

AGENDA

January 9, 2024 PLANNING COMMISSION

milwaukieoregon.gov

Hybrid Meeting Format: The Planning Commission will hold this meeting both in person at City Hall and through Zoom video. The public is invited to watch the meeting in person at City Hall, online through the City of Milwaukie YouTube page (<u>https://www.youtube.com/channel/UCRFbfqe3OnDWLQKSB_m9cAw</u>), or on Comcast Channel 30 within city limits.

If you wish to provide comments, the city encourages written comments via email at <u>planning@milwaukieoregon.gov</u>. Written comments should be submitted before the Planning Commission meeting begins to ensure that they can be provided to the Planning Commissioners ahead of time. To speak during the meeting, visit the meeting webpage (<u>https://www.milwaukieoregon.gov/planning/planning-commission-2</u>) and follow the Zoom webinar login instructions.

- 1.0 Call to Order Procedural Matters 6:30 PM
 - 1.1 Native Lands Acknowledgment
- 2.0 Planning Commission Minutes Motion Needed
 - 2.1 October 10, 2023
 - 2.2 November 14, 2023
- 3.0 Information Items
- 4.0 Audience Participation This is an opportunity for the public to comment on any item not on the agenda

5.0 Community Involvement Advisory Committee (CIAC)

6.0 Hearing Items

- 6.1 NCU-2023-001 5803 SE Johnson Creek Blvd
 - Summary:Alteration of Nonconforming Use (Johnson Creek Mini-Storage improvements)Staff:Senior Planner Brett Kelver

7.0 Planning Department Other Business/Updates

8.0 Forecast for Future Meetings

- January 23, 2024
 1. Hearing Item: CU-2023-003 Vacation Rental at 8821 SE 29th Ave

 2. Worksession Item: Hubs code discussion
- February 13, 2024 No items at this time

Milwaukie Planning Commission Statement

The Planning Commission serves as an advisory body to, and a resource for, the City Council in land use matters. In this capacity, the mission of the Planning Commission is to articulate the Community's values and commitment to socially and environmentally responsible uses of its resources as reflected in the Comprehensive Plan.

- 1. **PROCEDURAL MATTERS.** If you wish to register to provide spoken comment at this meeting or for background information on agenda items please send an email to <u>planning@milwaukieoregon.gov</u>.
- 2. PLANNING COMMISSION and CITY COUNCIL MINUTES. City Council and Planning Commission minutes can be found on the City website at www.milwaukieoregon.gov/meetings.
- 3. FORECAST FOR FUTURE MEETINGS. These items are tentatively scheduled but may be rescheduled prior to the meeting date. Please contact staff with any questions you may have.
- 4. TIME LIMIT POLICY. The Commission intends to end each meeting by 10:00pm. The Planning Commission will pause discussion of agenda items at 9:45pm to discuss whether to continue an agenda item to a future date or finish the item.

Public Hearing Procedure

Those who wish to testify should attend the Zoom meeting posted on the city website, state their name and city of residence for the record, and remain available until the Chairperson has asked if there are any questions from the Commissioners. Speakers are asked to submit their contact information to staff via email so they may establish standing.

- 1. STAFF REPORT. Each hearing starts with a brief review of the staff report by staff. The report lists the criteria for the land use action being considered, as well as a recommended decision with reasons for that recommendation.
- 2. CORRESPONDENCE. Staff will report any verbal or written correspondence that has been received since the Commission was presented with its meeting packet.
- 3. APPLICANT'S PRESENTATION.
- 4. **PUBLIC TESTIMONY.** Comments or questions from interested persons and testimony from those in support or opposition of the application.
- 5. QUESTIONS FROM COMMISSIONERS. The commission will have the opportunity to ask for clarification from staff, the applicant, or those who have already testified.
- 6. **REBUTTAL TESTIMONY FROM APPLICANT.** After all public testimony, the commission will take rebuttal testimony from the applicant.
- 7. CLOSING OF PUBLIC HEARING. The Chairperson will close the public portion of the hearing. The Commission will then enter into deliberation. From this point in the hearing the Commission will not receive any additional testimony from the audience but may ask questions of anyone who has testified.
- 8. COMMISSION DISCUSSION AND ACTION. It is the Commission's intention to make a decision this evening on each issue on the agenda. Planning Commission decisions may be appealed to the City Council. If you wish to appeal a decision, please contact the Planning Department for information on the procedures and fees involved.
- 9. MEETING CONTINUANCE. Prior to the close of the first public hearing, any person may request an opportunity to present additional information at another time. If there is such a request, the Planning Commission will either continue the public hearing to a date certain or leave the record open for at least seven days for additional written evidence, argument, or testimony. The Planning Commission may ask the applicant to consider granting an extension of the 120-day time period for making a decision if a delay in making a decision could impact the ability of the City to take final action on the application, including resolution of all local appeals.

Meeting Accessibility Services and Americans with Disabilities Act (ADA) Notice

The city is committed to providing equal access to public meetings. To request listening and mobility assistance services contact the Office of the City Recorder at least 48 hours before the meeting by email at ocr@milwaukieoregon.gov or phone at 503-786-7502. To request Spanish language translation services email espanol@milwaukieoregon.gov at least 48 hours before the meeting. Staff will do their best to respond in a timely manner and to accommodate requests. Most Council meetings are broadcast live on the city's YouTube channel and Comcast Channel 30 in city limits.

Servicios de Accesibilidad para Reuniones y Aviso de la Ley de Estadounidenses con Discapacidades (ADA)

La ciudad se compromete a proporcionar igualdad de acceso para reuniones públicas. Para solicitar servicios de asistencia auditiva y de movilidad, favor de comunicarse a la Oficina del Registro de la Ciudad con un mínimo de 48 horas antes de la reunión por correo electrónico a ocr@milwaukieoregon.gov o llame al 503-786-7502. Para solicitar servicios de traducción al español, envíe un correo electrónico a espanol@milwaukieoregon.gov al menos 48 horas antes de la reunión. El personal hará todo lo posible para responder de manera oportuna y atender las solicitudes. La mayoría de las reuniones del Consejo de la Ciudad se transmiten en vivo en el canal de YouTube de la ciudad y el Canal 30 de Comcast dentro de los límites de la ciudad.

Milwaukie Planning Commission:

Jacob Sherman, Chair Joshua Freeman, Vice Chair Aaron Carpenter Joseph Edge Amy Erdt Lauren Loosveldt Will Mulhern

Planning Department Staff:

Laura Weigel, Planning Manager Brett Kelver, Senior Planner Vera Kolias, Senior Planner Adam Heroux, Associate Planner Ryan Dyar, Assistant Planner Petra Johnson, Administrative Specialist II



PLANNING COMMISSION MINUTES

City Hall Council Chambers 10501 SE Main Street www.milwaukieoregon.gov October 10, 2023

Present: Jacob Sherman, Chair Joshua Freeman, Vice Chair Joseph Edge Will Mulhern

Staff:

Justin Gericke, City Attorney Brett Kelver, Senior Planner Laura Weigel, Planning Manager

Absent: Aaron Carpenter Lauren Loosveldt Amy Erdt

(00:09:29)

1.0 Call to Order — Procedural Matters*

Chair Sherman called the meeting to order at 6:30 p.m., read the conduct of meeting format into the record, and Native Lands Acknowledgment.

Note: The information presented constitutes summarized minutes only. The meeting video is available by clicking the Video link at http://www.milwaukieoregon.gov/meetings.

(00:10:33)

2.0 Planning Commission Minutes

No information was presented for this portion of the meeting.

(00:10:40)

3.0 Information Items

Planning Manager, Laura Weigel let the commission know that the Neighborhood Hubs community outreach is taking place over the next few weeks. **Weigel** also let the audience know about the Transportation System Plan Advisory committee meeting.

(00:12:50)

4.0 Audience Participation

No information was presented for this portion of the meeting.

(00:13:09)

5.0 Community Involvement Advisory Committee (CIAC)

Weigel shared that staff has been visiting all of the NDA's for the second part of land use training.

CITY OF MILWAUKIE PLANNING COMMISSION Minutes of October 10, 2023 Page 2

(00:14:21)

6.0 Hearing Items

(00:14:24)

6.1 CSU-2023-004-Milwaukie High School Parking Modification

Senior Planner, Brett Kelver, announced the applicable sections of the Milwaukie Municipal Code (MMC): MMC 19.600,MMC 19.904,MMC 19.1006. **Kelver** presented the staff report via a power point presentation. Both are included in the meeting packet.

Commissioner Joseph Edge, asked about the ability to amend the permit to align with the comprehensive plan policy. Weigel replied that it should only be necessary when there is a need to implement TDM programs. **Kelver** added that there aren't additional impacts needing mitigation. Chair Sherman mentioned there might be some changes that can be made if the commission would like to discuss further. Vice Chair Joshua Freeman asked what triggers a TDMP review. Kelver said that additional complaints could trigger a review. Weigel let the commission know that the school has been reporting per the requirements of the TDMP. Vice Chair Freeman and Kelver discussed the annual reporting process of the TDMP. Chair Sherman asked how many reports have been received thus far. Kelver replied there have been a couple. The commission continued to discuss the TDMP. 1dditional comment from Teresa Bresaw was received that was not included in the packet regarding parking. The applicant team, **Cindy** Detchon & Sam Huck presented their power point to the commission. Commissioner Will Mulhern asked in the absence of a TDMP if the school has a plan to encourage alternative modes of transportation. Detchon replied that the school provides alternative modes of transportation. Vice Chair Freeman asked about public comments regarding parking and if transportation is provided for students during evenings / special events. **Detchon** listed the alternative places to park, that there haven't been any resident complaints regarding special events, and they do not have school transportation in the evenings.

Chair Sherman closed the public testimony.

Commission Discussion:

Edge mentioned he was present for the policy making and deliberations on the adoption of the comp plan and discussed the TDM program. **Edge** said that he is in favor of approving the request amending the conditions to no longer require the parking agreements with the churches and is in favor of retaining the TDM program. The commission discussed various opinions on amending the comp plan and retaining the TDMP. **Edge** motioned to approve CSU-2023-004 with amended findings from the staff report with 5.C.4 amended. **Vice Chair Freeman** seconded the motion. The motion passed with a 3-1 vote.

CITY OF MILWAUKIE PLANNING COMMISSION Minutes of October 10, 2023 Page 3

(01:14:42)

7.0 Planning Department/Planning Commission Other Business/Updates

No information was presented for this portion of the meeting.

(01:14:49)

8.0 Forecast for Future Meetings

October 24, 2023,	Hearing Item:	No items at this time
November 14, 2023,	Hearing Item: Work session:	CSU-2023-005 Sunshine Daycare Title 17 Land Division

Meeting adjourned at approximately 7:45 p.m.

Respectfully submitted,

Petra Johnson, Administrative Specialist II



PLANNING COMMISSION MINUTES

City Hall Council Chambers 10501 SE Main Street www.milwaukieoregon.gov November 14, 2023

Present: Joshua Freeman, Vice Chair Aaron Carpenter Joseph Edge Amy Erdt Lauren Loosveldt Will Mulhern Staff: Ryan Dyar, Assistant Planner Vera Kolias, Senior Planner Laura Weigel, Planning Manager

Absent: Jacob Sherman, Chair

(00:09:24)

1.0 Call to Order — Procedural Matters*

Vice Chair Freeman called the meeting to order at 6:30 p.m., read the conduct of meeting format into the record, and Native Lands Acknowledgment.

Note: The information presented constitutes summarized minutes only. The meeting video is available by clicking the Video link at http://www.milwaukieoregon.gov/meetings.

(00:10:21)

2.0 Planning Commission Minutes

The August 22, 2023 and September 26, 2023 minutes were approved as presented.

(00:11:14)

3.0 Information Items

Planning Manager, Laura Weigel let the public know about the upcoming city events which can be found on the city calendar.

(00:11:55)

4.0 Audience Participation

No information was presented for this portion of the meeting.

(00:12:21)

5.0 Community Involvement Advisory Committee (CIAC)

No information was presented for this portion of the meeting.

(00:12:56)

6.0 Hearing Items

CITY OF MILWAUKIE PLANNING COMMISSION Minutes of November 14, 2023 Page 2

(00:13:03)

6.1 CSU-2023-005-Major Modification for Sunshine Early Learning Childcare Center Assistant Planner, Ryan Dyar, announced the applicable sections of the Milwaukie Municipal Code (MMC): MMC 19.302, MMC 19.502.1, MMC 19.504.7, MMC 19.600, MMC 19.700, MMC 19.904, MMC 19.1006. Dyar presented the staff report via a power point presentation. Both are included in the meeting packet.

The applicant **Jennifer Fogelsong**, Owner of Sunshine Early Learning Centers, spoke to the commission about the project and the operation of the cross walk.

Vice Chair Freeman closed the public testimony.

Commission Discussion:

The Commission was unanimous in approving the application. **Commissioner Joseph Edge** motioned to approve CSU-2023-005 as presented. **Commissioner Will Mulhern** seconded the motion. The motion was passed with a 6-0 vote.

(00:42:32)

7.0 Work Session Items

(00:42:49)

7.1 Title 17 Code Amendments

Senior Planner, Vera Kolias presented the staff report and explained the proposed amendments. The commission discussed how the proposed amendments would affect natural resources, the possibility of maximum disturbance area standards, and state requirements.

(01:18:29)

8.0 Planning Department/Planning Commission Other Business/Updates

Vice Chair Freeman informed the public that the Ledding Library will have Umbrella Parade crafts available and that there is an upcoming New Years Eve event.

(01:19:33)

9.0 Forecast for Future Meetings

November 28, 2023,	Hearing Item:	No items at this time
December 12, 2023,	Hearing Item:	No items at this time

Meeting adjourned at approximately 7:45 p.m.

Respectfully submitted,

Petra Johnson, Administrative Specialist II



То:	Planning Commission
Through:	Laura Weigel, Planning Manager, and Joseph Briglio, Community Development Director
From:	Brett Kelver, Senior Planner
Date:	January 2, 2024, for January 9, 2024, Public Hearing
Subject:	File: NCU-2023-001
	Applicant/Owner: Johnson Creek Mini-Storage, LLC
	Address: 5803 SE Johnson Creek Blvd
	Legal Description (Map & Tax Lot): 1S2E30AA, lots 7990 & 7900
	NDA: Lewelling

ACTION REQUESTED

Approve application NCU-2023-001 and adopt the recommended Findings in support of approval found in Attachment 1. This action would allow improvements to the existing ministorage facility, converting two storage units into a manager's office and three smaller storage units.

BACKGROUND INFORMATION

A. Site and Vicinity

The site, which is located at 5803 SE Johnson Creek Blvd, is comprised of two tax lots (1S2E30AA, lots 7990 and 7900) totaling approximately 22,330 sq ft (0.51 acres). In 1988, the property was unincorporated and under the jurisdiction of Clackamas County, and the site was developed with three structures that provide a total of 45 mini-storage units. The site was annexed into the Milwaukie city limits in 1992 (land use file AN-92-01), and the mini-storage facility came into the City's jurisdiction as an existing nonconforming use.

The site has a single frontage on Johnson Creek Boulevard and is approximately 68 ft wide. Tax lot 7990 provides the street frontage and is developed with two long, narrow buildings that extend south-north on the lot. Building A is approximately 4,550 sq ft in area and provides 19 storage units, while Building B is 3,800 sq ft with 21 storage units. Tax lot 7900 is landlocked behind tax lot 7990 and is developed with Building C, approximately 1,700 sq ft with five storage units. An office for the mini-storage facility is provided within an existing residential structure that has been converted to office use on the adjacent property to the east (8935 SE Stanley Pl).

See Figure 1 for an aerial view of the development in the vicinity, which is a mix of industrial and residential uses. The city limits are patchy in this area, with a number of unincorporated lots to the north and south of the subject property.





B. Zoning Designation

The subject property is zoned Manufacturing (M), which allows a combination of manufacturing, warehousing, and accessory commercial and office uses as long as at least 25% of the project involves an industrial use.

The properties to the immediate east and west are also zoned M, with properties to the north zoned Moderate Density Residential (R-MD) (or Residential R7 where unincorporated). The area to the southwest is zoned M, while the properties to the southeast are zoned R-MD. See Figure 2 for the City zoning in the vicinity.

C. Comprehensive Plan Designation

Industrial (I)



Figure 2. Existing Zoning

D. Land Use History

- **1988 (original development):** The mini-storage facility was established while the property was still in unincorporated Clackamas County. The site was zoned I-3 for industrial use and allowed the mini-storage use as storage of household goods.
- **1992:** AN-92-01, annexation of the site into the Milwaukie city limits. The subject property was annexed as part of a batch of other properties in the area.

E. Proposal

The applicant is proposing to convert two of the existing mini-storage units in the southernmost portion of Building A into a manager's office (with restroom) and three smaller storage units. The proposal would move the facility's office function onto the subject property from the adjacent building at 8935 SE Stanley Pl and includes minor upgrades to the existing off-street parking area (including new landscaping). The proposal would not expand the footprint of the existing building where the work is proposed. However, the proposed development involves physical alteration to an existing nonconforming use and so as per MMC Subsection 19.804.1 requires Type III review and approval by the Planning Commission.

A narrative description of the proposal is included in the applicant's submittal materials (see Attachment 2).

KEY QUESTION

Analysis

Staff has identified the following key question for the Planning Commission's deliberation. Aspects of the proposal not listed below are addressed in the Findings (see Attachment 1) and generally require less analysis and discretion by the Commission.

A. Does the proposed development negatively impact surrounding properties?

The existing mini-storage facility has been in operation at this location for approximately 35 years, so it is an established use and part of the functional fabric of this pocket of manufacturing area. The proposed development will not increase the floor area of the mini-storage facility, and the conversion of two existing storage units into office space and three smaller storage units does not represent an expansion or intensification of the use. In fact, the establishment of an office space on the subject property will consolidate the facility's operations onto one site, whereas the office function is currently housed in the primary structure at the adjacent property to the east, 8935 SE Stanley Pl.

The proposed development will reduce the number of trips (whether vehicle or pedestrian) between the current office on Stanley Place and the facility itself. The new landscaping areas in front of the two main storage buildings (including a new street tree) will improve the aesthetics and safety of the existing access on Johnson Creek Boulevard. The on-site parking area will be improved, and bike parking and a formal ADA parking space will be provided on the site for the first time. Overall, the project is a positive improvement that brings the site closer to conformance with several applicable development standards and does not negatively impact the surrounding area.

CONCLUSIONS

Staff recommendation to the Planning Commission is as follows:

- 1. Approve the proposed development as an alteration to an existing nonconforming use.
- 2. Adopt the attached Findings in support of approval.

CODE AUTHORITY AND DECISION-MAKING PROCESS

The proposal is subject to the following provisions of the Milwaukie Municipal Code (MMC).

- MMC Section 19.309 Manufacturing zone (M)
- MMC Chapter 19.600 Off-Street Parking and Loading
- MMC Chapter 19.700 Public Facility Improvements
- MMC Section 19.804 Alteration of Nonconforming Uses and Development
- MMC Section 19.1006 Type III Review

This application is subject to Type III review, which requires the Planning Commission to consider whether the applicant has demonstrated compliance with the code sections shown

above. In Type III reviews, the Commission assesses the application against review criteria and development standards and evaluates testimony and evidence received at the public hearing.

The Commission has four decision-making options as follows:

- A. Approve the application subject to the recommended Findings.
- B. Approve the application with modified Findings. Such modifications need to be read into the record.
- C. Deny the application upon finding that it does not meet approval criteria.
- D. Continue the hearing.

The final decision on this application, which includes any appeals to the City Council, must be made by March 16, 2024, in accordance with the Oregon Revised Statutes and the Milwaukie Zoning Ordinance. The applicant can waive the time period in which the application must be decided.

COMMENTS

Notice of the proposed changes was given to the following agencies and persons: City of Milwaukie Community Development, Engineering, Building, and Public Works departments; City Attorney; Lewelling Neighborhood District Association (NDA) and Land Use Committee (LUC); Clackamas Fire District #1 (CFD); Clackamas County Department of Transportation & Development (DTD); Metro; TriMet; and NW Natural. In addition, public notice was provided as required by MMC Subsection 19.1006.3 on December 20, 2023.

The following is a summary of the responses received by the City. See Attachment 3 for further details.

- **Glen Hamburg, Associate Regional Planner, Metro:** No comments. The subject property is not designated as Regionally Significant Industrial Area (RSIA), Industrial, or Employment land on Metro's Title 4 map.
- Shawn Olson, Fire Marshal, CFD: No comments.
- Maitri Dirmeyer, LUC Chair, Lewelling NDA: No comments or concerns.

[See next page for Attachments table.]

ATTACHMENTS

Attachments are provided as indicated by the checked boxes. All material is available for viewing upon request.

1	Recommended Findings in Support of Approval	Public Copies	E-Packet
	Applicant's Submittal Materials (received November 7, 2023, unless otherwise noted)		
	a. Application Form	\boxtimes	\boxtimes
	b. Narrative	\bowtie	\boxtimes
	c. Plan Sheets (Sheet A1.1 revised Nov. 16, 2023)	\boxtimes	\boxtimes
	d. Preapplication Conference notes (from June 4, 2020)	\boxtimes	\boxtimes
3.	Public comments	\boxtimes	\boxtimes

Key:

Public Copies = materials posted online to application website (https://www.milwaukieoregon.gov/planning/ncu-2023-001) E-Packet = meeting packet materials available one week before the meeting, posted online at https://www.milwaukieoregon.gov/planning/planning-commission-111

ATTACHMENT 1 Recommended Findings in Support of Approval File #NCU-2023-001 Johnson Creek Mini-Storage Improvements

Sections of the Milwaukie Municipal Code (MMC) not addressed in these findings are found to be inapplicable to the decision on this application.

- 1. The applicant, Johnson Creek Mini Storage, LLC, represented by Todd Iselin of Iselin Architects, PC, has applied to make improvements at the existing mini-storage facility, which is recognized as a legal nonconforming use on the site. The subject property is located at 5803 SE Johnson Creek Blvd and is zoned Manufacturing (M). The land use application file number is NCU-2023-001.
- 2. The subject property is comprised of two tax lots (1S2E30AA, lots 7990 and 7900) and is developed with three structures that provide a total of 45 mini-storage units. According to information from the Clackamas County Assessor's office, the existing mini-storage facility was developed in 1988, while the subject property was in unincorporated Clackamas County. The site was annexed into the Milwaukie city limits in 1992 (land use file AN-92-01), so the mini-storage facility came into the City's jurisdiction as an existing nonconforming use.

Two long, narrow buildings extend south-north on tax lot 7990, with frontage on Johnson Creek Boulevard; Building A is approximately 4,550 sq ft in area and provides 19 storage units, while Building B is 3,800 sq ft with 21 storage units. Building C is a smaller building (approximately 1,700 sq ft, with five storage units) on tax lot 7900, which is land locked. An office for the mini-storage facility is provided within an existing residential structure that has been converted to office use on the adjacent property to the east (8935 SE Stanley Pl).

- 3. The applicant is proposing to convert two of the existing mini-storage units in the southernmost portion of Building A into a manager's office (with restroom) and three smaller storage units. The proposal would move the facility's office function onto the subject property from the adjacent building at 8935 SE Stanley Pl and includes minor upgrades to the existing off-street parking area (including new landscaping). The proposal would not expand the footprint of the existing building where the work is proposed. However, the proposed development involves physical alteration to an existing nonconforming use and so as per MMC Subsection 19.804.1 requires Type III review and approval by the Planning Commission.
- 4. The proposal is subject to the following provisions of the Milwaukie Municipal Code (MMC):
 - MMC Section 19.309 Manufacturing zone (M)
 - MMC Chapter 19.600 Off-Street Parking and Loading
 - MMC Chapter 19.700 Public Facility Improvements

Recommended Findings in Support of Approval—Johnson Creek Mini-Storage improvements File #NCU-2023-001—5803 SE Johnson Creek Blvd January 9, 2024

- MMC Section 19.804 Alteration of Nonconforming Uses and Development
- MMC Section 19.1006 Type III Review

The application has been processed and public notice provided in accordance with MMC Section 19.1006 Type III Review. A public hearing was held by the Planning Commission on January 9, 2024, as required by law.

5. MMC Section 19.309 Manufacturing zone (M)

MMC 19.309 establishes standards for the Manufacturing (M) zone, which is intended to promote clean, employee-intensive industries that may also include related accessory uses, such as commercial and office uses, which serve the industrial area.

a. MMC Subsection 19.309.2 Permitted Uses

As per MMC Subsection 19.309.2, general manufacturing, production, the collection and assembly of durable goods, warehousing of goods, transshipment of goods from other sources, and assembly of goods from products that have been processed elsewhere are outright permitted uses in the M zone. In addition, commercial and office uses that are accessory to an industrial use are allowed, such as a gymnasium, health club, secretarial services, sandwich deli, small restaurant, and retail/wholesale commercial use and showroom. Any combination of manufacturing, office, and/or commercial uses are allowed when at least 25% of the project involves an industrial use.

The following uses are allowed outright and do not need to be part of a project involving an industrial use: construction contractors and related businesses, repair and service businesses, and trade schools. Prohibited uses include storage, utilization, or manufacturing of explosive or other hazardous materials, and new residential uses, religious institutions, or public schools.

"Mini-storage facility" is not listed as a permitted or conditionally allowed use in the M zone, though neither is it listed as a specifically prohibited use. As discussed in Finding 2, the existing use was established while the subject property was under the jurisdiction of Clackamas County and is considered a nonconforming use. Nonconforming uses and development are subject to the provisions of MMC Chapter 19.800, including MMC Section 19.804 for alterations to nonconforming uses and development. See Finding 8 for a discussion of the proposed alteration of the existing nonconforming use.

b. MMC Subsection 19.309.6 Development Standards

MMC 19.309.6 establishes development standards for all uses allowed in the M zone. The applicable standards are addressed as described in Table 5-b below.

Recommended Findings in Support of Approval—Johnson Creek Mini-Storage improvements Page 3 of 9 File #NCU-2023-001—5803 SE Johnson Creek Blvd January 9, 2024

Table 5-b Applicable M-zone Development Standards			
Standard	M zone Requirement	Existing Facility	Modified Facility (as proposed)
Setbacks (minimum)	Front: 20 ft Interior Side: None ¹ Rear: None ¹	(Building A) Front = 19 ft Side = 0 ft Rear = c.60 ft	(Building A) Front = 19 ft (no change) Side = 0 ft (no change) Rear = c.60 ft (no change)
Building Height (maximum)	45 ft	c. 11 ft	c. 11 ft (no change)
Landscaping (minimum)	15%²	(tax lots 7990 & 7900) c.20%	(tax lots 7990 & 7900) 21.5%
Site Access	1 curb cut (45-ft max) per 150 ft of street frontage	1 curb cut (32 ft wide)	1 curb cut (no change)

¹ Except when abutting a residential district, in which case the setback must match the abutting property.

² A variety of trees, shrubbery, and ground cover is encouraged, with street trees required along street frontages and within parking lots to help delineate entrances and provide shade and permeable areas for stormwater runoff.

No change to the footprint of any building is proposed, as the proposed improvements to establish an office space will be internal to Building A. Existing setbacks and building height will remain the same. Additional landscaping will be added adjacent to the off-street parking area between Buildings A and B and Johnson Creek Boulevard, increasing the site's compliance with the landscaping standard.

As proposed, the Planning Commission finds that the applicable development standards of MMC 19.309.6 are met.

The Planning Commission finds that the applicable M-zone standards of MMC 19.309 are met.

6. MMC Chapter 19.600 Off-Street Parking and Loading

MMC 19.600 regulates off-street parking and loading areas on private property outside the public right-of-way. The purpose of these requirements includes providing adequate space for off-street parking, minimizing parking impacts to adjacent properties, and minimizing environmental impacts of parking areas.

a. MMC Section 19.602 Applicability

MMC 19.602 establishes the applicability of the provisions of MMC 19.600. Per Oregon Administrative Rules (OAR) 660-012-0012 and 660-12-0440, which relate to Climate-Friendly and Equitable Communities (CFEC) rulemaking, the City is prohibited from mandating minimum off-street vehicular parking quantity requirements on sites within a half mile of a frequent transit corridor or within three quarters of a mile of a rail transit stop. However, all other provisions of MMC 19.600 may still apply.

Where the existing parking situation is nonconforming, it must be brought closer to conformance when there is a change of use or development that results in an increase of less than 100% of the existing floor area and/or structure footprint. Improvements to existing off-street parking and loading areas are limited to no more than 10% of the development permit value of the associated project.

The subject property is located within a half mile of a TriMet bus line on Harney Street to the north/northwest. As per the CFEC rules the minimum off-street vehicle parking requirements of MMC Section 19.605 cannot be enforced; however, the site is subject to compliance with other applicable sections of MMC 19.600 when parking improvements are required or provided voluntarily.

Because the proposed development is not a change of use and does not increase the floor area or structural footprint, no off-street parking improvements are required. Parking at the existing facility is limited outside of the entryway gate, with only one unmarked space on the south side of Building A. The applicant has voluntarily proposed a few minor parking improvements—see the subsections below for an address of the applicable standards.

b. MMC Section 19.605 Vehicle Parking Quantity Requirements

MMC 19.605 establishes standards to ensure that development provides adequate vehicle parking (off-street) based on estimated parking demand. As per the CFEC-related limitations noted above, the City is prohibited from mandating minimum off-street vehicular parking quantity requirements because of the subject property's proximity to frequent transit provided by TriMet. However, maximum off-street vehicular parking limitations still apply. Additionally, off-street vehicular parking minimums are used to determine the required quantity of off-street bicycle parking per MMC Section 19.609 and for that reason are addressed below.

As per MMC Table 19.605.1, mini-warehouse and self-storage uses would require a minimum of one space per 45 storage units, plus one space per employee of the largest shift. The maximum off-street parking allowance for mini-storage facilities is one space per 20 storage units, plus one space per employee of the largest shift.

The existing facility currently provides 45 storage units; the proposal is to convert two of the units into office space and three smaller units, resulting in a net total of 46 units on the site. The applicant reports that at most there is only one employee on the site at any given time. Thus, as per the standards for quantity and rounding established in MMC Subsection 19.605.1, a minimum total of two parking spaces would be required without considering the CFEC rules, with a maximum of three spaces allowed.

The Planning Manager finds that the proposed development is compliant with the applicable standards of MMC 19.605.

c. MMC Section 19.606 Parking Area Design and Landscaping

MMC 19.606 establishes standards for parking area design and landscaping, to ensure that, when off-street parking areas are provided, they are safe,

environmentally sound, and aesthetically pleasing, and that they have efficient circulation.

(1) MMC Subsection 19.606.1 Parking Space and Aisle Dimensions

MMC 19.606.1 establishes dimensional standards for required off-street parking spaces and drive aisles. For 90°-angle spaces, the minimum width is 9 ft and minimum depth is 18 ft, with 22-ft drive aisles.

As proposed, the applicant will formalize two existing 90°-angle spaces parking spaces — one standard space on the south side of Building A and an Americans with Disabilities Act (ADA) space on the south side of Building B (including the required adjacent loading zone). Both spaces meet the 9-ft by 18-ft minimum dimensional standards for 90°-angle spaces and will be served by a drive aisle that exceeds the 22-ft minimum width.

This standard is met.

(2) MMC Subsection 19.606.2 Landscaping

MMC 19.606.2 provides standards for perimeter and interior landscaping areas, including minimum widths and planting requirements. Perimeter landscaping areas in non-downtown zones must be at least 8 ft wide where adjacent to the public right-of-way and at least 6 ft wide where abutting other properties. One tree must be planted every 30 lineal ft, of a species that will provide a minimum 20-ft-diameter shade canopy within 10 years of planting.

Interior landscaping is only required where there are more than 10 parking spaces on the site.

The storage facility is served by an approximately 25-ft-wide drive aisle that accesses Johnson Creek Boulevard in the middle of the frontage, leaving room for an 18-ft-deep parking space on the west side and a 19.5-ft-wide space on the east side. The subject property is approximately 68 ft wide, which does not leave room for perimeter landscape buffering where the parking areas are adjacent to the properties to the east and west.

The applicant has proposed to formalize perimeter landscaping buffers on either side of the accessway at the front property line, ranging in depth from approximately 4.5 ft to 12 ft on the west side and from approximately 5 ft to 16 ft on the east side. The applicant has proposed to plant one tree in the western front perimeter area (of an adequate species to meet the canopy requirement); an existing freestanding pole sign in the eastern front perimeter area precludes the planting of a tree in that location.

Only two parking spaces are proposed, so the interior landscaping requirements are not applicable.

As proposed, the applicable standards of this subsection are met.

(3) MMC Subsection 19.606.3 Additional Design Standards

MMC 19.606.3 establishes various other parking area design standards, including requirements related to paving and striping, wheel stops, site access and drive aisles, pedestrian access, internal circulation, and lighting. Parking bumpers or wheel stops (minimum 4-in height) must be provided to prevent vehicles from encroaching into adjacent landscaped areas. Along collector and arterial streets, off-street parking spaces must be located so that their maneuvering areas in the drive aisle are at least 20 ft from the back of sidewalk or right-of-way boundary (where there is no sidewalk). Pedestrian walkways must be provided where any parking space is more than 100 ft from a building entrance. Lighting is required for parking areas with more than 10 spaces.

As proposed, the two existing parking spaces on the site will be repaved and striped, with a loading area adjacent to the ADA space and wheel stops provided for each space. The two existing spaces are both located with their associated maneuvering areas within 20 ft of the right-of-way, but they are an existing nonconforming situation that will not be made worse by the proposed development. No space is more than 25 ft from the gate providing secure access to the proposed new office entrance and the secured portion of the site. Existing exterior lights on both Buildings A and B will remain and provide some lighting for both parking spaces.

As proposed, the applicable standards of this subsection are met.

As proposed, the applicable standards of MMC 19.606 are met.

d. MMC Section 19.608 Loading

MMC 19.608 establishes standards for off-street loading areas. For nonresidential buildings with less than 20,000 sq ft of total floor area, no loading spaces are required.

The total floor area of the existing facility, which will not be changed by the proposed development, is approximately 10,000 sq ft. No loading spaces are required.

This standard is met.

e. MMC Section 19.609 Bicycle Parking

MMC 19.609 establishes standards for bicycle parking. Unless otherwise specified, the number of bicycle parking spaces is at least 10% of the minimum required vehicle parking for the use (CFEC limitations aside). In no case will fewer than two bicycle spaces be provided.

MMC Subsection 19.609.3.A requires that each bicycle parking space have minimum dimensions of 2 ft by 6 ft, with 5-ft-wide aisles for maneuvering. MMC Subsection 19.609.4 requires bike racks to be securely anchored and designed to allow the frame and one wheel to be locked to the rack with a U-shaped lock. Bicycle parking must be located within 50 ft of a main building entrance, closer to the entrance than the nearest non-ADA-designated vehicle parking space, designed to provide access to a public right-of-way, in a location that is visible from the main parking lot, designed

not to impede pedestrians along sidewalks, and separated from vehicle parking areas by curbing or other similar physical barriers.

As noted above in Finding 6-b, a minimum of two vehicle parking spaces would be required if not for the CFEC limitations, which translates to no bicycle parking spaces using the 10% calculation. However, the requirement for no fewer than two bicycle spaces takes precedence. Currently, there are no bicycle parking spaces on site. As proposed, a rack designed to accommodate at least two bicycles is located in the 5-ft-wide space between the south side of Building A and the vehicle parking space to the south. The rack's location provides the minimum 2-ft by 6-ft space dimensions, though without room for an adjacent aisle designated for maneuvering. The rack is within approximately 20 ft of the gate that provides secure access to the proposed new office entrance and the rest of the storage facility, a location that is closer than the non-ADA space. The rack is separated from the adjacent standard parking space by a bollard.

As proposed, the standards of MMC 19.609 are met.

The Planning Commission finds that the applicable standards of MMC 19.600 are met.

7. MMC Chapter 19.700 Public Facility Improvements

MMC 19.700 is intended to ensure that development, including expansions, provides public facilities that are safe, convenient, and adequate in rough proportion to their public facility impacts.

MMC Section 19.702 establishes the applicability of MMC 19.700, including a new dwelling unit, any increase in gross floor area, land divisions, new construction, and modification or expansion of an existing structure or a change or intensification in use that result in any projected increase in vehicle trips.

The applicant is proposing to modify an existing structure (Building A) but will not increase the gross floor area or generate any increase in vehicle trips. The proposed development does not trigger the requirements of MMC 19.700.

MMC 19.700 is not applicable to the proposed development.

8. MMC Section 19.804 Alteration of Nonconforming Uses and Development

MMC Chapter 19.800 establishes requirements for the continuation, alteration, and rebuilding of nonconforming uses and development. Nonconforming uses and development are uses and development that do not conform to the City's current land use and development regulations, either because they were established prior to the regulations' enactment or because they conformed when they were established but the applicable regulations have since changed.

Most nonconforming uses and development may be maintained, but may not be altered, without land use review. Nonconforming uses and development may be rebuilt if destroyed in some instances. In general, however, nonconforming uses and development shall be brought into conformance with applicable land use and development regulations when redevelopment occurs.

Recommended Findings in Support of Approval—Johnson Creek Mini-Storage improvements Page 8 of 9 File #NCU-2023-001—5803 SE Johnson Creek Blvd January 9, 2024

MMC 19.804 establishes provisions related to the alteration of nonconforming uses and development, with MMC Subsection 19.804.1 specifically applicable to nonconforming uses.

a. MMC Subsection 19.804.1.A Provisions

A nonconforming use may not be moved, in whole or in part, to any portion of the site other than that occupied by the nonconforming use without land use review. No additional development or physical alterations associated with the nonconforming use may occur without land use review; but additional development or physical alterations not associated with the nonconforming use and that conform to Title 19 are allowed. No intensification of the nonconforming use may occur without land use review; however, alterations that decrease the intensity of the nonconforming use are allowed.

As noted above in Finding 5-a, the existing mini-storage facility is a legal nonconforming use. The applicant is proposing to make physical alterations to Building A that will convert two of the storage units into a manager's office space (including a restroom) and three smaller storage units. The proposed development is a physical alteration and will not decrease the intensity of the nonconforming use, so land use review is required.

b. MMC Subsection 19.804.1.B Land Use Review Required

A nonconforming use may not be moved, altered, or intensified unless such move, alteration, or intensification is approved by the Planning Commission through a Type III review per MMC Section 19.1006. The applicant must demonstrate that the proposed move, alteration, or intensification would result in no more of a detriment to surrounding properties than the existing nonconforming use.

The applicant asserts that the proposed alteration will result in no more of a detriment to surrounding properties than the existing nonconforming use. The surrounding properties were all originally developed for residential use. However, the adjacent property to the west is now used as contractor's base of operations; the adjacent property to the east is used as an office for a construction company and has been used for the manager's office for the ministorage facility. The adjacent property to the north is still in residential use, but the topography results in the house being situated above the subject property and more than 300 ft from the project area on the site where the proposed improvements will be made.

The proposed alteration will not intensify the existing nonconforming mini-storage use and will consolidate all related business activity on the subject property, where there is currently some office-related activity on the adjacent property to the east.

The proposed alteration has been reviewed by the Planning Commission and found to result in no more of a detriment to surrounding properties than the existing nonconforming use.

This standard is met.

The Planning Commission finds that the proposed development meets the applicable standards of MMC 19.804 for alteration of a nonconforming use.

Recommended Findings in Support of Approval—Johnson Creek Mini-Storage improvements Page 9 of 9 File #NCU-2023-001—5803 SE Johnson Creek Blvd January 9, 2024

- 9. The application was referred to the following departments and agencies on November 17, 2023:
 - Milwaukie Community Development Department
 - Milwaukie Engineering Department
 - Milwaukie Building Department
 - Milwaukie Public Works Department
 - City Attorney
 - Lewelling Neighborhood District Association (NDA) Chairperson and Land Use Committee (LUC)
 - Clackamas Fire District #1 (CFD)
 - Clackamas County Department of Transportation & Development (DTD)
 - Metro
 - TriMet
 - NW Natural

In addition, public notice was provided on December 20, 2023, as required by MMC Subsection 19.1006.3. The responses received are summarized as follows:

- **Glen Hamburg, Associate Regional Planner, Metro:** No comments. The subject property is not designated as Regionally Significant Industrial Area (RSIA), Industrial, or Employment land on Metro's Title 4 map.
- Shawn Olson, Fire Marshal, CFD: No comments.
- Maitri Dirmeyer, LUC Chair, Lewelling NDA: No comments or concerns.



MILWAUKIE PLANNING 6101 SE Johnson Creek Blvd Milwaukie OR 97206 503-786-7630 planning@milwaukieoregon.gov

Application for Land Use Action

Primary File #: NCU-2023-001

State/Zip: OR 97206

State/Zip: OR 97045

Size of property: 0.52 acres

Review type*: DI DII DIV DV

CHECK ALL APPLICATION TYPES THAT APPLY:	Land Division:	Planned Development
 Comprehensive Plan Map Amendment Zoning Text Amendment 	 Final Plat Lot Consolidation 	 Residential Dwelling Manufactured Dwelling Park
Zoning Map Amendment		Manufactured Dwelling
	Property Line Adjustment	Temporary Dwelling Unit
 Code Interpretation Community Service Use Conditional Use Development Review Director Determination Downtown Design Review Extension to Expiring Approval Historic Resource: Alteration Demolition Status Designation Status Deletion 	 Replat Subdivision Mixed Use Overlay Review Modification to Existing Approval Natural Resource Review** Nonconforming Use Alteration Parking: Quantity Determination Quantity Modification Shared Parking Structured Parking 	 Transportation Facilities Review** Variance: Use Exception Variance Willamette Greenway Review Other: Use separate application forms for: Annexation and/or Boundary Change Compensation for Reduction in Propert Value (Measure 37) Daily Display Sign Appeal

RESPONSIBLE PARTIES:

APPLICANT (owner or other eligible applicant-see reverse): Johnson Creek Mini Storage, LLC

Mailing address: 8935 SE Stanley Place, Milwaukie

Phone(s): 503-201-3795

Email: dgrshaw@aol.com

Please note: The information submitted in this application may be subject to public records law.

APPLICANT'S REPRESENTATIVE (if different than above): Iselin Architects, PC/ Todd Iselin

Mailing address: 1307 7th St, Oregon City

Phone(s): 503-656-1942

Email: todd@iselinarch.com

SITE INFORMATION:

Address: 5803 Johnson Creek Blvd

Map & Tax Lot(s): 12E 30AA, 68232, 68223

Date:

Comprehensive Plan Designation: Industrial Zoning:

PROPOSAL (describe briefly):

Conversion of two existing storage units into managers office. Work includes providing required ADA

M

parking. No change to building footprint is proposed.

SIGNATURE: I attest that I am the property owner or I am eligible to initiate this application per Milwaukie Municipal Code Subsection 19.1001.6.A. If required, I have attached written authorization to submit this application. To the best of my knowledge, the information provided within this application package is complete and accurate.

Submitted by:

MPORTANT INFORMATION ON REVERSE SIDE 6.1 Page 16

*For multiple applications, this is based on the highest required review type. See MMC Subsection 19.1001.6.B.1. ** Natural Resource and Transportation Review applications **may require a refundable deposit**

WHO IS ELIGIBLE TO SUBMIT A LAND USE APPLICATION (excerpted from MMC Subsection 19.1001.6.A):

Type I, II, III, and IV applications may be initiated by the property owner or contract purchaser of the subject property, any person authorized in writing to represent the property owner or contract purchaser, and any agency that has statutory rights of eminent domain for projects they have the authority to construct.

Type V applications may be initiated by any individual.

PREAPPLICATION CONFERENCE:

A preapplication conference may be required or desirable prior to submitting this application. Please discuss with Planning staff.

DEPOSITS:

Deposits require completion of a Deposit Authorization Form, found at <u>www.milwaukieoregon.gov/building/deposit-authorization-form</u>

REVIEW TYPES:

This application will be processed per the assigned review type, as described in the following sections of the Milwaukie Municipal Code:

- Type I: Section 19.1004
- Type II: Section 19,1005
- Type III: Section 19.1006
- Type IV: Section 19.1007
- Type V: Section 19.1008

THIS SECTION FOR OFFICE USE ONLY:

FILE TYPE	FILE NUMBER	AMOUNT (after discount, if any)	PERCENT DISCOUNT	DISCOUNT TYPE	DATE STAMP
Primary file	NCU-2023-001	\$ 2,000			Materials received
Concurrent application files		\$			11/07/2023
		\$			Payment submitted 11/15/2023
		\$			
		\$			
Deposit (NR/TFR only)				Deposit Auth	orization Form received
TOTAL AMOUNT RECEIVED: \$ 2,000			RECEIPT #:		RCD BY:
Associated appl	ication file #s (ap)	oeals, modificat	ions, previous a	ipprovals, etc.):	
	District Associatio				
Notes:					

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Application for Type III Alteration of Non- Conforming Use and Development

<u>Johnson Creek Mini</u> <u>Storage Remodel</u>

5803 Johnson Creek Blvd Milwaukie, OR

November 2, 2023

City of Milwaukie Planning Department 10501 SE Main St Milwaukie, OR 97222

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A. Design Review Narrative

- 1. Project Information and Summary
- 2. Applicable Development Code Sections
 - Section 19.309 Manufacturing (M) Zone
 - Off street parking and loading
 - Section 19.600Section 19.800 Non-conforming use and development

B. Drawings

Architectural Site Plan Partial Floor Plan and Elevations

Project Information and Summary

Johnson Creek Mini storage was constructed in the 1980's prior to current zoning regulations. It has been continuously owned and operated by the original family since that time with an office located on the adjacent property at 8935 SE Stanley Place. This office is shared with Ruffin Construction. The Owner is now seeking approval to convert two of the mini storage units into a manager's office on the same property as the business. No expansion of the building footprint is proposed for this remodel of what is now considered a non-conforming use based on current M Zone requirements.

The project will include upgrading parking and street side landscaping as well as providing bicycle parking to make the property more conforming to current zoning requirements than it currently is.

The following responses to relevant Code sections describe how this remodel will be no more of a detriment to surrounding properties than the existing non-conforming use.

19.309 MANUFACTURING ZONE M

19.309.1 Purpose

The M Zone is intended to promote clean, employee-intensive industries which may also include related accessory uses, such as commercial and office uses, which serve the industrial area.

19.309.2 Permitted Uses

Permitted uses are limited to industrial uses meeting the following criteria:

A. Any combination of manufacturing, office, and/or commercial uses are allowed when at least 25% of the total project involves an industrial use as described under Subsection 19.309.2.B.

B. A use which involves the collection and assembly of durable goods, warehousing of goods, transshipment of goods from other sources, and/or the assembly of goods from products which have been processed elsewhere, general manufacturing, and production.

C. Commercial and office uses which are accessory to the industrial use(s). Such uses may include gymnasium, health club, secretarial services, sandwich deli, small restaurant, and retail/wholesale commercial use and showroom.

D. May produce small amounts of noise, dust, vibration, or glare, but may not produce off-site impacts that create a nuisance, as defined by DEQ or the City Noise Ordinance.

E. A permitted use may require outside storage areas. These storage areas shall be screened with a sight-obscuring fence or dense plantings from any adjoining residential uses or public streets.

F. Warehouse use which is accessory to an industrial use.

G. Marijuana retailers are allowed as a commercial use under Subsection 19.309.2.A. and subject to the special development standards set forth in Subsection 19.509.1.

H. The following uses are allowed outright and do not need to be part of a project involving an industrial use as described under Subsection 19.309.2.B.

1. Construction: Contractors and Related Businesses

This category comprises businesses whose primary activity is performing specific building or other constructionrelated work, on- or off-site. Examples include: residential and nonresidential building construction, utility/civil engineering construction, specialty trade contractors, and moving companies. Any associated on-site office use must be accessory to the primary construction business.

2. Repair and Service

This category comprises firms involved in repair and servicing of industrial, business, or consumer electronic equipment, machinery, and related equipment, products, or by-products. Examples include: welding shops; machine shops; tool, electric motor, and industrial instrument repair; sales, repair, or storage of heavy machinery, metal, and building materials; heavy truck servicing and repair; tire retreading or recapping; exterminators, including chemical mixing or storage and fleet storage and maintenance; janitorial and building maintenance services that include storage of materials and fleet storage and maintenance; fuel oil distributors; solid fuel yards; and large-scale laundry,

dry-cleaning, and carpet cleaning plants. Auto service and repair shops for personal vehicles are allowed in the M Zone.

3. Trade Schools

This category comprises establishments whose primary purpose is to provide training for industrial needs and jobspecific certification. Examples include: electronic equipment repair training, truck-driving school, welding school, training for repair of industrial machinery, and other industrial skills training.

I. Marijuana and psilocybin production and cultivation facilities are subject to the regulations in Section 19.509.

Mini-storage warehouses are not an outright allowed use in the M Zone.

19.309.3 Preexisting Uses and Developments

Notwithstanding the provisions of Chapter 19.800 Nonconforming Uses and Development, prohibited uses and structures located in any mapped "employment" or "industrial" area, as shown on the Milwaukie Comprehensive Plan Title 4 Lands Map, that were lawfully in existence prior to May 6, 1999, and would be impacted by amendments prohibiting retail uses in excess of 60,000 sq ft, are considered to be approved uses and structures for the purposes of this section. If such a preexisting use or development is damaged or destroyed by fire, earthquake, or other natural force, then the use will retain its preexisting status under this provision, so long as it is substantially reestablished within 3 years of the loss.

Notwithstanding the provisions of Chapter 19.800 Nonconforming Uses and Development, prohibited uses and structures located in any mapped "industrial" area, as shown on the Milwaukie Comprehensive Plan Title 4 Lands Map, that were lawfully in existence prior to March 17, 2009, may continue and expand to add up to 20% more floor area and 10% more land area than exists on the above-stated date. This expansion requires a conditional use review.

The existing mini storage complex is a Preexisting Use that was constructed in 1988. As such operation and limited expansion are allowed. The proposed alteration will reduce the actual floor area used for mini-storage by converting leasable space to office space for the management and security of the complex.

19.309.4 Specific Prohibited Uses

A. Any use which has a primary function of storing, utilizing, or manufacturing explosive materials or other hazardous material as defined by the Oregon Fire Code, Chapter 27.

B. New residential, religious institutions, or public schools.

C. Retail uses greater than 60,000 sq ft gross floor area per building or business are prohibited on all lots included in mapped "Employment" or "Industrial" areas as shown on Milwaukie Comprehensive Plan Title 4 Lands Map, April 6, 1999.

D. All lots included in mapped "Industrial" areas, as shown on Milwaukie Comprehensive Plan Title 4 Lands Map, April 6, 1999, carry the following additional restrictions:

1. Individual retail trade uses greater than 5,000 sq ft gross floor area per building or business are prohibited.

2. Multiple retail trade uses that occupy more than 20,000 sq ft gross floor area are prohibited, whether in a single building or in multiple buildings within the same project.

3. Facilities whose primary purpose is to provide training to meet industrial needs are exempted from this prohibition.

The existing mini-storage use is not an Specific Prohibited Use.

19.309.5 Standards for Conditional Uses

A. Natural Resource Extraction

1. Open pit and gravel excavating or processing shall not be permitted nearer than 50 ft to the boundary of an adjoining property line, unless written consent of the owner of such property is first obtained. Excavating or processing shall not be permitted closer than 30 ft to the right-of-way line of an existing platted street or an existing public utility right-of-way.

2. An open pit or sand and gravel operation shall be enclosed by a fence suitable to prevent unauthorized access.

3. A rock crusher, washer, or sorter shall not be located nearer than 500 ft to a residential or commercial zone. Surface mining equipment and necessary access roads shall be constructed, maintained, and operated in such a manner as to eliminate, as far as is practicable, noise, vibration, or dust which is injurious or substantially annoying to persons living in the vicinity.

B. High-Impact Commercial Uses

When considering a high-impact commercial use, the Commission shall consider the following:

1. Nearness to dwellings, churches, hospitals, or other uses which require a quiet environment.

2. Building entrances, lighting, exterior signs, and other features which could generate or be conducive to noise or other disturbance for adjoining uses.

3. Parking vehicles and pedestrian access and circulation could contribute to noise or attract habitual assembly or unruly persons.

4. Hours of operation.

5. In addition to consideration of the above with respect to building and site design, the Planning Commission may attach conditions or standards of performance and impact, and methods for monitoring and evaluating these, to ensure that such establishments do not become unduly or unnecessarily disruptive.

6. In addition, when considering an adult entertainment business, the following criteria shall be used:

a. The proposed location of an adult entertainment business shall not be within 500 ft of an existing or previously approved adult entertainment business or within 500 ft of either a public park, a church, a day-care center, a primary, elementary, junior high, or high school, or any residentially zoned property.

b. Distances shall be measured in a straight line, without regard to intervening structures, between the closest structural wall of the adult entertainment business and either the closest property line of the applicable property or the closest structural wall of any preexisting or previously approved adult entertainment business.

No Conditional Use is being sought for natural resource extraction or high impact commercial use with this application. Criteria are not applicable.

19.309.6 Development Standards for All Uses

The following development standards apply to all uses in the M Zone.

A. Setbacks (Minimum)

Front: 20 ft

Side: None*

Corner side yard: 10 ft

Rear: None*

The existing buildings are 20' from the front property line, on the side property lines and more than 60' from the rear property line (due to topography). The structures comply with current M Zone setback requirements.

B. Height (Maximum)

45 ft

The existing buildings are less than 14' to the top of the parapet. No change in building height is proposed. The maximum height for the zone is not exceeded.

C. Parking and Loading

See Chapter 19.600.

Refer to Chapter 19.600 response.

D. Landscaping

15% landscaping of the site is required. A variety of trees, shrubbery, and ground cover is encouraged. Street trees are required along street frontages and within parking lots to help delineate entrances, provide shade, and permeable areas for storm water runoff. A bond or a financial guarantee of performance will be required.

26% of the total site is landscaped (4425 s.f.). A majority of this landscape area is at the rear of the site where topographic constraints to development exist. Installation of new landscape is proposed at the street side frontage to screen parking area and make the entry to the complex more appealing.

E. Site Access

1 curb cut (45 ft maximum) per 150 ft of street frontage.

No Change to the existing 32' wide curb cut is proposed with this project. The existing complies with Zoning requirements.

F. Transition Area

Industrial development adjacent to and within 120 ft of areas zoned for residential uses is subject to Type I or II review per Section 19.906 Development Review. The following characteristics will be considered:

- 1. Noise
- 2. Lighting
- 3. Hours of operation
- 4. Delivery and shipping
- 5. Height of structure
- 6. Distance to residential zone boundary

The review authority may attach conditions to reduce any potentially adverse impacts to residential properties.

The existing mini-storage complex is not an industrial development. Criteria do not apply.

G. Public Facility Improvements

As specified in Chapter 19.700.

No Public Facility Improvements are proposed as part of this NCU application. Section is not applicable.

H. Additional Standards

Chapter 19.500 Supplementary Development Regulations contains additional standards that may apply.

19.309.7 Special Development Standards

The following development standards apply to specified uses in the M Zone.

- A. Marijuana Businesses
- 1. Marijuana retailers shall be subject to the standards of Subsection 19.509.1.

2. Marijuana production, processing, testing, research, and warehousing shall be subject to the security and odor control standards of Subsection 19.509.2.

Section is not applicable. No marijuana related business is existing or proposed.

CHAPTER 19.600 OFF-STREET PARKING AND LOADING

- 19.601 PURPOSE
- 19.602 APPLICABILITY
- 19.603 REVIEW PROCESS AND SUBMITTAL REQUIREMENTS
- 19.604 GENERAL PARKING STANDARDS
- 19.605 VEHICLE PARKING QUANTITY REQUIREMENTS
- 19.606 PARKING AREA DESIGN AND LANDSCAPING
- 19.607 OFF-STREET PARKING STANDARDS FOR RESIDENTIAL AREAS
- 19.608 LOADING
- 19.609 BICYCLE PARKING
- 19.610 CARPOOL AND VANPOOL PARKING
- 19.611 PARKING STRUCTURES

Note: This section has been condensed for brevity. Only applicable sections of this Code Section are included in this narrative.

19.601 PURPOSE

Chapter 19.600 regulates off-street parking and loading areas on private property outside the public right-of-way. The purpose of Chapter 19.600 is to: provide adequate, but not excessive, space for off-street parking; support efficient streets; avoid unnecessary conflicts between vehicles, bicycles, and pedestrians; encourage bicycling, transit, and carpooling; minimize parking impacts to adjacent properties; improve the appearance of parking areas; and minimize environmental impacts of parking areas.

Regulations governing the provision of on-street parking within the right-of-way are contained in Chapter 19.700. The management of on-street parking is governed by Chapter 10.20. Chapter 19.600 does not enforce compliance with the Americans with Disabilities Act (ADA). ADA compliance on private property is reviewed and enforced by the Building Official. (Ord. 2218 § 2 (Exh. B), 2022; Ord. 2106 § 2 (Exh. F), 2015; Ord. 2025 § 2, 2011)

19.602 APPLICABILITY

19.602.1 General Applicability

The regulations of Chapter 19.600 apply to all off-street parking areas and off-street loading areas, whether required by the City as part of development or a change in use, per Subsection 19.602.3, or voluntarily installed for the convenience of users, per Subsection 19.602.4. Activity that is not described by Subsections 19.602.3 or 4 is exempt from compliance with the provisions of Chapter 19.600. Changes to nonconforming off-street parking and loading are addressed through Chapter 19.600 and not through the provisions of Chapter 19.800.

19.602.2 Maintenance Applicability

Property owners shall comply with the regulations of Chapter 19.600 by ensuring conformance with the standards of Chapter 19.600 related to ongoing maintenance, operations, and use of off-street parking and loading areas. Changes to existing off-street parking or loading areas that bring the area out of conformance with Chapter 19.600, or further out of conformance if already nonconforming, are prohibited.

19.602.3 Applicability for Development and Change in Use Activity

The provisions of Chapter 19.600 apply to development and changes of use as described in Subsection 19.602.3.

A. Development of a vacant site shall have off-street parking and off-street loading areas that conform to the requirements of Chapter 19.600. Development of a site that results in an increase of 100% or more of the existing floor area and/or structure footprint on a site shall also conform to the requirements of Chapter 19.600. The floor area and/or footprint of structures demolished prior to development or redevelopment on the site shall not be considered when calculating the increase in floor area and/or structural footprints.

B. Existing off-street parking and loading areas shall be brought closer into conformance with the standards of Chapter 19.600, per Subsection 19.602.5, when the following types of development or change in use occur:

- 1. Development that results in an increase of less than 100% of the existing floor area and/or structure footprint.
- 2. Changes of use, as defined in Section 19.201.

The change in building area from mini-storage use to an accessory office use does not constitute a Change in use as defined in 19.201. Criteria are not applicable.

19.602.4 Applicability not Associated With Development or Change in Use

A. Any parking or loading area developed to serve an existing use(s) that is not associated with development activity or a change in use described in Subsection 19.602.3 shall conform to the requirements of Sections 19.604 and 19.606-19.611. The total number of spaces in the existing parking area and new parking area shall not exceed the maximum allowed quantity of parking as established in Section 19.605.

B. Any parking or loading area that is not developed to serve an existing use and is not associated with development activity or a change in use as described in Subsection 19.602.3 shall conform to the requirements of Sections 19.604 and 19.606-19.611. The requirements of Section 19.605 do not apply to parking areas described under Subsection 19.602.4.B.

The existing non-conforming development does not comply with current requirements of Section 19.604- 19.611. The proposed improvements will bring the site closer to conformance than what currently exists.

19.602.5 Improvements to Existing Off-Street Parking and Loading Areas

A. Purpose

The purpose of Subsection 19.602.5 is to improve nonconforming off-street parking and loading areas as redevelopment occurs. These improvements should occur in conjunction with a development or change in use.

B. Limitations on Required Improvements

The cost of materials for any required improvements shall not exceed 10% of the development permit value of the associated development, redevelopment, and/or tenant improvements associated with a change in use. The cost of capital equipment such as manufacturing or operational equipment is exempt from the building permit value for purposes of this regulation. This exemption does not include building infrastructure such as electrical, plumbing, heating, venting, or air conditioning equipment.

The cost of the proposed parking and street side landscaping proposed is approximately 15% of the overall project cost, exceeding the 10% maximum.

C. Areas of Required Improvement

The Planning Director will evaluate the applicant's parking plan and use the prioritized list below when determining what improvements will be required.

1. Paving and striping of parking areas, per Subsection 19.606.3.A.

The existing parking area is a mix of asphalt, concrete and gravel and unstriped. New concrete paving and striping is proposed.

2. Minimum required vehicle parking spaces, per Section 19.605.

No accessible parking space exists at the current facility. This addition is proposed and will provide the required 2 parking spaces per Section 19.605.

3. Minimum required bicycle parking spaces, per Section 19.609.

Bicycle parking spaces per Section 19.609 are proposed to be added as part of this project.

4. Landscaping of existing buffers, islands, and medians, per Subsection 19.606.2.D.

Enhanced landscaping is proposed at existing buffers and medians over what currently exists. Full compliance with Section 19.606.2 is not possible given existing site improvements.

5. New perimeter landscape buffers, islands, and medians, as applicable, per Subsection 19.606.2.

Enhanced landscaping is proposed along Johnson Creek Blvd. Buffers to adjacent industrial properties at each side are not possible with narrow width of site and existing improvements.

6. Other applicable standards within Chapter 19.600, as determined by the Planning Director.

19.603 REVIEW PROCESS AND SUBMITTAL REQUIREMENTS

19.603.1 Review Process

The Planning Director shall apply the provisions of Chapter 19.600 in reviewing all land use and development permit applications, except when an application is subject to a quasi-judicial land use review or appeal, in which case the body reviewing the application or appeal has the authority to implement and interpret the provisions of Chapter 19.600.

19.603.2 Submittal Requirements

Except for single-family dwellings, a development or change in use subject to Chapter 19.600 as per Section 19.602 shall submit a parking plan, drawn to scale. The parking plan shall show that all applicable standards are met, and shall include, but not be limited to, the items listed below, unless waived by the Planning Director.

- A. Delineation of individual spaces and wheel stops.
- B. Drive aisles necessary to serve spaces.
- C Accessways, including driveways and driveway approaches, to streets, alleys, and properties to be served.
- D. Pedestrian pathways and circulation.
- E. Bicycle parking areas and rack specifications.
- F. Fencing.
- G. Abutting land uses.
- H. Grading, drainage, surfacing, and subgrading details.
- I. Location and design of lighting fixtures and levels of illumination.
- J. Delineation of existing and proposed structures.
- K. Parking and loading area signage.

6.1 Page 29
L. Landscaping, including the following information.

1. The location and area of existing and proposed trees, vegetation, and plant materials, including details about the number, size, and species of such items.

2. Notation of the trees, plants, and vegetation to be removed, and protection measures for existing trees and plants to be preserved.

Refer to Site Plan drawing included with this application for required information.

19.604 GENERAL PARKING STANDARDS

19.604.1 Parking Provided with Development Activity

All required off-street parking areas shall be provided at the time the structure is built; at the time a structure or site is enlarged; or when there is change in use or an increase in density or intensity. All required off-street parking areas shall be provided in conformance with the standards of Chapter 19.600 prior to issuance of a certificate of occupancy, or final development permit approval, or as otherwise specified in any applicable land use decision.

19.604.2 Parking Area Location

Accessory parking shall be located in one or more of the following areas:

A. On the same site as the primary use for which the parking is accessory.

B. On a site owned by the same entity as the site containing the primary use that meets the standards of Subsection 19.605.4.B.2. Accessory parking that is located in this manner shall not be considered a parking facility for purposes of the base zones in Chapter 19.300.

- C. Where parking is approved in conformance with Subsection 19.605.2.
- D. Where shared parking is approved in conformance with Subsection 19.605.4.

All parking associated with the existing use will be on the subject property with proposed plan.

19.604.3 Use of Parking Areas

All required off-street parking areas shall continually be available for the parking of operable vehicles of intended users of the site. Required parking shall not be rented, leased, sold, or otherwise used for parking that is unrelated to the primary or accessory use of the site, except where a shared parking agreement per Subsection 19.605.4 has been recorded. Subsection 19.604.3 does not prohibit charging fees for parking when the parking serves the primary or accessory uses on site.

All required parking will be for users of the site only.

19.604.4 Storage Prohibited

No required off-street parking area shall be used for storage of equipment or materials, except as specifically authorized by Subsection 19.607.2 Commercial Vehicle, Pleasure Craft, and Recreational Vehicle Parking.

Parking spaces will not be used for storage of equipment or materials. The existing mini-storage facility structures are designed for enclosed storage of these items.

19.605 VEHICLE PARKING QUANTITY REQUIREMENTS

The purpose of Section 19.605 is to ensure that development provides adequate, but not excessive, vehicle parking based on their estimated parking demand. Subsection 19.605.1 establishes parking ratios for common land uses, and Subsection 19.605.3 allows certain exemptions and reductions to these ratios based on location or on-site amenities. Subsection 19.605.5 details requirements for installing electric vehicle (EV) charging infrastructure in multi-unit, mixed-use, commercial, and industrial developments. Modifications to the established parking ratios and determinations of parking requirements for unique land uses are allowed with discretionary review per Subsection 19.605.2.

19.605.1 Minimum and Maximum Requirements

A. Development shall provide at least the minimum and not more than the maximum number of parking spaces as listed in Table 19.605.1. Modifications to the standards in Table 19.605.1 may be made as per Section 19.605. Where multiple ratios are listed, the Planning Director shall determine which ratio to apply to the proposed development or use.

A minimum of 1 space per 45 units + 1 employee space and a maximum of 1 space per 20 units + 1 per employee on largest shift are required for self storage facilities in Table 19.605.1. Two parking spaces are proposed for the 45 units and 1 employee in conformance with this requirement.

B. When a specific use has not been proposed or identified at the time of permit review, the Planning Director may elect to assign a use category from Table 19.605.1 to determine the minimum required and maximum allowed parking. Future tenants or property owners are responsible for compliance with Chapter 19.600 per the applicability provisions of Section 19.602.

Use is existing. Criteria is not applicable.

C. If a proposed use is not listed in Table 19.605.1, the Planning Director has the discretion to apply the quantity requirements of a similar use listed in the table upon finding that the listed use and unlisted use have similar parking demands. If a similar use is not listed, the quantity requirements will be determined per Subsection 19.605.2.

Use is listed in Table 19.605.1. No discretion from the Planning Director is necessary.

D. Where the calculation of minimum parking spaces does not result in a whole number, the result shall be rounded down to the next whole number. Where the calculation of maximum parking spaces does not result in a whole number, the result shall be rounded to the nearest whole number.

Criteria is not applicable. Table lists whole numbers for this particular use.

E. Parking spaces for disabled persons, and other improvements related to parking, loading, and maneuvering for disabled persons, shall conform to the Americans with Disabilities Act and shall be subject to review and approval by the Building Official. Spaces reserved for disabled persons are included in the minimum required and maximum allowed number of off-street parking spaces.

No ADA parking spaces currently exist at this site. New ADA compliant parking space is proposed as part of the work.

F. Uses that have legally established parking areas that exceed the maximum number of spaces allowed by Section 19.605 prior to June 17, 2010, the effective date of Ordinance #2015, shall be considered nonconforming with respect to the quantity requirements. Such uses shall not be considered parking facilities as defined in Section 19.201.

Criteria is not applicable. Parking at site does not exceed maximum number allowed. Table 19.605.1 has been omitted from narrative for brevity.

9.605.2 Quantity Modifications and Required Parking Determinations

Subsection 19.605.2 allows for the modification of minimum and maximum parking ratios from Table 19.605.1 as well as the determination of minimum and maximum parking requirements. Parking determinations shall be made when the proposed use is not listed in Table 19.605.1 and for developments with parking demands that are either lower than the minimum required or higher than the maximum allowed.

Section is not applicable. No modification to quantity is sought with this proposal. Section has been omitted from narrative for brevity.

19.605.4 Shared Parking

Some or all of a use's required parking spaces may be accommodated off-premises on the parking area of a different site through shared parking, pursuant to the standards of Subsection 19.605.4. The standards of Subsection 19.605.4 do not apply to voluntary shared parking agreements that are not created in order to conform to the quantity requirements of Section 19.605.

No shared parking is proposed. Section has been omitted from narrative to condense application.

19.606 PARKING AREA DESIGN AND LANDSCAPING

The purpose of Section 19.606 is to ensure that off-street parking areas are safe, environmentally sound, aesthetically pleasing, and that they have efficient circulation. These standards apply to all types of development except for middle housing, single detached dwellings, and residential homes.

19.606.1 Parking Space and Aisle Dimensions

A. The dimensions for required off-street parking spaces and abutting drive aisles, where required, shall be no less than in Table 19.606.1. The minimum dimensions listed in Table 19.606.1 are illustrated in Figure 19.606.1.

Parking and maneuvering dimensions proposed comply with minimum requrirements in Table 19.606.1. Tables and diagrams in this section have been omitted to condense narrative.

B. The dimension of vehicle parking spaces provided for disabled persons shall be according to federal and State requirements.

ADA parking dimensions comply with Oregon Transportation Commission and Federal requirements.

C. Parking spaces shall be provided with adequate aisles or turnaround areas so that all vehicles may enter the street in a forward manner.

Parking spaces have adequate turnaround areas to ensure that no vehicles will back on to Johnson Creek Blvd.

D. Drive aisles shall be required in parking areas greater than 5 spaces. Drive aisles shall meet the minimum width standards of Subsection 19.606.1. Where a drive aisle or portion thereof does not abut a parking space(s), the minimum allowed width for a one-way drive aisle shall be 8 ft and the minimum allowed width for a two-way drive aisle shall be 16 ft.

Existing drive aisle to be retained is more than 25' wide, allowing sufficient maneuvering on site.

19.606.2 Landscaping

A. Purpose

The purpose of the off-street parking lot landscaping standards is to provide vertical and horizontal buffering between parking areas and adjacent properties, break up large expanses of paved area, help delineate parking spaces and drive aisles, and provide environmental benefits such as stormwater management, carbon dioxide absorption, and a reduction of the urban heat island effect.

B. General Provisions

1. Parking area landscaping shall be required for the surface parking areas of all uses, except for middle housing and single detached dwellings. Landscaping shall be based on the standards in Subsections 19.606.2.C-E.

Parking area landscaping is proposed to be enhanced from its current existing condition as part of this project. Strict compliance with Subsections 19.606.2.C-E is not possible due to site constraints.

2. Landscaped areas required by Subsection 19.606.2 shall count toward the minimum amount of landscaped area required in other portions of Title 19.

Parking area landscaping has been included in calculations for minimum 15% required landscaping within the M Zone.

3. Parking areas with 10 or fewer spaces in the Downtown Mixed Use Zone are exempt from the requirements of Subsection 19.606.2.

Criteria is not applicable. Site is not within Downtown Mixed Use Zone.

4. Required trees shall be species that, within 10 years of planting, will provide a minimum of 20-ft diameter shade canopy. Compliance with this standard is based on the expected growth of the selected trees.

The single new tree proposed (Armstrong Maple) will have a mature canopy of 25'. Additional trees are not proposed due to limited width of site and existing signage.

- 5. Implementation of this section is in addition to, and must be coordinated with, Chapter 16.32 Tree Code.
- C. Perimeter Landscaping

The perimeter landscaping of parking areas shall meet the following standards which are illustrated in Figure 19.606.2.C.

1. Dimensions

The minimum width of perimeter landscape areas are shown in Table 19.606.2.C.1. Where a curb provides the border for a perimeter landscape area, the dimension shall be measured from the inside of the curb(s). The Planning Director may reduce the required minimum width of a perimeter landscaping area where existing development or site constraints make it infeasible to provide drive aisles, parking spaces, and the perimeter landscaping buffer width listed in Table 19.606.2.C.1.

Table 19.606.2.C.1		
Minimum Pe	erimeter Landscape Strip Dimens	ions
Location	Downtown Zones	All Other Zones
Lot line abutting a right-of-way	4'	8′
Lot line abutting another property, except for abutting properties that share a parking area	0'	6'

Width of landscape area abutting the right of way is constrained by the geometry of the site and existing building locations. The landscape strip between parking and right of way varies from approximately 4' to 14'-6" since property lines at side of lot are not perpendicular to side lot lines.

No landscaping strip is proposed abutting adjacent industrial properties due to limited site width. Existing slatted chain link fencing on both adjacent properties provides screening of parking areas from neighboring properties.

2. Planting Requirements

Landscaping requirements for perimeter buffer areas shall include one tree planted per 30 lineal ft of landscaped buffer area. Where the calculation of the number of trees does not result in a whole number, the result shall be rounded up to the next whole number. Trees shall be planted at evenly spaced intervals along the perimeter buffer to

the greatest extent practicable. The remainder of the buffer area shall be grass, ground cover, mulch, shrubs, trees, or other landscape treatment other than concrete and pavement.

Approximately 37' of landscape strip along the right way (measured perpendicular to side lot lines) exists. A single new tree is proposed since a second tree would obscure the existing low pole mounted sign. The planting areas are proposed to be planted with shrubs and ground cover designed to add vertical interest without creating vision clearance issues on this busy street. Figure 19.606.2 omitted for brevity.

3. Additional Planting Requirements Adjacent to Residential Uses

In addition to the planting requirements of Subsection 19.606.2.D.2, all parking areas adjacent to a residential use shall have a continuous visual screen in the landscape perimeter area that abuts the residential use. The area of required screening is illustrated in Figure 19.606.2.C.3. The screen must be opaque throughout the year from 1 to 4 ft above ground to adequately screen vehicle lights. These standards must be met at the time of planting. Examples of acceptable visual screens are a fence or wall, an earth berm with plantings, and other plantings of trees and shrubs.

No parking areas exist or are proposed adjacent to residential properties. Subsection does not apply. The planting areas are proposed to be planted with shrubs and ground cover designed to add vertical interest without creating vision clearance issues on this busy street. Figure 19.606.2.C.3 omitted for brevity.

D. Interior Landscaping

The interior landscaping of parking areas shall meet the following standards which are illustrated in Figure 19.606.2.D.

1. General Requirements

Interior landscaping of parking areas shall be provided for sites where there are more than 10 parking spaces on the entire site. Landscaping that is contiguous to a perimeter landscaping area and exceeds the minimum width required by Subsection 19.606.2.C.1 will be counted as interior landscaping if it meets all other requirements of Subsection 19.606.2.D.

Only two parking spaces are required/ proposed. Subsection does not apply. Remainder of subsection has been omitted for brevity.

19.606.3 Additional Design Standards

A. Paving and Striping

Paving and striping are required for all required maneuvering and standing areas. Off-street parking areas shall have a durable and dust-free hard surface, shall be maintained for all-weather use, and shall be striped to show delineation of parking spaces and directional markings for driveways and accessways. Permeable paving surfaces may be used to reduce surface water runoff and protect water quality.

Paving and stripping are proposed per attached Site Plan drawing to clearly delineate parking spaces.

B. Wheel Stops

Parking bumpers or wheel stops, of a minimum 4-in height, shall be provided at parking spaces to prevent vehicles from encroaching on the street right-of-way, adjacent landscaped areas, or pedestrian walkways. Curbing may substitute for wheel stops if vehicles will not encroach into the minimum required width for landscape or pedestrian areas.

Wheel stops are proposed at all parking spaces as shown on Site Plan.

C. Site Access and Drive Aisles

1. Accessways to parking areas shall be the minimum number necessary to provide access while not inhibiting the safe circulation and carrying capacity of the street. Driveway approaches shall comply with the access spacing standards of Chapter 12.16.

The existing accessway is proposed to remain. Relocation or reconfiguration of existing conditions is not feasible.

2. Drive aisles shall meet the dimensional requirements in Subsection 19.606.1.

The existing 25' + drive aisle meets the dimensional standard.

3. Parking drive aisles shall align with the approved driveway access and shall not be wider than the approved driveway access within 10 ft of the right-of-way boundary.

The existing accessway serves as the drive aisle and is proposed to remain. Relocation or reconfiguration of existing conditions is not feasible.

4. Along collector and arterial streets, no parking space shall be located such that its maneuvering area is in an ingress or egress aisle within 20 ft of the back of the sidewalk, or from the right-of-way boundary where no sidewalk exists.

The existing parking space to the east of the driveway is approximately 11' from the edge of pavement at Johnson Creek Blvd. Relocation or reconfiguration of existing conditions is not feasible.

5. Driveways and on-site circulation shall be designed so that vehicles enter the right-of-way in a forward motion.

The existing accessway/ drive aisle allows for vehicles to maneuver and enter the right of way in a forward motion.

D. Pedestrian Access and Circulation

Subsection 19.504.9 establishes standards that are applicable to an entire property for on-site walkways and circulation. The purpose of Subsection 19.606.3.D is to provide safe and convenient pedestrian access routes

specifically through off-street parking areas. Walkways required by Subsection 19.606.3.D are considered part of the on-site walkway and circulation system required by Subsection 19.504.9.

1. Pedestrian access shall be provided for off-street parking areas so that no parking space is further than 100 ft away, measured along vehicle drive aisles, from a building entrance, or a walkway that meets the standards of Subsection 19.606.3.D.2.

Both parking spaces are less than 30' to the secure access gate.

2. Walkways through off-street parking areas must be continuous, must lead to a building entrance, and meet the design standards of Subsection 19.504.9.E.

- E. Internal Circulation
- 1. General Circulation

The Planning Director has the authority to review the pedestrian, bicycle, and vehicular circulation of the site and impose conditions to ensure safe and efficient on-site circulation. Such conditions may include, but are not limited to, on-site signage, pavement markings, addition or modification of curbs, and modifying drive aisle dimensions.

No dedicated walkways exist or are proposed due to the constrained site and requirement for two parking spaces. Most users of the facility will be on site for short duration and park immediately in front of storage units for loading and unloading.

2. Connections to Adjacent Parking Areas

Where feasible, parking areas shall be designed to connect with parking areas on adjacent sites to eliminate the use of the street for cross movements.

No connections exist or are proposed to parking areas at adjacent industrial properties.

3. Drive-Through Uses and Queuing Areas

The following standards apply to uses with drive-through services and uses such as gas stations and quick vehicle service facilities where vehicles queue rather than park on the site. The Planning Director has the authority to determine when the standards apply to a proposed use.

No drive through use is proposed. The remainder of subsection has been omitted for brevity.

F. Lighting

Lighting is required for parking areas with more than 10 spaces. The Planning Director may require lighting for parking areas of less than 10 spaces if the parking area would not be safe due to the lack of lighting. Lighting shall be designed to enhance safe access for vehicles and pedestrians on the site, and shall meet the following standards:

Lighting is not required for the two spaces required. Illumination provided by existing building mounted lights will remain. The remainder of subsection has been omitted for brevity.

19.607 OFF-STREET PARKING STANDARDS FOR RESIDENTIAL AREAS

Subsection is not applicable to this industrial property. Section has been omitted from narrative.

19.608 LOADING

19.608.1 General Provisions

A. The purpose of off-street loading areas is to contain loading activity of goods on-site and avoid conflicts with travel in the public right-of-way; provide for safe and efficient traffic circulation on the site; and minimize the impacts of loading areas to surrounding properties.

The existing 25'+ width between storage buildings provides ample space for loading and unloading of goods or materials for this use. No change to existing condition is proposed. The remainder of this Subsection has been omitted from the narrative.

19.609 BICYCLE PARKING

19.609.1 Applicability

Bicycle parking shall be provided for all new commercial, industrial, community service use, middle housing, and multi-unit residential development. Temporary and seasonal uses (e.g., fireworks and Christmas tree stands) and storage units are exempt from Section 19.609. Bicycle parking shall be provided in the Downtown Mixed Use Zone and at transit centers.

19.609.2 Quantity of Spaces

A. The quantity of required bicycle parking spaces shall be as described in this subsection. In no case shall less than 2 spaces be provided.

1. Unless otherwise specified, the number of bicycle parking spaces shall be at least 10% of the minimum required vehicle parking for the use.

2. The number of bicycle parking spaces at transit centers shall be provided at the ratio of at least 1 space per 100 daily boardings.

A minimum of 2 bicycle space is required. A 3 space rack is proposed since the required space is identical to that needed for 2 bicycles.

3. Multi-unit residential and middle housing development with 4 or more units must provide one space per unit. Parking for cottage cluster developments is specified in Table 19.505.4.C.1.

Project is not a residential development. Criterion is not applicable.

B. Covered or enclosed bicycle parking. A minimum of 50% of the bicycle spaces shall be covered and/or enclosed (in lockers or a secure room) in any of the following situations:

1. When 10% or more of vehicle parking is covered.

- 2. If more than 10 bicycle parking spaces are required.
- 3. Multifamily residential development with 4 or more units.

No covered bicycle parking is required for the minimum 2 spaces required.

19.609.3 Space Standards and Racks

A. The dimension of each bicycle parking space shall be a minimum of 2 x 6 ft. A 5-ft-wide access aisle must be provided. If spaces are covered, 7 ft of overhead clearance must be provided. Bicycle racks must be securely anchored and designed to allow the frame and 1 wheel to be locked to a rack using a high security, U-shaped, shackle lock.

The proposed bike rack and location complies with the required dimensional and security standards.

B. Lighting shall conform to the standards of Subsection 19.606.3.F.

Existing building mounted lighting provides adequate illumination. No changes are proposed.

19.609.4 Location

- A. Bicycle parking facilities shall meet the following requirements:
- 1. Located within 50 ft of the main building entrance.

The proposed bicycle parking rack is approximately 25' from the secure entry gate for the complex.

2. Closer to the entrance than the nearest non-ADA designated vehicle parking space.

The proposed bicycle rack is closer to the entry than the required ADA parking space.

3. Designed to provide direct access to a public right-of-way.

The bike parking is directly accessible and visible from the public right of way.

4. Dispersed for multiple entrances.

A single secure entry to the site is existing. A single bike rack is adequate for this use.

5. In a location that is visible to building occupants or from the main parking lot.

The bike parking rack is visible from the 2 space parking lot.

6. Designed not to impede pedestrians along sidewalks or public rights-of-way.

The proposed bike rack is located adjacent to the existing building separated from the right of way by a parking space and landscape strip.

7. Separated from vehicle parking areas by curbing or other similar physical barriers.

A bollard is proposed at the edge of the adjacent parking space to separate the bicycle parking area rather than a curb which could present a potential trip hazard.

B. The public right-of-way may be utilized for bicycle parking when parking cannot be reasonably accommodated on the site and the location is convenient to the building's front entrance. The bicycle parking area in the right-of-way must leave a clear, unobstructed width of sidewalk that meets the Engineering Department's Public Works Standards for sidewalk passage. See Figure 19.609 for illustration of space and locational standards. A right-of-way permit is required.

No bike parking in the right of way is proposed. Subsection is not applicable.

19.610 CARPOOL AND VANPOOL PARKING

19.610.1 Applicability

New industrial, institutional, and commercial development with 20 or more required parking spaces shall provide carpool/vanpool parking.

No carpool or vanpool parking is required or proposed since this is not a new development with more than 20 parking spaces. Remainder of subsection has been omitted for brevity.

19.611 PARKING STRUCTURES

The purpose of Section 19.611 is to regulate the design and location of structured parking, and to provide appropriate incentives for the provision of structured parking. Structured parking is allowed to accommodate parking that is required for a specific use, or as a parking facility that is a use by itself.

No structured parking is proposed. The remainder of subsection has been omitted for brevity.

CHAPTER 19.800 NONCONFORMING USES AND DEVELOPMENT

- 19.801 PURPOSE
- 19.802 GENERAL PROVISIONS
- 19.803 CONTINUATION OF NONCONFORMING USES AND DEVELOPMENT
- 19.804 ALTERATION OF NONCONFORMING USES AND DEVELOPMENT
- 19.805 REBUILDING OF NONCONFORMING USES AND DEVELOPMENT
- 19.806 AMORTIZATION OF NONCONFORMING USES

19.801 PURPOSE

Nonconforming uses and development are uses and development that do not conform to the City's current land use and development regulations either because they were established prior to the enactment of such regulations or because they conformed at the time they were established but applicable City regulations have since changed.

Most nonconforming uses and development may be maintained, but may not be altered, without land use review. Nonconforming uses and development may be rebuilt if destroyed in some instances. In general, however, nonconforming uses and development shall be brought into conformance with applicable land use and development regulations when redevelopment occurs. In particular, the City does not support the continuation of high-impact nonconforming uses in perpetuity. (Ord. 2025 § 2, 2011)

19.802 GENERAL PROVISIONS

19.802.1 Nonconforming Uses and Development

A specific site may be nonconforming because it contains a nonconforming use, nonconforming development, or both, as defined in Section 19.201. Determination of the legal status of a nonconforming use or development may be requested by the property owner pursuant to Section 19.903.

The existing mini storage use is non-conforming since it is not an allowed or conditional use within the M zone. Parking and landscape strips within the zone are also existing non-conforming elements of the development.

19.802.2 Provisions

The following provisions apply to all nonconforming uses and development:

A. Changes in ownership may occur and do not affect the status of a nonconforming use or development.

B. A nonconforming use or development is allowed to change to a conforming use or development. Once a conforming use or development occupies the site, the nonconforming status is lost and the nonconforming use or development may not be reestablished.

C. Routine maintenance and repair, as defined in Section 19.201, is allowed. Alteration, as defined in Section 19.201 and further described in Section 19.804, or destruction, as described in Section 19.805, may require land use review and/or may result in the loss of the nonconforming status of the use or development.

D. Where other sections of the Milwaukie Municipal Code require nonconforming uses or development to come closer to conformance, those provisions apply instead of the provisions of this chapter.

E. Provisions of this chapter do not apply to signs. Nonconforming signs are regulated by Title 14 Signs.

The proposed site improvements will bring the non-conforming elements of the site closer to conformance with current Milwaukie Municipal Code requirements and not adversely affect neighboring properties.

19.803 CONTINUATION OF NONCONFORMING USES AND DEVELOPMENT

19.803.1 Provisions

A nonconforming use or development may continue indefinitely pursuant to the provisions in Subsection 19.802.2 unless it is discontinued as described in this section, altered as described in Section 19.804, destroyed as described in Section 19.805, or amortized as described in Section 19.806.

19.803.2 Loss of Nonconforming Use Status

If a nonconforming use is discontinued or abandoned, as defined in Section 19.201, for more than 1 year, the site will lose its nonconforming status and any subsequent use on the site shall conform to all applicable land use and development regulations.

The Owner intends to continue the non-conforming use of this property as it has been continuously operated since 1988.

19.804 ALTERATION OF NONCONFORMING USES AND DEVELOPMENT

19.804.1 Nonconforming Uses

A. Provisions

The following provisions apply to the alteration of nonconforming uses:

1. A nonconforming use shall not be moved, in whole or in part, to any portion of the site other than that occupied by the nonconforming use, except as allowed per Subsection 19.804.1.B.1.

The existing nonconforming use will be limited to the two tax lots upon which it now sits. The current office for the mini-storage facility on Stanley Place will be utilized exclusively by Ruffin Construction, which is an allowed use in the M Zone.

2. No additional development or physical alterations associated with the nonconforming use shall occur, except as allowed per Subsection 19.804.1.B.1. Additional development or physical alterations not associated with the nonconforming use and that conform to Title 19 are allowed.

No expansion of the existing building footprint or additional building area is proposed with the remodel to replace storage units with a manager's office.

3. No intensification of the nonconforming use shall occur, except as allowed per Subsection 19.804.1.B.1. Alterations that decrease the intensity of the nonconforming use are allowed.

The replacement of three storage units with a dedicated office for the site will result in less intensive use of the site.

B. Land Use Review Required

1. A nonconforming use shall not be moved, altered, or intensified unless such move, alteration, or intensification is approved by the Planning Commission through a Type III review per Section 19.1006. The applicant shall demonstrate that the proposed move, alteration, or intensification would result in no more of a detriment to surrounding properties than the existing nonconforming use.

The Planning Director has determined that the proposed alteration to this non-conforming site requires approval from the Planning Commission as a Type III review. This application has been prepared to demonstrate that the alterations will not result in more of detriment than the existing condition to surrounding properties than what currently exists.

2. If a nonconforming use involving a structure is replaced by another use, the new use shall conform to Title 19 unless the Planning Commission determines that such structure is suitable only for another nonconforming use through a Type III review per Section 19.1006. The applicant shall demonstrate that the new nonconforming use would be no more detrimental to surrounding properties than the one it is replacing.

The change of a portion of the building from mini-storage warehouse space to mini-storage office does not represent a change in use of the structure. It will not have any detrimental impact on surrounding properties.

19.804.2 Nonconforming Development

The following provisions apply to the alteration of nonconforming development:

A. Alterations or expansions that increase or extend the nonconformity are not allowed unless a variance is approved pursuant to Section 19.911.

The proposed alterations will not increase or expand non-conformity and have been designed to bring the site more into conformance with current zoning regulations. No variances are being sought with this application.

B. Alterations or expansions that conform to Title 19 are allowed. For example, development that does not conform to height, yard requirements, or lot coverage may be altered provided that the alteration does not exceed the height, yard requirements, or lot coverage requirements of Title 19.

No expansion of the non-conforming use is proposed as part of this project. The existing buildings on the site comply with setback, height and lot coverage requirements.

19.805 REBUILDING OF NONCONFORMING USES AND DEVELOPMENT

19.805.1 Provisions

The following provisions establish when a nonconforming use or development may be reestablished or rebuilt following its intentional or accidental destruction:

A. When a nonconforming use or development is intentionally destroyed to an extent less than or equal to 50% of its replacement value, restoration is allowed. The restoration shall not result in an increase in the nonconformance of the use or development.

B. When a nonconforming use or development is intentionally destroyed to an extent exceeding 50% of its replacement value, restoration of the use or development shall conform to all applicable land use and development regulations.

C. If a nonconforming use or development is partially or totally destroyed by fire or other causes or natural hazards beyond the control of the owner, the use or development may be restored or replaced. The restoration or replacement shall not be more out of conformance with the land use or development regulations than the original use or development.

19.805.2 Loss of Nonconforming Status

Restoration or replacement of nonconforming uses or development that have been partially or totally destroyed, whether intentional or by accident, must commence within 1 year from the date of destruction. If restoration or replacement does not commence within the 1-year period, the use or development will lose its nonconforming status, and any subsequent use or development on the site shall conform to all applicable land use and development regulations.

Subsection is not applicable. No accidental or intentional destruction of this nonconforming use has occurred.

19.806 AMORTIZATION OF NONCONFORMING USES

19.806.1 Purpose

The purpose of this section is to provide a process whereby the City could require the discontinuance of nonconforming uses through amortization in a manner that is fair, predictable, and transparent.

19.806.2 Applicability

A. All legally established high-impact nonconforming uses, as defined in Section 19.201 and as identified on the City's inventory pursuant to Subsection 19.806.3.B, are subject to amortization and discontinuance. Illegally established uses are subject to enforcement proceedings by the City if not immediately discontinued or converted to a conforming use.

B. The following nonconforming uses are not subject to amortization and discontinuance:

1. Nonconforming uses that can be made conforming within 6 months, where the owner also enters into an agreement with the City to bring the use into conformance within 6 months.

2. Nonconforming uses that are protected under the Religious Land Use and Institutionalized Persons Act.

3. Nonconforming uses that are identified as low-impact nonconforming uses, as defined in Section 19.201.

Subsection is not applicable. The City has not requested a discontinuance of this nonconforming use.

19.806.3 Identification of Nonconforming Uses

A. The City Council may direct the Planning Director to evaluate existing land uses within the city for the purpose of compiling an inventory of uses subject to amortization and discontinuance. Such direction shall be made by resolution at a public meeting.

B. The Planning Director's evaluation shall be undertaken as follows:

1. Create a list of all nonconforming uses pursuant to City Council direction as provided in Subsection 19.806.3.C below.

2. Remove all properties that are exempt under Subsection 19.806.2.B from the list.

3. Determine which nonconforming uses that remain on the list are high-impact nonconforming uses, as defined by Section 19.201.

4. Compile an inventory of all properties containing a high-impact nonconforming use.

C. At the time of a vote directing the Planning Director to perform an evaluation of nonconforming uses, the Council shall specify the following:

1. The amount of time the Planning Director has to perform the evaluation, which shall be no less than 60 days.

2. Whether the Planning Director shall evaluate all uses in the entire City or whether the evaluation should be limited to a specified geographic area, type of use, or zoning district.

D. No less than 60 days after the Planning Director's completion of the inventory, City Council shall review and adopt the inventory by resolution. Upon review of the Planning Director's evaluation and inventory, Council may add or remove properties from the inventory prior to its adoption.

E. No more than 30 days after the adoption of the inventory by City Council, the Planning Director shall provide notice to all property owners listed in the nonconforming use inventory. Such notice shall include the following:

1. A statement that the City has determined that the subject property contains at least one nonconforming use that is subject to discontinuance through amortization.

2. The findings from the Planning Director's evaluation.

3. A copy of this section.

4. The date of the first evidentiary hearing before the Planning Commission to determine the schedule of amortization and discontinuance. Such a hearing shall be scheduled no less than 60 days after the mailing of the notice.

Subsection is not applicable. The City has not requested a discontinuance of this nonconforming use.

19.806.4 Review Process

A. For all properties with identified nonconforming uses that are included in the adopted nonconforming use inventory, the City shall require the discontinuance of such uses under a plan whereby the full value of any use-dependent structures and facilities are amortized within a definite and reasonable period of time. This action is a quasi-judicial action and shall utilize the Type IV review process pursuant to Section 19.1007. A separate hearing shall be conducted for each nonconforming use to determine the appropriate amortization schedule.

1. The approved amortization schedule shall be adopted by ordinance and shall commence upon the effective date of the ordinance.

2. The hearings conducted under this subsection, per Section 19.1007 Type IV Review, shall be limited to the determination of the following:

a. Whether the use is properly included on the inventory.

b. Whether the use is exempt from amortization and discontinuance under Subsection 19.806.2.B.

c. The duration of a reasonable amortization period and all terms associated therewith, based on the evaluation criteria in Subsection 19.806.5.

B. The City Council may, by ordinance, execute a compliance agreement with the owner of any property found to contain a high-impact nonconforming use. Such an agreement shall include a schedule for the property owner to bring the property into conformance through discontinuance of all nonconforming uses in a certain amount of time or by other means acceptable to the City. Such an agreement shall alleviate the City's obligation to schedule a hearing to determine an amortization period pursuant to Subsection 19.806.4.A or, alternatively, shall supersede the established amortization period for the subject property.

C. The City shall record in the Clackamas County real estate records all ordinances adopted pursuant to this subsection.

Subsection is not applicable. The City has not requested a discontinuance of this nonconforming use.

19.806.5 Evaluation Criteria

The City's review authorities shall consider the following criteria, at a minimum, in determining a reasonable length of time for the amortization period:

- A. Nature of the use, its operations, and structures.
- B. Character of the land and land uses in the surrounding area.

- C. Location of the use in relation to surrounding uses.
- D. Value of the land and its improvements.

E. Length of time the use has been in existence and the length of time the use has been nonconforming.

F. Amount of capital investment in the structures or improvements on the property at the time the use became nonconforming.

G. Amount of investment realized to date and the amount remaining, if any, to be recovered during the amortization period.

- H. Existence or nonexistence of lease obligations.
- I. Removal costs that are directly attributable to the establishment of a discontinuance date.
- J Other costs and expenses that are directly attributable to the establishment of a discontinuance date.
- K. Burden on the property owner resulting from discontinuance of the use.
- L. Benefit to the public resulting from discontinuance of the use. (Ord. 2025 § 2, 2011)

Subsection is not applicable. The City has not requested a discontinuance of this nonconforming use.









CITY OF MILWAUKIE 6101 SE Johnson Creek Blvd Milwaukie OR 97206 503.786.7600 planning@milwaukieoregon.gov building@milwaukieoregon.gov engineering@milwaukieoregon.gov

Preapplication Conference Report

Project ID: 20-004PA

This report is provided as a follow-up to the meeting that was held on 6/4/2020 at 10:00 AM

The Milwaukie Municipal Code is available here: www.qcode.us/codes/milwaukie/

APPLICANT AND PROJECT INFORMATION

Арр	licant:	Patrick Shaw	Applicant Role: Owner
Арр	licant Address:	8935 SE Stan	ley Pl
Con	npany:	Ruffin Consti	ruction
Proje	ect Name:	N/A	
Proje	ect Address:	5803 SE Johr	nson Creek Blvd Zone: Manufacturing (M)
Proje	ect Description:	Convert stor	age spaces into small office with two bathrooms
Curr	ent Use:	N/A	
Арр	licants Present:	Patrick Shaw	/
Staff	Present:	Brett Kelver,	Associate Planner; Dalton Vodden, Associate Engineer
	PLANNING COMMENTS		
			Zoning Compliance (MMC Title 19)
X	Use Standards (e.ç commercial, acce		In the Manufacturing (M) zone, mini-storage facilities and residential dwellings are not allowed uses; construction-related bases of operation are permitted. The existing mini- storage facility and associated residential dwelling are nonconforming uses that have been established at the site for a long time. MMC Subsection 19.804.1 establishes a review process for making changes to nonconforming uses, including moving, altering, or intensifying the use. Planning staff has determined that the proposal to convert some existing storage units to office space, and then to repurpose some of the existing office space within the residential dwelling for residential use, does represent a move or alteration of the existing nonconforming uses that therefore warrants land use review.
X	Dimensional Stanc	lards	The development standards for the M zone are provided in MMC Subsection 19.309.6. The applicant has not proposed any exterior physical changes to any of the existing structures that would affect the building footprint (only adding doors and/or windows).
			Land Use Review Process
⊠	Applications Need	led	The proposal to convert existing mini-storage space into a small office and to allow the existing office space within the residential structure to be put to residential use requires a

	Nonconforming Use application, with Type III review and a public hearing with the Planning Commission.
Review Type	Conditional Use = Type III
Fees	• Type III application = \$2,000
Application Process	The applicant should submit a complete electronic copy of all application materials for the City's initial review. Due to the COVID pandemic, hard copies of materials are not currently desired. A determination of the application's completeness will be issued within 30 days.
	Once the application is deemed complete, a public hearing with the Planning Commission will be scheduled. As long as measures remain in place to address the COVID pandemic, the public hearing will be conducted online. Public notice will be sent to property owners and current residents within 300 ft of the subject property no later than 20 days prior to the hearing date. At least 14 days before the hearing, a sign giving notice of the application must be posted on the subject property, to remain until the decision is issued. Staff will prepare a report with analysis of the proposal and a recommendation for decision that will be made available one week before the hearing. Both staff and the applicant will have the opportunity to make presentations at the hearing, followed by public testimony and then deliberation by the Commission.
	Issuance of a decision starts a 15-day appeal period for the applicant and any party who establishes standing. Development permits submitted during the appeal period may be reviewed but are not typically approved until the appeal period has ended.
	Overlay Zones (MMC 19.400)
Willamette Greenway	
Natural Resources	An intermittent stream feature runs under the northern portion of the property, though it does not qualify as an actual Water Quality Resource (WQR). However, the presence of the stream does present some riparian habitat north of the existing mini-storage facility that qualifies as Habitat Conservation Area (HCA), although the City's Natural Resources administrative map has not been officially adjusted to show any HCA on the site. Regardless, the proposed activity would not expand the footprint of any existing structures and would not trigger any review under the Natural Resources section of the code.
Historic Preservation	
Flex Space Overlay	
	Site Improvements/Site Context
Landscaping Requirements	A minimum of 15% of the site is required to be landscaped in the Manufacturing. Street trees are required along street frontages and within parking lots to help delineate entrances and provide shade and permeable areas for stormwater runoff.
	It appears that the minimum landscaping requirement is largely met by the existing landscaped area on the northern portion of the site. That said, given that there is very little landscaping on the main (southern) portion of the site, it would be preferably to minimize the loss of any additional existing landscaped areas, such as for new off-street parking.
Onsite Pedestrian/Bike Improvements (MMC 19.504, 19.606, and 19.609)	The mini-storage site is currently nonconforming with respect to the bicycle parking standards of MMC Section 19.609. If there is an opportunity to install at least one bike rack somewhere on the site without impacting existing landscaping, staff would encourage it.
Connectivity to surrounding properties	

	Circulation	
⊠	Building Design Standards (MMC 19.505)	No changes are proposed to the footprint of any existing buildings, and the nonresidential development building design standards are only applicable to new manufacturing buildings.
	Downtown Design Standards (MMC 19.508)	
		Parking Standards (MMC 19.600)
	Residential Off-Street Parking Requirements	
	Multi-Family/Commercial Parking Requirements	For mini-storage uses, a minimum of 1 space per 45 storage units is required, plus 1 space per employee of the largest shift. There are currently approximately 50 storage units and 1 regular employee, so a minimum of 2 off-street parking spaces are required. For perpendicular or 90° spaces, the stalls must be at least 9 ft wide and 18 ft deep, with a 22-ft- wide drive aisel. Perimeter landscaping is required (at least 8 ft wide adjacent to the public right-of-way or 6 ft wide adjacent to other properties, with 1 tree every 30 lineal feet), as is interior landscaping (25 sq ft per space, but with a minimum of 120 sq ft per planting area.
		Where the existing parking situation is nonconforming with current standards, the code requires an effort to bring the site closer to conformance. In this case, an effort to establish at least two parking spaces on the site (including at least one ADA van parking space and loading area) is recommended. New spaces can be covered if desired, without the need for perimeter landscaping. Note that any new spaces should be arranged with adequate room to maneuver without backing into the public right-of-way on Johnson Creek Blvd.
		Approval Criteria (MMC 19.900)
⊠	Changes to Nonconforming Uses (MMC 19.804)	As per MMC 19.804.1.B, the applicant must demonstrate that the proposed move, alteration, or intensification would result in no more of a detriment to surrounding properties than the existing nonconforming use.
	Community Service Use (CSU) (MMC 19.904)	
	Development Review (MMC 19.906)	A Development Review application, subject to Type I review (\$200 application fee) may be required in conjunction with the review of any necessary development permits, to confirm compliance with any conditions of approval and/or parking improvements.
	Variance (MMC 19.911)	
		Land Division (MMC Title 17)
	Design Standards	
	Preliminary Plat Requirements	
	Final Plat Requirements (See Engineering Section of this Report)	
		Sign Code Compliance (MMC Title 14)
	Sign Requirements	

	Noise (MMC Title 16)		
	Noise Mitigation (MMC 16.24)		
		Neighborhood District Associations	
⊠	Lewelling	Prior to submitting the application, the applicant is encouraged (but not required) to present the project at a regular meeting of the relevant Neighborhood District Association	
	Choose an item.	(NDA), in this case the Lewelling NDA.	
	Choose an item.	Lewelling NDA Chair Stephan Lashbrook <u>drampa82@gmail.com</u> Regular meeting—second Wednesdays, 6:30pm (online)	
	L	Other Permits/Registration	
	Business Registration		
	Home Occupation Compliance (MMC 19.507)		
		Additional Planning Notes	
	E	NGINEERING & PUBLIC WORKS COMMENTS	
		Public Facility Improvements (MMC 19.700)	
⊠	Applicability (MMC 19.702)	Chapter 19.700 of the Milwaukie Municipal Code, herein referred to the "Code", applies to partitions, subdivisions, new construction and modification and or expansions of existing structures or uses that produce a projected increase in vehicle trips.	
		The proposed activity would not result in any change in vehicle trips and does not trigger the applicability of MMC 19.700.	
	Transportation Facilities Review (MMC 19.703)		
\boxtimes	Transportation Impact Study (MMC 19.704)	No transportation impact study is required.	
	Agency Notification (MMC 19.707)		
	Transportation Requirements (MMC 19.708)		
	Utility Requirements (MMC 19.709)		
		Flood Hazard Area (MMC 18)	
	Development Permit (MMC 18.04.100)		

	General Standards (MMC 18.04.150)	
	Specific Standards (MMC 18.04.160)	
	Floodways (MMC 18.04.170)	
		Environmental Protection (MMC 16)
	Weak Foundation Soils (MMC 16.16)	
	Erosion Control (MMC 16.28)	
	Tree Cutting (MMC 16.32)	
		Public Services (MMC 13)
	Water System (MMC 13.04)	
	Sewer System (MMC 13.12)	The subject property is not currently connected to the City's sewer system. Installation of new bathrooms at the site will require a sewer connection. Payment of the required Northeast Sewer Extension (NESE) district reimbursement fee may be made in full at any time or can continue on the applicant's current payment plan.
	Stormwater Management (MMC 13.14)	
	System Development Charge (MMC 13.28.040)	The installation of new plumbing fixtures triggers the requirement to pay associated system development charges (SDCs), which will be collected in conjunction with the associated permits. The estimated required SDCs based on the current Fee Schedule are noted below: Milwaukie Wastewater SDC: \$75.82 per drainage fixture unit (to be confirmed with the
		applicant's final permit submittal)
	Fee in Lieu of Construction (MMC 13.32)	
		Public Places (MMC 12)
	Right of Way Permit (MMC 12.08.020)	
Ø	Access Requirements (MMC 12.16.040)	Backing into the public right-of-way is prohibited.
	Clear Vision (MMC 12.24)	
		Additional Engineering & Public Works Notes

BUILDING COMMENTS

All drawings must be submitted electronically through <u>www.buildingpermits.oregon.gov</u>

New buildings or remodels shall meet all the provisions of the current applicable Oregon Building Codes. All State adopted building codes can be found online at: <u>https://www.oregon.gov/bcd/codes-stand/Pages/adopted-codes.aspx</u>.

All building permit applications are electronic and can be applied for online with a valid CCB license number or engineer/architect license at <u>www.buildingpermits.oregon.gov</u>. Each permit type and subpermit type are separate permits and will need to be applied for individually. Plans need to be uploaded to their specific permits in PDF format as a total plan set (not individual pages) if size allows.

Note: Plumbing and electrical plan reviews (when required) are done off site so two (2) paper copies will be required for those reviews only. Paper copies should be delivered to our office for processing.

Site utilities require a separate plumbing permit. This permit will require plumbing plan review so two (2) paper copies will be required for this review. Paper copies should be delivered to the Building Division office for processing. The grading plan submitted to the Engineering Department does not cover this review.

If you have any building related questions, please email us at <u>building@milwaukieoregon.gov</u>.

Additional Building Notes

N/A

1,77		
	OTHER FEES	
	Construction Excise Tax Affordable Housing CET – Applies to any project with a construction value of over 100,000.	Calculation: Valuation *12% (.12)
	Metro Excise Tax Metro – Applies to any project with a construction value of over \$100,000.	Calculation: Valuation *.12% (.0012)
	School Excise Tax School CET – Applies to any new square footage.	Calculation: Commercial = \$0.67 a square foot, Residential = \$1.35 a square foot (not including garages)
	FIRE DISTRICT COMMENTS	

Matt Amos, Fire Inspector for Clackamas Fire District 1 has indicated that the district has no comments for this proposal.

COORDINATION WITH OTHER AGENCIES

Applicant must communicate directly with outside agencies. These may include the following:

- Metro
- Trimet
- North Clackamas School District
- North Clackamas Parks and Recreation District (NCPRD)
- Oregon Parks and Recreation
- ODOT/ODOT Rail
- Department of State Lands

Date Report Completed: 6/19/2020

City of Milwaukie DRT PA Report

•	Oregon Marine Board Oregon Department of Fish ar	nd Wildlife (ODOT)
	State Historic Preservation Offi Clackamas County Transporte	
		MISCELLANEOUS
		State or County Approvals Needed
Boi	ler Approval (State)	
Elev	vator Approval (State)	
	alth Department Approval bunty)	
		Arts Tax
Nei	ghborhood Office Permit	
		Other Right-of-Way Permits
Ma	jor:	
Minor:		
	nted Intersection Program mits:	
	artMOB Application	
	Traffic Control Plan (Engineering)	
Par	klet:	
	Parklet Application/ Planning Approval	
	Engineering Approval	
	Building Approval	
Side	ewalk Café:	
Tree	e Removal Permit:	
		Infrastructure/Utilities
•	PGE NW Natural Clackamas River Water (CRW) Telecomm (Comcast, Century Water Environmental Services	, Link)

City of Milwaukie DRT PA Report

Economic Development/Incentives		
Enterprise Zone:		
Vertical Housing Tax Credit:		
New Market Tax Credits:		
Housing Resources:		
PLEASE SEE NOTE AND CONTACT INFORMATION ON THE FOLLOWING PAGE		

This preliminary preapplication conference information is based only on the applicant's proposal, and does not cover all possible development scenarios. Other requirements may be added after an applicant submits land use applications or building permits. City policies and code requirements are subject to change. If a note in this report contradicts the Milwaukie Municipal Code, the MMC supersedes the note. If you have any questions, please contact the City staff that attended the conference (listed on Page 1). Contact numbers for these staff are City staff listed at the end of the report.

Sincerely,

City of Milwaukie Development Review Team

BUILDING DEPARTMENT

Samantha Vandagriff	Building Official	503-786-7611
Harmony Drake	Permit Specialist	503-786-7623
Stephanie Marcinkiewicz	Inspector/Plans Examiner	503-786-7636
ENGINEERING DEPARTMENT		
Steve Adams	City Engineer	503-786-7605
Dalton Vodden	Associate Engineer	503-786-7617
PLANNING DEPARTMENT		
Dennis Egner	Planning Director	503-786-7654
Vera Kolias	Senior Planner	503-786-7653
Brett Kelver	Associate Planner	503-786-7657
Mary Heberling	Assistant Planner	503-786-7658
COMMUNITY DEVELOPMENT DEPART	MENT	
Leila Aman	Community Development Director	503-786-7616
Alison Wicks	Development Programs Manager	503-786-7661
Alicia Martin	Administrative Specialist II	503-786-7600
Tempest Blanchard	Administrative Specialist II	503-786-7600
Dan Harris	Administrative Specialist II	503-786-7600
CLACKAMAS FIRE DISTRICT		
Mike Boumann	Lieutenant Deputy Fire Marshal	503-742-2673
Izak Hamilton	Fire Inspector	503-742-2660

Brett Kelver

From:	Glen Hamburg <glen.hamburg@oregonmetro.gov></glen.hamburg@oregonmetro.gov>
Sent:	Thursday, December 7, 2023 8:02 AM
То:	Brett Kelver
Subject:	RE: NCU-2023-001 Notice of Type III Land Use Proposal and Referral Metro

This Message originated outside your organization.

Good morning Brett,

Metro has no comments to offer on this NCU application. The subject property is *not* designated as Regionally Significant Industrial Area (RSIA), Industrial, or Employment land on Metro's Title 4 map.

Regards,

Glen Hamburg | Metro | Associate Regional Planner Cell: 971.666.1048 My gender pronouns: he/him/his



From: Brett Kelver <KelverB@milwaukieoregon.gov>
Sent: Wednesday, December 6, 2023 3:28 PM
To: Glen Hamburg <Glen.Hamburg@oregonmetro.gov>
Subject: [External sender]RE: NCU-2023-001 Notice of Type III Land Use Proposal and Referral -- Metro

CAUTION: This email originated from an External source. Do not open links or attachments unless you know the content is safe.

Thanks, Glen. Much appreciated!

BRETT KELVER, AICP Senior Planner he • him • his

From: Glen Hamburg <<u>Glen.Hamburg@oregonmetro.gov</u>
Sent: Wednesday, December 6, 2023 3:13 PM
To: Brett Kelver <<u>KelverB@milwaukieoregon.gov</u>
Subject: RE: NCU-2023-001 Notice of Type III Land Use Proposal and Referral -- Metro

This Message originated outside your organization.

Hi Brett,

Thanks for checking in. I'll take a look at this proposal first thing in the morning and pass on any Metro-related comments, if we have any.

Brett Kelver

From:	Olson, Shawn <shawn.olson@clackamasfire.com></shawn.olson@clackamasfire.com>
Sent:	Thursday, December 7, 2023 1:12 PM
То:	Brett Kelver
Subject:	Re: NCU-2023-001 Notice of Type III Land Use Proposal and Referral CFD

This Message originated outside your organization.

Hey Brett,

I have no comments related to the change of use of an existing building.

Thanks for asking. Have a good weekend.

Shawn Olson Fire Marshal 503-742-2663



"Here for you"

CLACKAMAS FIRE DISTRICT #1 WWW.CLACKAMASFIRE.COM 503-742-2600

From: Brett Kelver <KelverB@milwaukieoregon.gov>
Sent: Wednesday, December 6, 2023 2:46 PM
To: Olson, Shawn <shawn.olson@ClackamasFire.com>
Subject: RE: NCU-2023-001 Notice of Type III Land Use Proposal and Referral -- CFD

Shawn,

I hope you're doing well and staying dry this week. I'm checking in to see if you have any official comments on this proposed improvement to the existing mini-storage facility at 5803 SE Johnson Creek Blvd. We've got a few weeks before the Planning Commission hearing on January 9, but I thought I'd circle back to the various reviewers to see if there are any comments to incorporate into the findings and staff report.

If you have any questions about the proposal, please let me know.

Thanks,

BRETT KELVER, AICP Senior Planner he • him • his

From: Petra Johnson <JohnsonP@milwaukieoregon.gov>
Sent: Wednesday, December 6, 2023 1:40 PM
To: Brett Kelver <KelverB@milwaukieoregon.gov>
Subject: RE: NCU-2023-001 Notice of Type III Land Use Proposal and Referral

1

Brett Kelver

From:	Maitri Dirmeyer <tiadirmeyer@hotmail.com></tiadirmeyer@hotmail.com>
Sent:	Thursday, December 7, 2023 3:46 PM
То:	Brett Kelver; Milwaukie Lewelling
Cc:	lisamlashbrook@gmail.com; Howie Oakes; drampa82@gmail.com
Subject:	Re: NCU-2023-001 Notice of Type III Land Use Proposal and Referral Lewelling NDA

This Message originated outside your organization.

Hi Brett,

As the Lewelling NDA Land Use Chair I also do not have any comments or concerns about this proposed improvement to existing structures. Can that be our official NDA statement?

Thanks, Maitri

Get Outlook for iOS

From: Brett Kelver <KelverB@milwaukieoregon.gov>
Sent: Thursday, December 7, 2023 12:56:01 PM
To: Milwaukie Lewelling <lewellingndachair@gmail.com>
Cc: lisamlashbrook@gmail.com <lisamlashbrook@gmail.com>; Howie Oakes <howie@crazycat.org>; drampa82@gmail.com <drampa82@gmail.com>; tiadirmeyer@hotmail.com <tiadirmeyer@hotmail.com>
Subject: RE: NCU-2023-001 Notice of Type III Land Use Proposal and Referral -- Lewelling NDA

Thanks, Camden. I will be curious to see if the land use committee as a whole can provide a statement of comment for the NDA. I'll stay tuned!

BRETT KELVER, AICP Senior Planner

he • him • his

From: Milwaukie Lewelling <lewellingndachair@gmail.com>
Sent: Thursday, December 7, 2023 8:49 AM
To: Brett Kelver <KelverB@milwaukieoregon.gov>
Cc: lisamlashbrook@gmail.com; Howie Oakes <howie@crazycat.org>; drampa82@gmail.com; tiadirmeyer@hotmail.com
Subject: Re: NCU-2023-001 Notice of Type III Land Use Proposal and Referral -- Lewelling NDA

This Message originated outside your organization.

I don't personally have any comments. Thanks for reaching out.

Camden Mckone Lewelling NDA Chair He/Him/His Cell: 425-591-6954

On Wed, Dec 6, 2023 at 2:46 PM Brett Kelver <<u>KelverB@milwaukieoregon.gov</u>> wrote:

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Hello Lewelling NDA land use committee,

I hope you're doing well and staying dry this week. I'm checking in to see if you have any official comments on this proposed improvement to the existing mini-storage facility at 5803 SE Johnson Creek Blvd. We've got a few weeks before the Planning Commission hearing on January 9, but I thought I'd circle back to the various reviewers to see if there are any comments to incorporate into the findings and staff report.

If you have any questions about the proposal, please let me know.

Thank you,

BRETT KELVER, AICP Senior Planner he • him • his

From: Petra Johnson <<u>JohnsonP@milwaukieoregon.gov</u>>
Sent: Friday, November 17, 2023 2:45 PM
To: Petra Johnson <<u>JohnsonP@milwaukieoregon.gov</u>>
Subject: NCU-2023-001 Notice of Type III Land Use Proposal and Referral

Greetings,

Please see the link below to find the Notice of Type III Land Use Proposal and Application Referral for land use application NCU-2023-001 for site location 5803 SE Johnson Creek Blvd. If you have any questions, please feel free to contact Senior Planner Brett Kelver at 503-786-7657 or <u>kelverb@milwaukieoregon.gov</u>.

https://www.milwaukieoregon.gov/planning/ncu-2023-001

Thank you.

Petra Johnson Administrative Specialist II she • her • hers 503.786.7603 City of Milwaukie 10501 SE Main St • Milwaukie, OR 97222

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