

Work Session

WS

Milwaukie City Council

COUNCIL WORK SESSION

City Hall Council Chambers, 10501 SE Main Street
& Zoom Video Conference (www.milwaukieoregon.gov)

AGENDA

MAY 6, 2025

Council will hold this meeting in-person and by video conference. The public may come to City Hall, join the Zoom webinar, or watch on the [city's YouTube channel](#) or Comcast Cable channel 30 in city limits. For Zoom login visit <https://www.milwaukieoregon.gov/citycouncil/city-council-work-session-7>. Written comments may be delivered to City Hall or emailed to ocr@milwaukieoregon.gov.

Note: agenda item times are estimates and are subject to change.

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|---------------------------------------------------------------------------------------------------|----------|
| 1. Council Goal Update: Parks and Greenspace – Report (4:00 p.m.) | 1 |
| Staff: Peter Passarelli, Public Works Director, and
Adam Moore, Parks Development Coordinator | |
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2. Kellogg Creek Restoration and Dam Removal Project – Update (5:30 p.m.) | |
| Staff: Joseph Briglio, Assistant City Manager, and
Mandy Byrd, Development Project Coordinator | |
|
3. Adjourn (6:00 p.m.) | |

Meeting Accessibility Services and Americans with Disabilities Act (ADA) Notice

The city is committed to providing equal access to public meetings. To request listening and mobility assistance services contact the Office of the City Recorder at least 48 hours before the meeting by email at ocr@milwaukieoregon.gov or phone at 503-786-7502. To request Spanish language translation services email espanol@milwaukieoregon.gov at least 48 hours before the meeting. Staff will do their best to respond in a timely manner and to accommodate requests. Most Council meetings are broadcast live on the [city's YouTube channel](#) and Comcast Channel 30 in city limits.

Servicios de Accesibilidad para Reuniones y Aviso de la Ley de Estadounidenses con Discapacidades (ADA)

La ciudad se compromete a proporcionar igualdad de acceso para reuniones públicas. Para solicitar servicios de asistencia auditiva y de movilidad, favor de comunicarse a la Oficina del Registro de la Ciudad con un mínimo de 48 horas antes de la reunión por correo electrónico a ocr@milwaukieoregon.gov o llame al 503-786-7502. Para solicitar servicios de traducción al español, envíe un correo electrónico a espanol@milwaukieoregon.gov al menos 48 horas antes de la reunión. El personal hará todo lo posible para responder de manera oportuna y atender las solicitudes. La mayoría de las reuniones del Consejo de la Ciudad se transmiten en vivo en el [canal de YouTube de la ciudad](#) y el Canal 30 de Comcast dentro de los límites de la ciudad.

Executive Sessions

The City Council may meet in executive session pursuant to Oregon Revised Statute (ORS) 192.660(2); all discussions are confidential; news media representatives may attend but may not disclose any information discussed. Final decisions and actions may not be taken in executive sessions.

COUNCIL STAFF REPORT

To: Mayor and City Council

Date Written: April 15, 2025

Reviewed: Emma Sagor, City Manager

From: Peter Passarelli, Public Works Director, and
Adam Moore, Parks Development Manager

Subject: **Parks and Greenspace Goal Discussion**

ACTION REQUESTED

Council is asked to discuss the draft parks and greenspace goal action plan and provide direction for staff.

HISTORY OF PRIOR ACTIONS AND DISCUSSIONS

[January 31](#) – [February 1](#), 2025: Council held a two-day retreat for the purposes of reviewing feedback and survey results associated with possible goals, as well as deliberating and confirming the top three for 2025-2027.

[February 4](#): Council formally adopted economic development, parks and greenspace, and affordability as the city's three goals for 2025-2027.

ANALYSIS

Council approved three citywide goals during its regular session meeting on February 4.. These goals included economic development, parks and greenspace, and affordability. During that discussion, staff agreed to provide the Council with a draft action plan for each goal on a monthly rotation that began with economic development in April.

Staff have developed the draft parks and greenspace goal action plan found in Attachment 2 for this initial discussion. This action plan was developed based on discussion at Council's recent goal setting retreat. The intent is to refine this document during the work session on May 6.

The questions staff are seeking Council direction on during this work session are as follows:

- Does the action plan accurately reflect why this goal was selected and the high-level deliverables Council wants to accomplish by 2027?
- Do the performance benchmarks and milestones included in the action plan feel realistic and meaningful to Council? Are there other metrics you want us to track?
- Are there implementation partners that are not included?
- What changes would Council like to make to the Action Roadmap?
 - Note: The later years of this roadmap are intentionally less detailed to allow for Council to provide direction along the way. Staff propose using this roadmap as our template for quarterly updates to Council on goal progress. Each quarter, we will update the roadmap with what has been accomplished and refine the actions for the following quarters to ensure we remain on track.

BUDGET, CLIMATE, EQUITY, & WORKLOAD IMPACTS

None.

STAFF RECOMMENDATION

This is a discussion item. Staff are seeking direction and confirmation.

ATTACHMENTS

1. Draft Parks and Greenspace Goal Action Plan

Council Goal **Action Plan**

Last updated: 4/25/2025

PARKS AND GREENSPACE: Deliver Milwaukie Bay Park and expand equitable access to greenspace, including the future restored Kellogg Creek Natural Area

Why this goal?

Milwaukie is advancing a vision for parks and natural spaces that reflects the city's 2040 community vision and comprehensive plan. Milwaukie residents value parks and natural areas as vital to the city's livability, health, and equity. Building on years of successful community-driven planning and equity-based investment, the city desires to complete signature projects like Milwaukie Bay Park and initiate the restoration of the Kellogg Creek Natural Area. With a focus on equity, Milwaukie aims to expand access to high-quality greenspaces—particularly in historically underserved neighborhoods. Between 2025 and 2027, the city has a unique opportunity to deliver transformative environmental and recreational amenities that promote health, community connection, and environmental stewardship across all parts of Milwaukie.

What do we want to accomplish by 2027?

- ⚙ Milwaukie Bay Park substantially completed by the end of 2027
- ⚙ Kellogg Dam removal in progress and the new Kellogg Creek Natural Area restoration underway
- ⚙ Higher public satisfaction with park quality, access, and amenities
- ⚙ More Milwaukie residents enjoying a quality greenspace within a short walk from home
- ⚙ Increased acres of parkland and accessible greenspace within the city

How will we measure success?

	BASELINE (as of Dec 31 '24)	End of 2025	End of 2026	End of 2027	Target
Milwaukie Bay Park completion <i>% of project complete</i>	Phase 3 not yet fully funded, nor has construction started	Final Construction plans completed; funding secured	Under construction	Park is open	Park substantially complete and open by 2027
Kellogg Creek restoration progress <i>Status of Kellogg Dam removal and natural area restoration project</i>	Planning Phase				Dam removal & habitat restoration underway by 2027
Resident satisfaction with city parks <i>% of residents reporting being very or somewhat satisfied with access to parks in Milwaukie via the biannual community survey</i>	77% satisfied (Nov. 2023)				Upward trend
Residents living within 10-minute walk of an accessible greenspace or park <i>% citywide of population living within ~1/4 mile of a park or natural area</i>	Calculate percentage based on ¼ walkshed (use consistent methodology w/TSP)				Upward trend
Park and accessible greenspace area <i>Acres of developed park and/or accessible greenspace per 1,000 population (citywide)</i>	# Acres/1000				Increased acreage-upward trend by 2027
Investments made to enhance greenspace and recreational opportunities <i>\$ of Good Neighbor Fund invested in projects that directly support the parks and greenspace goal</i>	\$0				\$150K by 2027

Implementation partners

COUNCIL LEAD: Councilor Massey	STAFF LEAD: <ul style="list-style-type: none">Adam Moore, Parks Development ManagerPeter Passarelli, Public Works Director	SUPPORTING DEPARTMENTS/COMMITTEES: <ul style="list-style-type: none">Public Works -Natural Resources Division<ul style="list-style-type: none">Parks and Recreation Board (PARB)Tree BoardCommunity DevelopmentEngineeringPlanning	EXTERNAL PARTNERS: <ul style="list-style-type: none">North Clackamas Parks & Recreation District (NCPRD)Confederated Tribes of Grand RondeNorth Clackamas School DistrictNorth Clackamas Watershed CouncilJohnson Creek Watershed CouncilOregon State ParksMetro	<ul style="list-style-type: none">Milwaukie Parks FoundationMilwaukie NDAsWater Environment ServicesThe Nature ConservancyWetlands ConservancyAmerican RiversSierra Club
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Action Roadmap

YEAR/FOCUS	QUARTER	STAFF ACTIONS	COUNCIL ACTIONS
2025 Project FOCUS: Get Milwaukie Bay Park back on track and secure funding for the Kellogg Creek Restoration	CY-Q2 Apr - Jun	<div><div>✓ Submitted Milwaukie Bay Park (MBP) funding ask to State Representative</div><div>✓ Launched Good Neighbor Program</div><div>□ Support Kellogg project planning and funding efforts.</div><div>□ Develop MBP funding scenarios</div><div>□ Develop internal park amenity request and review standard operating procedure (SOP)</div><div>□ Coordinate with NCPRD staff on maintenance in Milwaukie parks, including the reintegration of three updated parks and other operational updates to the cooperative IGA</div></div>	<div><div>□ Complete goal action plan</div><div>□ Articulate parks and greenspace priorities and objectives, in collaboration with the Parks and Recreation Board (PARB)</div><div>□ Continue dialogue with North Clackamas Parks and Recreation District (NCPRD) Board to advance MBP</div><div>□ Advocate for MBP and Kellogg Creek Dam Removal and Restoration Project (Kellogg project) funding at regional, state, and federal levels</div><div>□ Share updates on committee assignment work related to Parks and Greenspace</div><div>□ Select and appoint new PARB members to fill vacancies</div></div>
	CY - Q3 Jul - Sept	<div><div>□ Continue engagement with NCPRD to ensure adequate maintenance and investment in Milwaukie parks.</div><div>□ Close out and complete grant reporting on three neighborhood parks.</div><div>□ Support MBP negotiations and development of funding and construction agreements</div><div>□ Review Good Neighbor Grant applications and award funds</div><div>□ Support Kellogg project planning and funding efforts.</div><div>□ Facilitate goal setting and bylaws update with PARB</div><div>□ Begin scoping for greenspace strategy, including mapping and equity analysis</div></div>	<div><div>□ Launch roadshow to NDAs to talk about parks and greenspace goal and opportunities for neighborhood advocacy</div><div>□ Continue dialogue NCPRD Board to advance MBP</div><div>□ Advocate for MBP and Kellogg Creek Dam Removal and Restoration Project (Kellogg project) funding at regional, state, and federal levels</div><div>□ Share updates on committee assignment work related to Parks and Greenspace</div><div>□ Begin outreach to community partner organizations involved in greenspace oversight, advocacy, and programming and build stakeholder roster</div></div>
	CY - Q4 Oct - Dec	<div><div>□ Continue scoping for greenspace strategy<div>○ Identify engagement and planning tasks that can be completed with in-house resources</div></div><div>□ Develop budgeting request for parks and greenspace work in the FY27-28 biennium</div><div>□ Solicit applications for the Good Neighbor Program (second round)</div></div>	<div><div>□ Continue NDA roadshow</div><div>□ Continue dialogue with NCPRD on MBP and ensure project is on track for completion by end of 2027</div><div>□ Convene planning summit with greenspace stakeholders to discuss best mechanism for involvement in development of citywide greenspace strategy</div><div>□ Share updates on committee assignment work related to Parks and Greenspace.</div></div>

<div>2026</div> <div>FOCUS: Plan for the greenspace system Milwaukee wants</div>	Annual goal review and performance measure data report		
	CY – Q1 Jan – Mar	<ul style="list-style-type: none">Support MBP construction efforts.Refine and prepare for solicitation RFQ for comprehensive greenspace strategy (if external support needed)Review Good Neighbor Grant applications and award fundsIncorporate Parks and Greenspace work into FY27-28 biennium budget process	<ul style="list-style-type: none">Continue advocacy for MBP and Kellogg projectDetermine best approach for ongoing coordination with greenspace stakeholders, including possibly creating a council-appointed community greenspace project committeeEngage community in conversations around park priorities and concernsEngage in conversations, as timely, about parks governanceShare updates on committee assignment work related to Parks and Greenspace.
	CY – Q2 Apr – Jun	<ul style="list-style-type: none">Support MBP construction efforts.Publish RFQ and select consultant team to assist with development of a comprehensive greenspace strategy (if external support needed)Support community engagement to develop a comprehensive greenspace strategy	<ul style="list-style-type: none">Share updates on committee assignment work related to Parks and Greenspace
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	CY – Q4 Oct – Dec	<ul style="list-style-type: none">Support MBP construction efforts.Solicit applications for the Good Neighbor Program (third round)Provide update to council on greenspace strategy development process	<ul style="list-style-type: none">Share updates on committee assignment work related to Parks and Greenspace
<div>2027</div> <div>FOCUS: Clarify future of parks governance</div>	Annual goal review and performance measure data report		
	CY – Q1 Jan – Mar	<ul style="list-style-type: none">Support MBP construction efforts.Review Good Neighbor Grant applications and award fundsProvide update to council on greenspace strategy development and seek Council adoption	<ul style="list-style-type: none">Adopt comprehensive greenspace strategy.Continue to engage and make decisions around parks governance and long-term strategy.
	CY – Q2 Apr – Jun	<ul style="list-style-type: none">Support MBP construction efforts.Begin implementation of the comprehensive greenspace strategy	<ul style="list-style-type: none">Direct staff on 2027 planning/code work to undertake to support greenspace strategy
	CY – Q3 Jul – Sept	<ul style="list-style-type: none">Support MBP construction efforts.	
	CY – Q4 Oct – Dec	<ul style="list-style-type: none">Support MBP construction efforts and plan park grand opening4th application for Good Neighbor ProgramDevelop Budget Requests for Parks and Greenspace work	<ul style="list-style-type: none">Report on 3-year Goal progress and provide direction for ongoing operationalization of greenspace and park work

Council Goal **Action Plan**

Last updated: 4/25/2025

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- Increased acres of parkland and accessible greenspace within the city
- Increased acres of tree canopy within the city's parks and greenspaces

How will we measure success?

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Park and accessible greenspace area Acres of developed park and/or accessible greenspace per 1,000 population (citywide)	# Acres/1000				Increased acreage-upward trend by 2027
Investments made to enhance greenspace and recreational opportunities \$ of Good Neighbor Fund invested in projects that directly support the parks and greenspace goal	\$0				\$150K by 2027
Acres of tree canopy Tree canopy acreage broken down by different categories of property, including acreage of canopy on accessible parks and greenspace					

Commented [P1]: Other things to monitor:
Park/greenspace maps and gap analysis
Programming and events in parks
School grounds and playfields

Commented [P2]: Add all three questions from the survey

Commented [P3]: Request to bring a map to the next meeting to further refine methodology. E.g.,
Do we include school grounds that are open after hours?
Church land open for neighborhood use?

Implementation partners

COUNCIL LEAD:

Councilor Massey

STAFF LEAD:

- Adam Moore, Parks Development Manager
- Peter Passarelli, Public Works Director

SUPPORTING DEPARTMENTS/COMMITTEES:

- Public Works -Natural Resources Division
 - Parks and Recreation Board (PARB)
 - Tree Board
- Community Development

EXTERNAL PARTNERS:

- North Clackamas Parks & Recreation District (NCPRD)
- Confederated Tribes of Grand Ronde
- North Clackamas School District
- North Clackamas Watershed Council

- Milwaukie Parks Foundation
- Milwaukie NDAs
- Water Environment Services
- The Nature Conservancy
- Wetlands Conservancy

- *Engineering*
- *Planning*

- *Johnson Creek Watershed Council*
- *Oregon State Parks*
- *Metro*

- *American Rivers*
- *Sierra Club*
- *Business groups (Downtown Alliance of Milwaukie, Chamber, Business of Milwaukie, individual businesses)*

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Action Roadmap

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	CY - Q3 Jul - Sept	<div><div><div><div></div><div>Develop maps showing different interpretations of "accessible" greenspace for further methodology refinement with Council</div></div></div><div><div><div></div><div>Scan comp plan for applicable policy goals related to greenspace, connectivity, and community gardens</div></div></div><div><div><div></div>Continue engagement with NCPRD to ensure adequate maintenance and investment in Milwaukie parks and finalize updates to the Cooperative IGA.</div><div><div></div>Close out and complete grant reporting on three neighborhood parks.</div><div><div></div>Support MBP negotiations and development of funding and construction agreements</div><div><div></div>Review Good Neighbor Grant applications and award funds</div><div><div></div>Support Kellogg project planning and funding efforts.</div><div><div></div>Facilitate goal setting and bylaws update with PARB</div><div><div></div>Begin scoping for greenspace strategy, including mapping and equity analysis</div></div></div>	<div><div><div></div>Launch roadshow to NDAs to talk about parks and greenspace goal and opportunities for neighborhood advocacy</div><div><div></div>Continue dialogue NCPRD Board to advance MBP</div><div><div></div>Advocate for MBP and Kellogg Creek Dam Removal and Restoration Project (Kellogg project) funding at regional, state, and federal levels</div><div><div></div>Share updates on committee assignment work related to Parks and Greenspace</div><div><div></div>Begin outreach to community partner organizations involved in greenspace oversight, advocacy, and programming and build stakeholder roster</div><div><div></div>Hold a conversation about public-private partnership use of parks and process for vetting amenity proposal uses in parks and greenspaces</div><div><div></div>Provide direction on how we are defining "greenspace"<div><div></div>Begin to consider what role community gardens play in our greenspace strategy</div></div></div>

Commented [P4]: Ensure urban forest equity implementation plan actions are shown here

<div>2026</div> <div>FOCUS: Plan for the greenspace system Milwaukee wants</div>	CY – Q4 Oct - Dec	<div><div><input type="checkbox"/> Continue scoping for greenspace strategy<ul style="list-style-type: none">Identify engagement and planning tasks that can be completed with in-house resources</div><div><input type="checkbox"/> Develop budgeting request for parks and greenspace work in the FY27-28 biennium</div><div><input type="checkbox"/> Solicit applications for the Good Neighbor Program (second round)</div></div>	<div><div><input type="checkbox"/> Continue NDA roadshow</div><div><input type="checkbox"/> Continue dialogue with NCPRD on MBP and ensure project is on track for completion by end of 2027</div><div><input type="checkbox"/> Convene planning summit with greenspace stakeholders to discuss best mechanism for involvement in development of citywide greenspace strategy</div><div><input type="checkbox"/> Share updates on committee assignment work related to Parks and Greenspace.</div></div>
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<div>2027</div> <div>FOCUS: Clarify future of parks</div>	Annual goal review and performance measure data report		
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Kellogg Creek Restoration and Community Enhancement Project

May 6, 2025 Update

**WS 2. 5/6/25
Presentation**



Project Leadership Team



Project Status: Spring 2025

Active Project Phase	Final Design (Phase 2)
Technical Work Underway	Draft Design Acceptance Package
Fundraising	Active. \$27M Secured. BIL/IRA grant programs frozen: FHWA PROTECT
Workforce Development	Milwaukie High School, Rowe Middle School macroinvertebrate monitoring, PSU Teaching Assistantship



Key Areas

- Community Engagement
- Fundraising
- Partnership & Coordination with City
- Final Design Phase Underway
- Monitoring



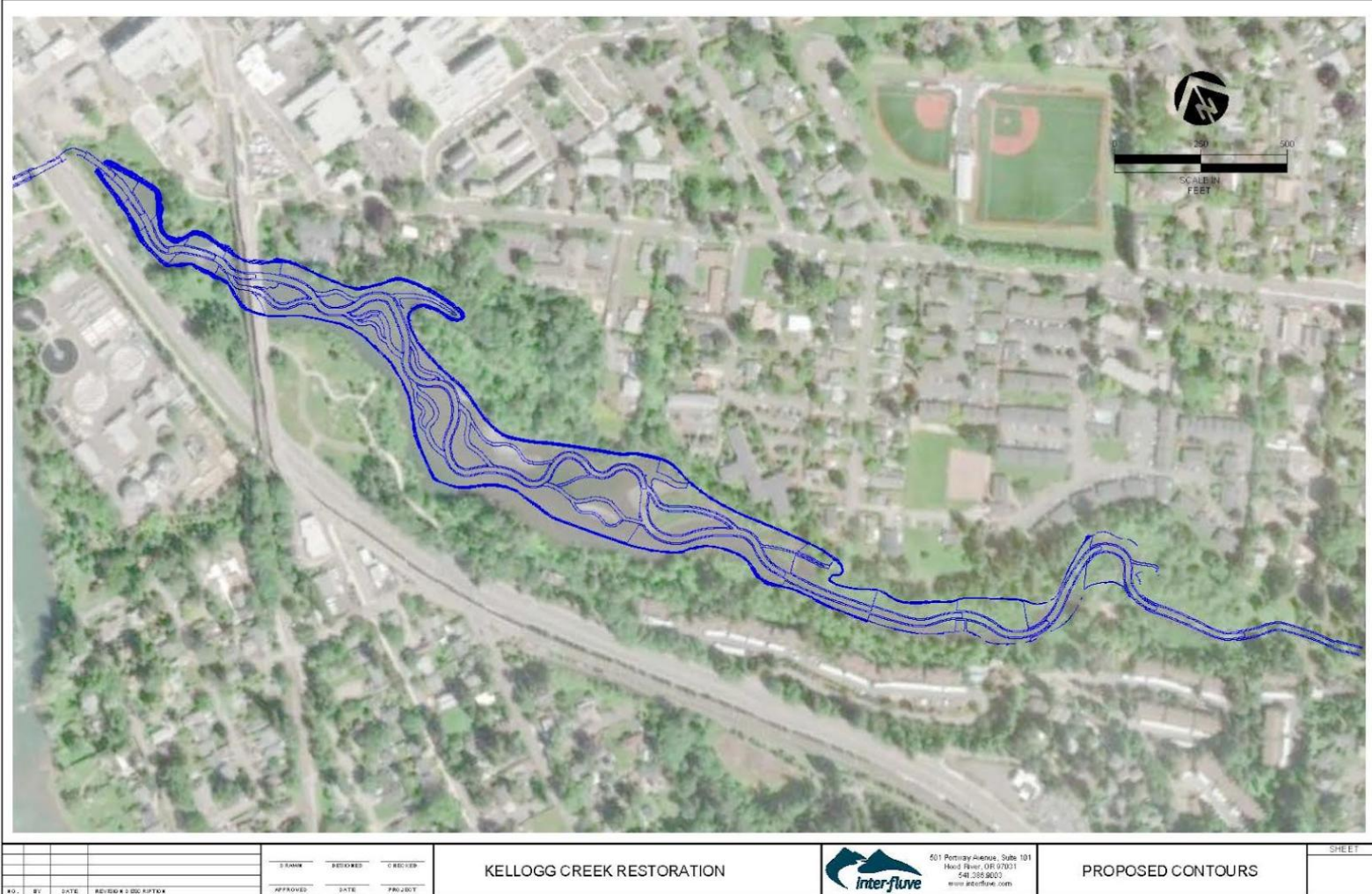


Project Timeline

2024 - 2027 Final Design, Permitting, Fundraising
2028 - 2029 Construction
2030 + Post-Project Monitoring and Events



Design



- Draft Design Acceptance Package: June - July
- City/Design Team Integration:
 - Coho Point Development
 - City Sewer Line Relocation
 - City/Metro Acquisition Outreach

Community Engagement



- Community Action Team convened, 2 meetings complete
- Early input to inform design process
- Broader engagement than typical, equity and inclusion focus
- Bilingual tours, bird walks, webinars, stewardship events
- Close track of community comments
- Coordinated w/ODOT, JLA, City





- BioBlitz May 17!
- Student macroinvertebrate monitoring
- Volunteer amphibian surveys
- Duck Race
- Freshwater mussel surveys
- Lake cleanup



Fundraising



Photo by the North Clackamas Watersheds Council

- \$27M Raised, \$63 - 80M needed
- Metro
- NOAA
- FHA PROTECT and Culvert AOP
- State Monsanto Settlement
- Importance of upcoming design milestone

City Partnership

- Fundraising & Political Champion
- Message Pivots
- Coho Point: Close coordination
- ROW in impoundment: willing seller with Metro
- Future Natural Area Plan
- City Sewer Line (relocation alternatives/feasibility assessment underway)



Contact Information

For more information please visit:
<https://www.milwaukieoregon.gov/kellogg>

Neil Schulman

Executive Director

North Clackamas Watershed Council

neil@ncwatersheds.org

April McEwen

Project Manager

Riverlogic Projects LLC

april@riverlogicprojects.com