the retreat; arriving traffic would be at this hour. As a result, all ambient noise from any ROM activity will take place at reasonable hours compatible with surrounding uses and this approval criterion is met.

D. The public benefits of the proposed use are greater than the negative impacts, if any, on the neighborhood;

Community Service Use and Historic Resource Alteration Permit Application Ring of Moss Zendo Page 8 8835 SE 42<sup>nd</sup> Avenue

**Response**: No negative neighborhood impacts anticipated from this project and the nature of the area will be improved as the building will be occupied and maintained, and the planned barn renovation will upgrade neighborhood community use infrastructure. This project provides mental health and community-building activities that strengthen neighborhood safety and relationships. The level of use and associated traffic, noise and other impacts will be similar to and compatible with surrounding residential uses and will enhance the overall safety, character, and livability of the surrounding neighborhood. As a result, this approval criterion is met.

#### E. The location is appropriate for the type of use proposed.

**Response**: The Mason Farm is located on a feeder street immediately across from a convenience store (zoned SMU) making ROM community service use activity consistent with surrounding neighborhood uses. 42<sup>nd</sup> Ave is a Collector street, Roswell is a Neighborhood Route, and 41<sup>st</sup> Ave is a local street. The types of traffic associated with the proposed use will be those associated with the existing land use which will predominately consist of passenger vehicles. The Mason Farm is attractive physically, protected by a municipal historic overlay and landscaped with an exceptional variety of beautiful old trees. ROM's plans described in this application do not involve substantial changes to the current buildings' footprints, exterior appearance, or the surrounding landscaping, or current activity level. As a result, this approval criterion is met.

#### SECTION 3: 19.403.5.E 1-10 Historic Resource Alteration Standards and Approval Criteria

<u>Note</u>: The historic resource (HR) portion of the project involves a minor alteration to the structure that is being processed with administrative (Type I) review in conjunction with the associated building permit (permit #601-25-000605-STR). The HR review is not part of the community service use (CSU) review that is going to the Planning Commission.

Pages 9-11 are associated with the HR review and have been removed from the CSU narrative (along with the accompanying exhibits) to minimize confusion for the CSU review process.

- Brett Kelver, AICP, Senior Planner

Community Service Use and Historic Resource Alteration Permit Application Ring of Moss Zendo

Page 12 8835 SE 42<sup>nd</sup> Avenue

#### **SECTION 4**

Additional drawings, surveys or other material necessary to understand the proposed use.

Please see Attached Exhibits -

- Exhibit A: Copy of Deed for 8835 SE 42<sup>nd</sup> Ave. (Proof of ownership)
- Exhibit B: Vicinity Map
- Exhibit C: Existing Uses Map and Site Plan
- Exhibit D: Existing Floor Plan, Renovation, South Elevation
- Exhibit E: Proposed Sliding Door Replacement with period appropriate window
- Exhibit F: Proposed Hand Railing Detail
- Exhibit G: 1991 Historic Resource Survey Form

#### **RECORDING REQUESTED BY:**



650 NE Holladay Street, Ste 850 Portland, OR 97232

Clackamas County Official Records Catherine McMullen, County Clerk 2025-003184

01/29/2025 11:36:01 AM

D-D Cnt=1 Stn=110 LILLIE \$20.00 \$16.00 \$10.00 \$20.00 \$62.00

\$128.00

#### **AFTER RECORDING RETURN TO:**

Order No.: 472524003824-CC Andrew Dyke Mason Kerns Fourplex LLC, an Oregon limited liability company 3406 SE Johnson Creek Blvd Milwaukie, OR 97222

#### **SEND TAX STATEMENTS TO:**

Kerns Fourplex LLC, an Oregon limited liability company 3406 SE Johnson Creek Blvd Milwaukie, OR 97222

APN:00001027 00001018

Map: 11E25aa09501 11E25aa09500

#### SPACE ABOVE THIS LINE FOR RECORDER'S USE

#### STATUTORY WARRANTY DEED

Cheryl A. Butcher-Doty and Christopher B. Butcher, Trustees of The Geraldine D. Butcher Trust dated September 6, 2018, Grantor, conveys and warrants to Kerns Fourplex LLC, an Oregon limited liability company, Grantee, the following described real property, free and clear of encumbrances except as specifically set forth below, situated in the County of Clackamas, State of Oregon:

#### PARCEL I:

The East 136 feet of Lot 1, Block 1, MASONMEAD, in the City of Milwaukie, County of Clackamas and State of Oregon, as cut off by a line drawn parallel with the West Boundary line thereof,

EXCEPT the North 11 feet of the East 100 feet of said Lot 1.

#### PARCEL II:

All of Lot 1, Block 1, MASONMEAD, in the City of Milwaukie, County of Clackamas and State of Oregon.

Deed (Statutory Warranty) ORD1293.doc / Updated: 01.08.24

Page 1

OR-CT-FNPT-02796.472555-472524003824

# STATUTORY WARRANTY DEED (continued)

State of Oregon.

EXCEPT the East 136 feet thereof as cut off by a line drawn parallel with the West Boundary line thereof.

THE TRUE AND ACTUAL CONSIDERATION FOR THIS CONVEYANCE IS EIGHT HUNDRED TWENTY THOUSAND AND NO/100 DOLLARS (\$820,000.00). (See ORS 93.030).

#### Subject to:

SEE EXHIBIT "A" ATTACHED HERETO AND MADE A PART HEREOF

BEFORE SIGNING OR ACCEPTING THIS INSTRUMENT, THE PERSON TRANSFERRING FEE TITLE SHOULD INQUIRE ABOUT THE PERSON'S RIGHTS, IF ANY, UNDER ORS 195.300, 195.301 AND 195.305 TO 195.336 AND SECTIONS 5 TO 11, CHAPTER 424, OREGON LAWS 2007, SECTIONS 2 TO 9 AND 17, CHAPTER 855, OREGON LAWS 2009, AND SECTIONS 2 TO 7, CHAPTER 8, OREGON LAWS 2010. THIS INSTRUMENT DOES NOT ALLOW USE OF THE PROPERTY DESCRIBED IN THIS INSTRUMENT IN VIOLATION OF APPLICABLE LAND USE LAWS AND REGULATIONS. BEFORE SIGNING OR ACCEPTING THIS INSTRUMENT, THE PERSON ACQUIRING FEE TITLE TO THE PROPERTY SHOULD CHECK WITH THE APPROPRIATE CITY OR COUNTY PLANNING DEPARTMENT TO VERIFY THAT THE UNIT OF LAND BEING TRANSFERRED IS A LAWFULLY ESTABLISHED LOT OR PARCEL, AS DEFINED IN ORS 92.010 OR 215.010. TO VERIFY THE APPROVED USES OF THE LOT OR PARCEL, TO DETERMINE ANY LIMITS ON LAWSUITS AGAINST FARMING OR FOREST PRACTICES, AS DEFINED IN ORS 30.930, AND TO INQUIRE ABOUT THE RIGHTS OF NEIGHBORING PROPERTY OWNERS, IF ANY, UNDER ORS 195.300, 195.301 AND 195.305 TO 195.336 AND SECTIONS 5 TO 11, CHAPTER 424, OREGON LAWS 2007, SECTIONS 2 TO 9 AND 17. CHAPTER 855, OREGON LAWS 2009, AND SECTIONS 2 TO 7, CHAPTER 8, OREGON LAWS 2010.

# STATUTORY WARRANTY DEED (continued)

IN WITNESS WHEREOF, the undersigned have executed this document on the date(s) set forth below.
Dated:
The Geraldine D. Butcher Trust dated September 6, 2018  BY: Ury Dutly Doth Cheryl A. Butcher-Doty Co- Trustee
BY: Chu MCCS Christopher B. Butcher Co- Trustee
State of Cochange
This instrument was acknowledged before me on
Demallearer
My Commission Expires:  OFFICIAL STAMP TONYA RAE WEAVER NOTARY PUBLIC - OREGON COMMISSION NO. 1020315 MY COMMISSION EXPIRES JANUARY 03, 2026
No. of the control of

## **EXHIBIT "A"**

# Exceptions

### Subject to:

Rights of the public to any portion of the Land lying within the area commonly known as streets, roads and highways.

Easement(s) for the purpose(s) shown below and rights incidental thereto, as granted in a document:

Granted to:

The City of Milwaukie, Oregon, a municipal corporation

Purpose:

Street, sidewalk and utilities

Recording Date: July 26, 2000 Recording No: 2000-048329

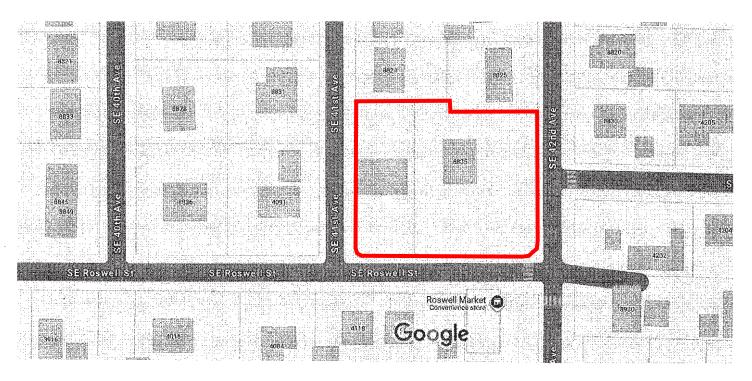
Affects:

Reference is hereby made to said document for full particulars

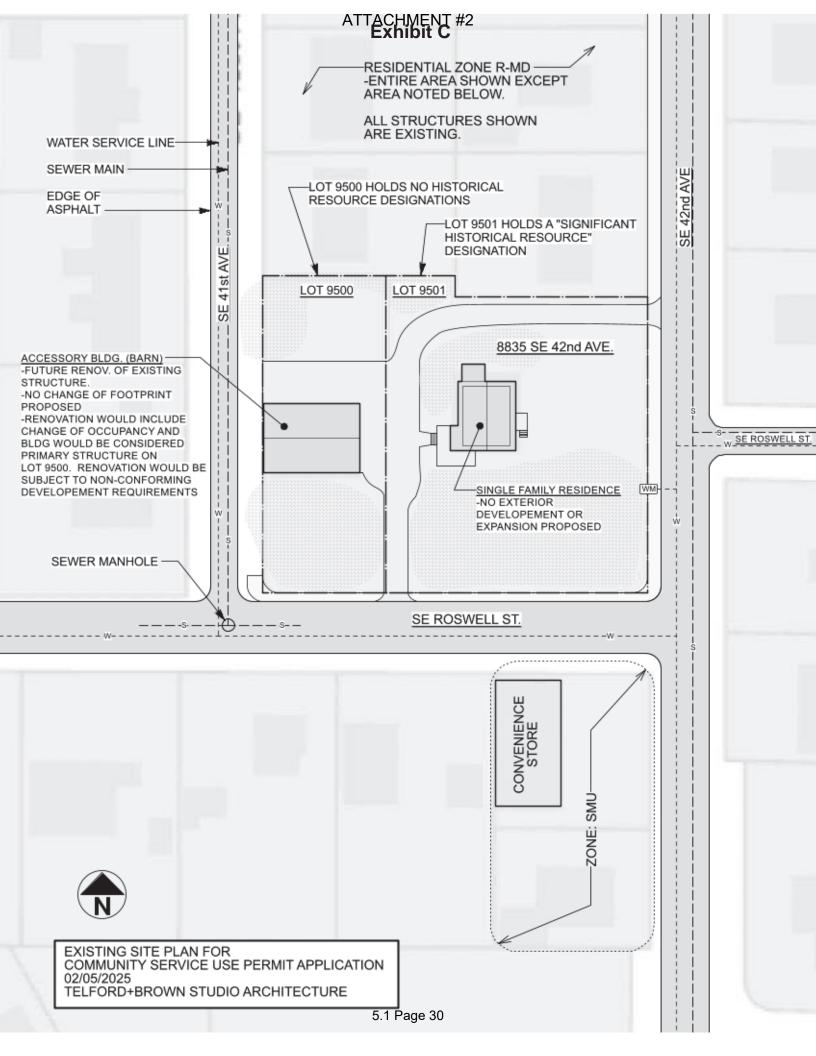
### ATTACHMENT #2 Exhibit B

# Google Maps

Exhibit B: Vicinity Map for Mason Farm, 8835 SE 42nd. Barn is unnumbered structure immediately west of 8835.



Map data ©2025 Google 50 ft ■





January 30, 2025

Andrew Mason 3406 SE Johnson Creek Blvd. Portland, OR 97222

Re: Preapplication Report

Dear Andrew:

Enclosed is the Preapplication Report Summary from your meeting with the City on 01/16/2025, concerning your proposal for action on property located at 8835 SE 42<sup>nd</sup> Ave.

A preapplication conference is required prior to submittal of certain types of land use applications in the City of Milwaukie. Where a preapplication conference is required, please be advised of the following:

- Preapplication conferences are valid for a period of 2 years from the date of the conference.
   If a land use application or development permit has not been submitted within 2 years of the conference date, the Planning Manager may require a new preapplication conference.
- If a development proposal is significantly modified after a preapplication conference occurs, the Planning Manager may require a new preapplication conference.

If you have any questions concerning the content of this report, please contact the appropriate City staff.

Sincerely,

Petra Johnson

Administrative Specialist II



CITY OF MILWAUKIE
10501 SE Main St
Milwaukie OR 97222
503.786.7555
planning@milwaukieoregon.gov
building@milwaukieoregon.gov
engineering@milwaukieoregon.gov

# Preapplication Conference Report

Project ID: 25-001PA

This report is provided as a follow-up to the meeting that was held on 1/16/2025 at 10:00 AM.

The Milwaukie Municipal Code is available here: https://ecode360.com/MI4969.

		Al	PPLICANT AND PROJECT IN	IFORMATION	
App	olicant: A	ndrew Ma	son	Applicant Role: Potential Owner/Operator	
App	olicant Address: 3	406 SE Johi	nson Creek Blvd, Portland, OR 97222		
Company:		Ring of Moss			
Project Name:		Meditation center			
Project Address:		8835 SE 42 <sup>nd</sup> Ave (1S1E25AA, lots 9500 & 9501)		Zone: R-MD (Moderate Density Residential)	
Project Description:		Establish the site as a home for the Ring of Moss zendo, a center for meditation activities ranging from daily sessions to weekly and longer retreats.			
Current Use: Reside		esidential (	ential (single-unit dwelling)		
		Andrew Mason (lead applicant, Ring of Moss), Jane Lawson (Ring of Moss moderator), Jay Didion (architect, Telford + Brown)			
Staf				Permit Coordinator), Jeff Tolentino (Assistant City y Wilson (Urban Forester), Brett Kelver (Senior Planner)	
			PLANNING COMMEN	NTS	
			Zoning Compliance (MMC	Title 19)	
	Use Standards (e.g., residential, commercial, accessory)		The property is zoned Moderate Density Residential (R-MD), which allows a variety of residential housing types, including single-unit detached dwellings, duplexes, triplexes, quadplexes, townhouses, and cottage cluster development. The R-MD zone also allows community service uses (CSUs) subject to land use review.		
	Dimensional Standards		The subject property is comprised of two tax lots that encompass the majority of Lot 1 (minus an 11-ft by 100-ft strip in the northeast corner) from Block 1 of the Mason Mead subdivision, platted in 1927. It is approximately 31,800 sq ft in size (0.73 acres) and is currently developed with a single-unit house and large accessory barn-type structure. The property has frontage on three public streets—200 ft of frontage on Roswell Street, approximately 154 ft on 42 <sup>nd</sup> Avenue, and 165 ft on 41 <sup>st</sup> Avenue.  Dimensional standards for the R-MD zone vary based on the lot size and are provided in		
				one vary based on the lot size and are provided in ble 19.301.4. Setback requirements for lots 7,000 sq ft	

		Front yard = 20 ft Side yard = 5 ft & 10 ft Street-side yard = 20 ft Rear yard = 20 ft
		Side yard height plane = At minimum setback, at the 20-ft height mark the structure must start sloping away from the side property line at no steeper an angle of 45°.
		MMC Subsection 19.501.2.B allows eaves and overhangs to extend up to 3 ft into a front or rear yard and up to 2 ft into a side yard.
		Land Use Review Process
	Applications Needed, Fees,	The proposed project will require the following application(s) for land use review:
	and Review Type	Community Service Use (Type III) = \$2,000 Property Line Adjustment (Type I) = \$650 (if proposed by applicant) Historic Resource review (Type I or III) = \$200 or \$2,000 (if needed, depending on proposal)
		Note: For multiple applications processed concurrently, the full price is collected for the most expensive application, with a 25% discount offered for each other application.
	Application Process	The applicant must submit a complete electronic copy of all application materials for the City's initial review. A determination of the application's completeness will be issued within 30 days. If the application is deemed incomplete, City staff will provide a list of items to be addressed upon resubmittal.
		For Type III review, a public hearing with the Planning Commission will be scheduled once the application is deemed complete. Meetings are conducted in a hybrid format, with the option of participating in person at City Hall or online via Zoom. Public notice of the hearing will be sent to property owners and current residents within 300 ft of the subject property no later than 20 days prior to the hearing date. The application will also be referred to other relevant departments and agencies for review and comment. At least 14 days before the hearing, a sign giving notice of the application must be posted on the subject property, to remain until the decision is issued. Staff will coordinate with the applicant to provide the necessary sign(s).
		Staff will prepare a report with analysis of the proposal and a recommendation that will be made available one week before the hearing. Both staff and the applicant will have the opportunity to make presentations at the hearing, followed by public testimony and then deliberation by the Commission for a decision.
		Issuance of a decision starts a 15-day appeal period for the applicant and any party who establishes standing. If no appeal is received within the 15-day window, the decision becomes final. Any appeal would be heard by the City Council to establish a final local decision.
		Development permits submitted during the appeal period may be reviewed but are not typically approved until the appeal period has ended.
		Note that the state requires land use decisions to be issued within 120 days of being deemed complete, unless the applicant opts to extend the clock (such as to allow more time to address questions raised in the hearing, for example).
		The 2025 schedule for Planning Commission hearings is attached for reference if needed. It includes dates by which an application must be deemed complete to be eligible for a particular hearing date.
		Overlay Zones (MMC 19.400)
	Willamette Greenway	
	Natural Resources	
_		

Date Report Completed: 1/30/2025

$\boxtimes$	Historic Preservation	The existing house is designated as a "significant" historic resource and is subject to the applicable provisions of Milwaukie Municipal Code (MMC) Section 19.403. In particular, MMC Subsection 19.403.5 establishes provisions for altering a "significant" historic resource. There is a short list of minor alterations that are exempt from review; the Planning Manager can approve other minor alterations with Type I administrative review if there is no change in appearance and materials or if the alteration duplicates the affected exterior features. Other alterations are considered major and require Type III review by the Planning Commission.  ADA-required alterations are not necessarily exempt from review; depending on the nature and scale of such improvements, some land use review may be required.
	Flex Space Overlay	
		Site Improvements/Site Context
⊠	Landscaping Requirements	For lots 7,000 sq ft and above, the R-MD zone requires a minimum of 30% of the site to be vegetated. A maximum of 30% of the lot area can be covered with structures taller than 18 inches or more above grade, not including eaves and overhangs.
	Onsite Pedestrian/Bike Improvements	
	Connectivity to surrounding properties	
	Circulation	
	Building Design Standards (MMC 19.505)	
	Downtown Design Standards (MMC 19.508)	
		Parking Standards (MMC 19.600)
×	Residential Off-Street Parking Requirements	There is no minimum quantity of parking spaces required for the proposed development, but there is a requirement not to exceed a maximum. MMC Table 19.605.1 does not specifically list a maximum parking quantity for "meditation center," so the Planning Manager will likely determine a similar comparable use to apply to this proposal (e.g., "Meeting room, club, lodge, or association" or "Indoor recreation").  MMC Section 19.606 provides standards for parking area design, landscaping, and other aspects in the event that any new parking is added to the site.  MMC Subsection 19.607.1 provides standards for residential driveways and vehicle parking
		areas. MMC Subsection 19.607.1.D establishes some limitations on off-street parking, including that no more than 50% of a front yard area or 30% of a street-side yard area can be used for parking or maneuvering.
		MMC Section 19.609 provides standards for bicycle parking.
		Note that the limit for parking improvements that the City can require for existing nonconforming parking areas is 10% of the permit value (as per MMC Subsection 19.602.5).
	Multi-Family/Commercial Parking Requirements	
		Approval Criteria (MMC 19.900)

Date Report Completed: 1/30/2025

	7	
	Community Service Use (CSU) (MMC 19.904)	The proposal to use the subject property as a meditation center requires review as a community service use (CSU). MMC Section 19.904 establishes the process and standards for establishing new CSUs, including a requirement for Type III review, with a public hearing and decision by the Planning Commission.  Approval criteria are provided in MMC Subsection 19.904.4. Specific standards for institutions are provided in MMC Subsection 19.904.8.
	Conditional Use (MMC 19.905)	
0	Development Review (MMC 19.906)	
П	Variance (MMC 19.911)	
7 %		Land Division (MMC Title 17)
	Design Standards	
	Preliminary Plat Requirements	
0	Final Plat Requirements (See Engineering Section of this Report)	
	Other Requirements	If the applicant wishes, a Type I Property Line Adjustment process can be used to move the property line between the two underlying lots. The boundary adjustment can be recorded with the County Surveyor using a survey and new deeds.  Even if the applicant proposes to use both the house and the existing barn structure for the meditation center activities, it will not be necessary to consolidate the two underlying lots, although the applicant may choose to do that if an issue arises with any construction that would cross the shared boundary.
	I	Sign Code Compliance (MMC Title 14)
×	Sign Requirements	Signage in residential zones is limited. MMC Section 14.12.010 provides a list of exempt signs, including one small, non-illuminated sign up to 4 sq ft in area. MMC Section 14.08.090 establishes standards for CSU signs: smaller signs (up to 16 sq ft) can be approved with Type I review; larger signs (up to 40 sq ft) require Type III review.
		Noise (MMC Title 16)
	Noise Mitigation (MMC 16.24)	
		Neighborhood District Associations
	Historic Milwaukie	Prior to submitting the application, the applicant is encouraged (but not required) to
	Lake Road	present the project at a regular meeting of the relevant Neighborhood District Association (NDA), in this case the Ardenwald-Johnson Creek NDA.
	Choose an item.	Ardenwald-Johnson Creek NDA Chris Holle-Bailey (Chair) = chrisinardenwald@gmail.com
		Regular meeting is the fourth Monday of most months at 6:30pm at Milwaukie Café and Bottle Shop (9401 SE 32 <sup>nd</sup> Ave), but please check the City calendar to confirm whether the next meeting will be in person, online, or both.

		Note that 42 <sup>nd</sup> Avenue separates the site from the jurisdiction of the Lewelling NDA. The	
		applicant is encouraged to approach this neighboring NDA as well.  Lewelling NDA	
		Camden McKone (Chair) = lewellingndachair@gmail.com	
		Regular meeting is the second Wednesday of most months at 6:30pm at Kairos-Milwaukie UCC (4790 SE Logus Rd), but please check the City calendar for the latest information.	
		Other Permits/Registration	
	Business Registration		
	Home Occupation Compliance (MMC 19.507)		
		Additional Planning Notes	
	i	ENGINEERING & PUBLIC WORKS COMMENTS	
		Public Facility Improvements (MMC 19.700)	
	Applicability (MMC 19.702)	MMC 19.702 establishes the applicability of MMC 19.700, including to partitions, subdivisions, replats, new construction, and modification and/or expansion of an existing structure or a change or intensification in use that results in a new dwelling unit, any new increase in gross floor area, and/or in any projected increase in vehicle trips.	
		The proposed development is to modify or expand up to two structures. MMC 19.700 applies.	
	Transportation Facilities Review (MMC 19.703)	Per MMC 19.703.2, because the proposed development does not trigger a Transportation Impact Study (TIS), a Transportation Facilities Review (TFR) application is not required.	
	Transportation Impact Study (MMC 19.704)	The proposed development does not trigger a Transportation Impact Study.	
×	Agency Notification (MMC 19.707)	The City must provide notification to Metro and Clackamas County whenever a proposed development is within 200 ft of a designated arterial or collector roadway. Notice must be provided to TriMet whenever a proposed development is within 200 ft of an existing or proposed transit route on the current TriMet service map and/or Figure 7-3 of the Transportation System Plan (TSP).	
		The subject property has frontage on 42 <sup>nd</sup> Avenue, which is a collector roadway, so Metro and Clackamas County will be notified. The site is not within 200 ft of a transit route as shown on Figure 7-3 of the TSP, so TriMet will not be notified.	
	Transportation Requirements (MMC 19.708)	Access Management: All development subject to MMC 19.700 must comply with access management standards contained in MMC 12.16.	
		Clear Vision: All developments subject to MMC 19.700 must comply with clear vision standards contained in MMC 12.24.	
		Existing roadway and sidewalk condition on 41st Avenue, 42nd Avenue, and Roswell Street is acceptable and no roadway improvements are required.	
×	Utility Requirements (MMC 19.709)	Sewer utilities are available from 41 <sup>st</sup> Avenue and 42 <sup>nd</sup> Avenue. Water utilities are available from 41 <sup>st</sup> Avenue, 42 <sup>nd</sup> Avenue, and Roswell Street.	
		A right-of-way (ROW) permit will be required to perform any work within the ROW.	

		Milwaukie only provides Storm, Sewer, and Water utilities. Any other utilities (e.g., PGE, Natural, etc.) are all managed under Franchise Utility Operators, and the owner/deve team will need to coordinate those utility connections separately. A Franchise Utility F will need to be filed by the Operator with the City of Milwaukie in order to conduct w the ROW.	
		There is a street moratorium on 41st Avenue, expiring Sept 2028. As of January 2025, the roadway is in the second year of moratorium. Second year moratorium streets have a \$200 per sq ft surcharge for surface restoration. 42nd Avenue is scheduled for resurfacing in the summer of 2025, which will put it on the 5-year street moratorium list until 2030. Roadways in their first year of moratorium have a \$250 per sq ft surcharge for surface restoration. A \$3,000 minimum deposit is also required to ensure any restoration is constructed to City standards. See the Fee Schedule for more information.	
		Flood Hazard Area (MMC 18)	
	Floodplain Development Permit (MMC 18.16.030)	The project area is not within the Federal Emergency Management Agency (FEMA) 1% annual chance flood area (i.e., 100-year floodplain) and is not subject to the flood hazard requirements of Title 18.	
	General Standards (MMC 18.04.150)		
	Compensatory Storage (MMC 18.20.020)		
	Floodways (MMC 18.20.010.B)		
		Environmental Protection (MMC 16)	
	Weak Foundation Soils (MMC 16.16)		
	Erosion Control (MMC 16.28)	Common EC measures will be required: gravel construction entrance/exit, perimeter sediment controls, and proper storage materials.	
		Exposed soil must be covered nightly during rainy season (Sept 1 – April 30).	
		Eight catch basin inlets near the site will require protection from sediment pollution.	
		Erosion control and prevention is required as outlined in MMC16.28.	
		Standard Erosion Prevention and Sediment Control notes	
		Projects that disturb more than 500 sq ft within the City of Milwaukie limits require an <a href="Erosion Control Permit">Erosion Control Permit</a> from the City's Building Department. Even projects that are less than 500 sq ft may require a permit based on site conditions and proximity to natural resources such as wetlands and waterways. The applicant must submit an erosion control plan for their project that accurately depicts how sediment will be controlled during the duration of the project.	
		Please review the City's <u>Erosion Prevention and Sediment Control requirements</u> . The applicant is encouraged to use the City's adopted <u>Erosion Prevention and Sediment Control Planning &amp; Design Manual (2020)</u> for assistance in designing an erosion control plan.	
		For more information, please visit <a href="https://www.milwaukieoregon.gov/publicworks/erosion-prevention-and-control">https://www.milwaukieoregon.gov/publicworks/erosion-prevention-and-control</a> or contact <a href="mailto:erosioncontrol@milwaukieoregon.gov">erosioncontrol@milwaukieoregon.gov</a> /publicworks/erosion-prevention-and-control or contact <a href="mailto:erosioncontrol@milwaukieoregon.gov">erosioncontrol@milwaukieoregon.gov</a> .	
×	Tree Code (MMC 16.32)	If no new primary dwelling units are proposed, the tax lots included in the development site will not be subject to the development tree code (MMC 16.32.042 A-H.)	
		However, if a new primary dwelling unit is proposed, the development tree code requires compliance and/or mitigation associated with the following standards:	
		Prospryation standard	

- Planting standard
- Protection standard
- Soil volume standard

For more information on these standards, view the documents attached at the bottom of the residential development tree permits webpage <a href="here">here</a>. Mitigation fees are outlined in the city's <a href="fee schedule">fee schedule</a>. The applicant may seek a variance for one or more of these standards through a Type III variance process (MMC 16.32.042.E).

Note that there is no preservation mitigation fee assessed for trees removed above the 30% canopy cover threshold. The lot must provide a minimum of 40% canopy, either by planting or by paying a mitigation fee of \$5 per sq ft of needed canopy. Trees 12" DBH or greater receive bonus canopy multipliers depending on their size.

Bonds are required for tree protection and tree planting as outlined in the fee schedule.

Submittal requirements are outlined in MMC 16.32.042.H. An ISA Certified Arborist is required to submit the final documents to the city as defined in MMC 16.32.042. Additional supportive documentation, including canopy lists and tree protection and planting guidance are available at <a href="https://www.milwaukieoregon.gov/trees">www.milwaukieoregon.gov/trees</a>.

The development tree code application is due at time of building permit application unless a variance is being requested through the land use application process. Building permits will not be approved without completion and approval of the development tree code application.

For more information, please contact <u>urbanforest@milwaukieoregon.gov</u> or call 503-786-7655.

## **Public Services (MMC 13)**

## ☑ Water System (MMC 13.04)

Tax lot 11E25AA09501 has an existing 3/4" water utility connection on 42<sup>nd</sup> Avenue. No existing water utility connection was identified for tax lot 11E25AA09500. A new water utility connection for tax lot 11E25AA09500 must be on a separate utility connection with a separate meter from the one on tax lot 11E25AA09501. If both tax lots are consolidated in the future, the entire lot can be serviced from the same utility connection.

A new for tax lot 11E25AA09500 or upsized connection for 11E25AA09501 to City utilities is subject to plan and application review. Applications for City utility billing connections shall be made on approved forms: <a href="https://www.milwaukieoregon.gov/building/water-connection-application">https://www.milwaukieoregon.gov/building/water-connection-application</a>

A system development charge (SDC) and a water service connection fee must be paid prior to any new or upsized connections to city water.

A Right-of-Way (ROW) Permit is required to complete any work in the public ROW, including any water utility connections performed in the ROW.

### Sewer System (MMC 13.12)

Tax lot 11E25AA09501 has an existing 4" wastewater utility connection. No existing wastewater utility connection was identified for tax lot 11E25AA09500. A wastewater utility connection for tax lot 11E25AA09500 must be on a separate utility connection tax lot 11E25AA09501. If both tax lots are consolidated in the future, the entire lot can be serviced from the same utility connection.

A new connection for tax lot 11E25AA09500 or upsized connection for 11E25AA09501 to City utilities is subject to plan and application review.

A City of Milwaukie system development charge (SDC) and a Clackamas County wastewater treatment SDC must be paid prior to any new or upsized connections to city sewer.

 $8^{\prime\prime}$  wastewater mains are available for connection on  $41^{st}$  Avenue, Roswell Street, and  $42^{nd}$  Avenue.

A ROW Permit is required to complete this work.

	Stormwater Management (MMC 13.14)	Stormwater mitigation must meet the city's NPDES permit through design of facilities according to the 2016 City of Portland Stormwater Management Manual.	
		All new impervious surface area greater than 500 sq ft must be treated on site. Stormwater treatment is evaluated at the time of building permit review. A completed and notarized Operations and Maintenance Packet is required prior to final occupancy and as part of the Final Engineering Inspection.	
		An SDC must be paid prior to building permit issuance.	
×	System Development Charge (MMC 13.28.040)	All new development or intensification of use shall be subject to SDCs.	
		Latest charges are determined by the Master Fee Schedule available here: <a href="https://www.milwaukieoregon.gov/finance/fees-charges">https://www.milwaukieoregon.gov/finance/fees-charges</a>	
		An estimate is provided in the Additional Engineering & Public Works Notes.	
	Fee in Lieu of Construction (MMC 13.32)		
		Public Places (MMC 12)	
×	Right of Way Permit (MMC 12.08.020)	A ROW Permit will be required for any frontage improvements, utility work within the ROW, extension of public utilities, and/or driveway construction for the development.	
		A full set of engineered civil plans is required as part of the ROW permit review process. An approved Engineer's Estimate is required and will be used to determine the Performance and Maintenance bonds required to complete this work.	
		An Engineer's Estimate for all public improvements is required prior to permit issuance. An initial ROW permit fee of 1.5% of the initial estimate is due prior to permit review.	
		A performance bond for 130% of the final Engineer's Estimate and a ROW permit fee of 5.5% (less the original permit review fee) is required prior to permit issuance. A maintenance bond for 10% of the Engineer's Estimate is required at the end of construction pending final as-built approval. Review fee includes:	
		<ul> <li>Plan Review</li> <li>Review Submittals</li> <li>Invoicing Utility fees</li> <li>Water meter service installation fees (see fee schedule)</li> </ul>	
		<ul> <li>\$1500 street opening deposit</li> <li>Inspection will be assigned as pending by the engineering tech. Inspection shall be scheduled the evening before and we do not complete them on Fridays.</li> <li>Proof roll – verify subgrade</li> </ul>	
		<ul><li>Sewer</li><li>Connection</li></ul>	
		<ul> <li>Water</li> <li>Water Main Testing – pressure and chlorination</li> <li>Main connection to existing infrastructure</li> </ul>	
×	Access Requirements (MMC 12.16.040)	Per MMC 12.16.040, private property must be provided with street access via accessways (driveways). These driveways must be constructed under a ROW permit in accordance with the current Milwaukie Public Works Standards.	
		Tax lot 11E25AA09501 has frontages on 42 <sup>nd</sup> Avenue and Roswell Street, and both frontages have an existing accessway. Tax lot 11E25AA09500 has frontages on 41 <sup>st</sup> Avenue and Roswell Street, and an existing accessway is present on 41 <sup>st</sup> Avenue. No changes are proposed for any of the existing accessways.	
		Requirements and standards for new accessways or modifications to existing accessways are detailed in MMC Subsection 12.16.040. Establishing a new accessway or performing modifications to existing accessways require a permit from the City as detailed in MMC Subsection 12.16.030.	

Clear Vision (MMC 12.24)

A clear vision area shall be maintained at all driveways and accessways.

## **Additional Engineering & Public Works Notes**

SDC estimate is as follows (Fees subject to change until final plans and permit issuance):

Parks

M

o Reimbursement: \$7,216.00

Transportation

Reimbursement: \$299.16Improvement: \$5,956.56

o Total: \$6,264.72

Storm Drainage

For any net increase in impervious surface, a Stormwater SDC of \$0.42 per sq ft will be assessed.

Water

- Assuming no changes are made to the existing 3/4" water service to tax lot 11E25AA09501 and no water connection is made to tax lot 11E25AA09500, no additional water SDC will be assessed.
- Assuming the existing 3/4" water service to tax lot 11E25AA09501 will be upgraded to a 1" water service, and no changes are made to tax lot 11E25AA09500 a \$9,339 SDC would be assessed, along with a non-refundable credit of \$5,603 for the existing service, for a combined total of \$4,186 for water SDC. A \$450 equipment fee would also be assessed for change in meter size.
- Assuming a new 3/4" service will be added to tax lot 11E25AA09500, and no changes are made to the existing connection on tax lot 11E25AA09501, a \$5,603 water SDC will be assessed. A \$300 equipment fee would also be assessed for the new 3/4" meter.
- Sewer
  - Wastewater SDCs for the City's Wastewater collection system are based on the number of fixtures in a given building. In general, the City assumes an average of 16 fixture units comprise a single residential EDU, and currently charges \$1,176.79 for Single family homes, (or \$73.55 per fixture). A non-refundable credit may be provided for fixtures removed.
- Review Fee
  - o Administration: \$165.00
- Wastewater Treatment (Clackamas County)

County Wastewater SDCs fund wastewater treatment by Water Environment Services (WES). County wastewater SDCs are based on total living area (TLA), modified by type of land use. For the proposed project, the change in land use from single family residential to church, with no increase in TLA, yields no SDC's for County Wastewater. It is not anticipated that the applicant will owe SDC for county wastewater (WES); however, if the applicant doubles their total living area they may accrue. Submittals required for work in the ROW (likely only sewer and water connections) will likely include concrete mix design, pipe and appurtenance materials, trench backfill materials, roadway base material, and asphalt.

#### **BUILDING COMMENTS**

All drawings must be submitted electronically through www.buildingpermits.oregon.gov

New buildings or remodels shall meet all the provisions of the current applicable Oregon Building Codes. All State adopted building codes can be found online at: <a href="https://www.oregon.gov/bcd/codes-stand/Pages/adopted-codes.aspx">https://www.oregon.gov/bcd/codes-stand/Pages/adopted-codes.aspx</a>.

All building permit applications are electronic and can be applied for online with a valid CCB license number or engineer/architect license at <a href="www.buildingpermits.oregon.gov">www.buildingpermits.oregon.gov</a>. Each permit type and sub-permit type are separate permits and are subject to the same time review times and will need to be applied for individually. Plans need to be uploaded to their specific permits in PDF format as a total plan set (not individual pages) if size allows. The 2022 OSSC (Oregon Structural Specialty Code) will apply to this project

If you have any building related questions, please email us at building@milwaukieoregon.gov.

Please provide as much information about the existing building as possible for the plan review process. By providing the occupancy, square footage, type of construction, and if fire sprinklers are provided in the existing structure will help determine a code-compliant path.

	ATTACHMENT 1/2			
		OTHER FEES		
	Construction Excise Tax Affordable Housing CET – Applies to any project with a construction value of over 100,000.  Calculation: Valuation *12% (.12)			
	Metro Excise Tax Metro – Applies to any project with a construction value of over \$100,000.	Calculation: Valuation *.12% (.0012)		
⊠	School Excise Tax School CET – Applies to any new square footage.	Calculation: Commercial = \$0.82 per sq ft Residential = \$1.63 per sq ft (not including garages)		
		FIRE DISTRICT COMMENTS		
	Please contac	t the Clackamas Fire District for any questions about fire-related issues.		
	С	OORDINATION WITH OTHER AGENCIES		
	<ul> <li>Metro</li> <li>TriMet</li> <li>North Clackamas School Distr</li> <li>North Clackamas Parks and R</li> <li>Oregon Parks and Recreation</li> <li>ODOT/ODOT Rail</li> <li>Department of State Lands</li> <li>Oregon Marine Board</li> <li>Oregon Department of Fish at State Historic Preservation Offi</li> <li>Clackamas County Transporter</li> </ul>	ecreation District (NCPRD)  nd Wildlife (ODOT) ice		
		MISCELLANEOUS		
		State or County Approvals Needed		
	Boiler Approval (State)			
	Elevator Approval (State)			
	Health Department Approval (County)			
		Arts Tax		
	Neighborhood Office Permit			
	Other Right-of-Way Permits			

Major:

	Mir	nor:	
Painted Intersection Program Permits:			
		artMOB Application	
		Traffic Control Plan (Engineering)	
	Par	klet:	
		Parklet Application/ Planning Approval	
		Engineering Approval	
		Building Approval	
	Sid	ewalk Café:	
	Tre	e Removal Permit:	
			Infrastructure/Utilities
	•	PGE NW Natural Clackamas River Water (CRW) Telecomm (Comcast, Century Water Environmental Services	Link)
			Economic Development/Incentives
	□ Enterprise Zone:		
	Vei	rtical Housing Tax Credit:	
	Ne	w Market Tax Credits:	
	Но	using Resources:	
		PLEASE SEE NOTE	E AND CONTACT INFORMATION ON THE FOLLOWING PAGE

This is only preliminary preapplication conference information based on the applicant's proposal and does not cover all possible development scenarios. Other requirements may be added after an applicant submits land use applications or building permits. City policies and code requirements are subject to change. If a note in this report contradicts the Milwaukie Municipal Code, the MMC supersedes the note. If you have any questions, please contact the City staff that attended the conference (listed on Page 1). Contact numbers for these staff are City staff listed at the end of the report.

Sincerely,

## City of Milwaukie Development Review Team

BUILDING DEPARTMENT		
Patrick McLeod Harmony Drake Stephanie Marcinkiewicz Emilie Bushlen	Building Official Permit Coordinator Inspector/Plans Examiner Building Permit Technician	503-786-7611 503-786-7638 503-786-7636 503-786-7669
ENGINEERING DEPARTMENT		
Jennifer Garbely Jeff Tolentino Chris Benn Michael Groome	City Engineer Assistant City Engineer Engineering Technician II Engineering Technician II	503-786-7534 503-786-7644 503-786-7617 503-786-7671
PLANNING DEPARTMENT		
Laura Weigel Vera Kolias Brett Kelver Adam Heroux Ryan Dyar	Planning Manager Senior Planner Senior Planner Associate Planner Associate Planner	503-786-7654 503-786-7653 503-786-7657 503-786-7658 503-786-7661
COMMUNITY DEVELOPMENT DE	PARTMENT	
Joseph Briglio Mandy Byrd (vacant) Petra Johnson	Community Development Director Development Programs Manager Housing & Econ. Dev. Prog. Mgr. Administrative Specialist II	503-786-7616 503-786-7692 503-786-7627 503-786-7600
SUSTAINABILTY DEPARTMENT		
Katie Gavares Courtney Wilson Riley Gill	Climate & Natural Resources Mgr. Urban Forester Environmental Services Coordinator	503-786-7668 503-786-7655 503-786-7660
CLACKAMAS FIRE DISTRICT		

Shawn Olson

shawn.olson@ClackamasFire.com

Fire Marshal



MILWAUKIE PLANNING
10501 SE Main St.
Milwaukie OR 97222
503.786.7630
planning@milwaukieoregon.gov

# Planning Commission Hearing Schedule

# **About the Deadlines**

- Applications can be submitted at any time.
- The City must deem an application complete on or before the COMPLETE APPLICATION DEADLINE in order for the application to be eligible for the FIRST POTENTIAL HEARING DATE.<sup>2</sup>
- Since applications are rarely complete upon first submission, the City recommends application submission 2 weeks in advance of the COMPLETE APPLICATION DEADLINE to allow time for you to make the application complete.<sup>3</sup>
- New information submitted after the NEW INFORMATION DEADLINE could cause your hearing date be continued.

## About the Scheduling Process

- Complete applications are scheduled for hearing in the order in which they are deemed complete.
- There is no guarantee of any particular hearing date.<sup>4</sup>
   However, City staff can provide you with up-to-date
   hearing date availability and scheduling information
   upon request.
- There are things over which neither you nor the City has control that may prevent your application from being heard on a specific date.
  - (For example, the hearing schedule may already be full or a previous hearing may need to be continued to the next available hearing date.)
- The City reserves the right to schedule City business items on the Planning Commission agenda as needed and to cancel any scheduled Planning Commission meeting.
- Some applications require a hearing before the Planning Commission and City Council. Check with staff for City Council hearing schedule information.
- Hearing schedule is subject to change.<sup>5</sup>

Complete New First Potential		
Application Deadline <sup>1</sup>	Information Deadline	Hearing Date
Nov 29, 2024	Dec 16, 2024	Jan 14
Dec 13, 2024	Dec 30, 2024	Jan 28
Dec 27, 2024	Jan 13	Feb 11
Jan 10	Jan 27	Feb 25
Jan 24	Feb 10	Mar 11
Feb 07	Feb 24	Mar 25
Feb 21	Mar 10	Apr 08
Mar 07	Mar 24	Apr 22
Mar 28	Apr 14	May 13
Apr 11	Apr 28	May 27
Apr 25	May 12	Jun 10
May 09	May 23	Jun 24
May 23	Jun 09	Jul 08
Jun 06	Jun 23	Jul 22
Jun 27	Jul 14	Aug 12
Jul 11	Jul 28	Aug 28
Jul 25	Aug 11	Sep 09
Aug 08	Aug 25	Sep 23
Aug 29	Sep 15	Oct 14
Sep 12	Sep 29	Oct 28
No Me	eting November 1	1, 2025
Oct 10	Oct 27	Nov 25
Oct 24	Nov 10	Dec 09
Nov 07	Nov 24	Dec 23
Nov 26	Dec 15	Jan 13, 2026

Bold green-shaded dates indicate adjustments to accommodate holidays.

Tity staff needs a minimum of 46 days to prepare an application for hearing.

<sup>&</sup>lt;sup>2</sup> Items needed for application completeness vary by application type and project complexity. If a preapplication conference is required for an application and/or for a related traffic impact study, the City will not accept the application until the required conferences are held.

<sup>3</sup> Under Oregon law, the City has 30 days to review an application for completeness.

<sup>&</sup>lt;sup>4</sup> As required by Oregon law, the City will issue a decision within 120 days of the deemed complete date, unless you grant a waiver.

<sup>5</sup> For most current info, see Planning Commission page: http://www.milwaukieoregon.gov/bc-pc

## **Brett Kelver**

From: Donald Sheets <donmsqtret89@gmail.com>

**Sent:** Tuesday, June 10, 2025 11:25 AM

**To:** Brett Kelver

**Cc:** andrewmasonpdx@gmail.com **Subject:** File Number CSU-2925-002

Regarding the proposal to 8835 NE 42nd Avenue, Milwaukie, Oregon, 97222, my spouse and I are pleased that the property will remain intact and look forward to our new neighbor.

Respectfully,

Don Sheets 8825 SE 42nd Avenue Milwaukie, Oregon, 97222 Cell Phone: 503.539.9655 donmsgtret89@gmail.com

#### **Brett Kelver**

From: Milwaukie Lewelling <lewellingndachair@gmail.com>

**Sent:** Tuesday, June 10, 2025 3:18 PM

To: Brett Kelver

**Subject:** Re: CSU-2025-002 Notice of Type III Land Use Proposal and Referral

Hi Brett,

Thanks for checking in.

I do not have any comments of this land use application.

- Camden

On Tue, Jun 10, 2025 at 3:09 PM Brett Kelver < KelverB@milwaukieoregon.gov > wrote:

Hello,

I'm circling back to see if anyone has any comments on the land use application noted below (proposed meditation center at 8835 SE 42<sup>nd</sup> Ave, a community service use). This item is going to a public hearing with the Planning Commission on June 24 and the staff report and packet materials will be posted online next Tuesday, June 17.

If you do have any comments, please email them to me no later than end of day tomorrow (Wed, June 11). Let me know if you have any questions. Thank you!

#### BRETT KELVER, AICP, CFM

Senior Planner

he • him • his

From: Petra Johnson < Johnson P@milwaukieoregon.gov>

Sent: Tuesday, May 20, 2025 4:12 PM

**To:** Petra Johnson < <u>JohnsonP@milwaukieoregon.gov</u>> **Cc:** Brett Kelver < <u>KelverB@milwaukieoregon.gov</u>>

Subject: CSU-2025-002 Notice of Type III Land Use Proposal and Referral

Greetings,

Please see the link below to find the Notice of Type III Land Use Proposal and Application Referral for land use application CSU-2025-002 for site location 8835 SE 42<sup>nd</sup> Ave. If you have

#### **Brett Kelver**

From: Glen Hamburg <Glen.Hamburg@oregonmetro.gov>

**Sent:** Wednesday, June 11, 2025 7:17 AM

To: Brett Kelver

**Subject:** RE: CSU-2025-002 Notice of Type III Land Use Proposal and Referral

#### This Message originated outside your organization.

Good morning Brett,

To confirm, Metro doesn't have any comments to offer on this application.

Have a great rest of the week,

Glen Hamburg | Metro | Senior Regional Planner

My gender pronouns: he/him/his



From: Brett Kelver < Kelver B@milwaukieoregon.gov>

Sent: Tuesday, June 10, 2025 3:09 PM

To: Brett Kelver < Kelver B@milwaukieoregon.gov>

Subject: [External sender] RE: CSU-2025-002 Notice of Type III Land Use Proposal and Referral

**CAUTION:** This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

Hello.

I'm circling back to see if anyone has any comments on the land use application noted below (proposed meditation center at 8835 SE 42<sup>nd</sup> Ave, a community service use). This item is going to a public hearing with the Planning Commission on June 24 and the staff report and packet materials will be posted online next Tuesday, June 17.

If you do have any comments, please email them to me no later than end of day tomorrow (Wed, June 11). Let me know if you have any questions. Thank you!

#### BRETT KELVER, AICP, CFM

Senior Planner he • him • his

From: Petra Johnson < Johnson P@milwaukieoregon.gov>

Sent: Tuesday, May 20, 2025 4:12 PM

**To:** Petra Johnson < <u>JohnsonP@milwaukieoregon.gov</u>> **Cc:** Brett Kelver < KelverB@milwaukieoregon.gov>

Subject: CSU-2025-002 Notice of Type III Land Use Proposal and Referral

#### **Brett Kelver**

From: Maitri Dirmeyer <tiadirmeyer@hotmail.com>

Sent: Wednesday, June 11, 2025 9:41 AM

**To:** Brett Kelver

**Subject:** Re: CSU-2025-002 Notice of Type III Land Use Proposal and Referral

#### This Message originated outside your organization.

Hi Brett,

We discussed this application at a recent NDA meeting and everyone in attendance was supportive of the project. No comments or concerns were noted.

Thanks, Maitri

#### Get Outlook for iOS

From: Brett Kelver < Kelver B@milwaukieoregon.gov>

Sent: Tuesday, June 10, 2025 3:09:00 PM

To: Brett Kelver < Kelver B@milwaukieoregon.gov>

**Subject:** RE: CSU-2025-002 Notice of Type III Land Use Proposal and Referral

Hello,

I'm circling back to see if anyone has any comments on the land use application noted below (proposed meditation center at 8835 SE 42<sup>nd</sup> Ave, a community service use). This item is going to a public hearing with the Planning Commission on June 24 and the staff report and packet materials will be posted online next Tuesday, June 17.

If you do have any comments, please email them to me no later than end of day tomorrow (Wed, June 11). Let me know if you have any questions. Thank you!

#### BRETT KELVER, AICP, CFM

Senior Planner he • him • his

From: Petra Johnson < Johnson P@milwaukieoregon.gov>

Sent: Tuesday, May 20, 2025 4:12 PM

**To:** Petra Johnson < Johnson P@milwaukieoregon.gov > **Cc:** Brett Kelver < Kelver B@milwaukieoregon.gov >

Subject: CSU-2025-002 Notice of Type III Land Use Proposal and Referral

#### Greetings,

Please see the link below to find the Notice of Type III Land Use Proposal and Application Referral for land use application CSU-2025-002 for site location 8835 SE 42<sup>nd</sup> Ave. If you have any questions, please feel free to contact Senior Planner Brett Kelver at 503-786-7657 or kelverb@milwaukieoregon.gov.

https://www.milwaukieoregon.gov/planning/csu-2025-002