



Downtown and Riverfront Land Use Framework Plan Proposed Amendments

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Background

The proposed amendments to the *Downtown and Riverfront Land Use Framework Plan* ("Framework Plan") are intended to update the document with adopted policy and completed and planned projects that have emerged since the Plan was adopted in 2000. Ideally, the Framework Plan will become a living document that is regularly updated to reflect completed projects and evolving policies.

Adopted plans that provide the basis for the revisions are:

- Transportation System Plan, adopted in 2007, which adopted a policy to remove the bus transit center from downtown Milwaukie
- Riverfront Park Master Plan, adopted in 2009, which finalized the design for Riverfront Park
- South Downtown Concept Plan, adopted in 2011, which refined the "Arts/Entertainment/Office" area south of Washington St

Projects underway that provide the basis for the revisions are:

- Initiation of master planning for Kronberg Park in 2014 (anticipated completion spring 2015)
- Construction of Riverfront Park Phase II (anticipated completion March 2015)
- Kellogg Bicycle and Pedestrian Bridge (anticipated completion Spring 2015)
- Adams Street Connector (anticipated completion Spring/Summer 2015)

Completed projects that provide the basis for the revisions are:

- Development of the former Bus Transit Center site with North Main Village, a transit-oriented mixed use development, in 2005
- Completion of the Johnson Creek restoration project in 2012
- Initiation of the Kellogg-for-Coho project to restore Kellogg Creek in 2006 (still underway)
- Completion of Riverfront Park Phase I 2012
- Completion of the Portland-to-Milwaukie light rail alignment and station in downtown Milwaukie in 2014/2015

Reader Guide

Commentary

A commentary section precedes each section of code amendments. The commentary provides a non-technical summary of the proposed amendments and identifies the basis of the proposal. The commentary section is labeled as commentary and presented in Comic Sans font (the same font of this sentence).

Amendments

Unless otherwise noted in the document, underlined text is proposed text, and ~~strike through~~ text is existing code language proposed for deletion.

Commentary

The introductory paragraphs of the plan have been revised to reflect that the Framework Plan and implementing regulations changed the existing Town Center Plan Subarea 1 of the Comprehensive Plan; the amendment plan does not suggest further changes.

The plan revisions will result in a more general vision for downtown rather than the specific land uses envisioned for sites in downtown.

Chapter 1—Land Use Framework

The Milwaukie Downtown and Riverfront Land Use Framework Plan represents a major opportunity to reinvigorate downtown Milwaukie. With aggressive and focused efforts from both the public and private sectors over the coming years, downtown Milwaukie will be revitalized. This Plan outlines the components necessary to make such a vision of Milwaukie a reality. It foremost builds upon existing assets, capitalizes upon significant existing uses, and features the natural environment. It also sets out a realistic agenda and implementation program that the city and private development can follow.

1.1 What This Framework Does

The Land Use Framework is a vision of what can occur in the downtown and riverfront area. It has been tailored to meet Milwaukie's social, economic and development goals and policies while responding to market conditions and the City's overall vision for future growth.

This document serves as an ancillary document to the Milwaukie Comprehensive Plan. On its own, this Framework is not a regulatory document. Any part of the Framework that is intended to have a binding effect will have to be adopted as part of, or pursuant to, a code to have regulatory effect. ~~The Land Use Framework suggests changes to the existing Town Center Plan Subarea 1 of the Comprehensive Plan.~~

This Framework establishes and guides the development of publicly and privately owned parcels of land, ~~and outlines specific land uses.~~ Nothing in this framework authorizes public use of private property. The Zoning Ordinance provisions regarding permissible uses prevail over any inconsistent provision in this Downtown and Riverfront Land Use Framework.

This Land Use Framework allows existing businesses to remain as long as their owners wish. All privately owned property designated as a public use in this Framework - for example, parks or trails - will continue to be in a "private ownership" zoning category, and will not be rezoned for public use until it is acquired by a public entity.

If an existing business does not conform to the new planning area's allowable uses and development regulations, it will be allowed to continue to operate, as well as to expand and rebuild, in accordance with the Downtown Design Standard Threshold Regulations of the City of Milwaukie's Zoning Ordinance.

Commentary

Figure 1.3, which shows a detailed schematic of proposed land uses and development in downtown, is being deleted to reflect the more consistent nature of the proposed downtown regulations.

Subsequent graphics and sections have been renumbered to reflect this deletion.

1.1.a Aerial Photograph of Existing Downtown

[UPDATED GRAPHIC PLACEHOLDER]

1.1.b-2 Downtown Planning Area Map**Subarea 1 of the 1997 Town Center Master Plan**

[GRAPHIC PLACEHOLDER]

1.3 Illustrative Plan

[GRAPHIC PLACEHOLDER]

1.2 4-Framework Elements

The Milwaukie Downtown and Riverfront Land Use Framework recognizes and builds upon the rich character and history of our town. It celebrates the diversity and spirit of the people and places of Milwaukie, and reinforces those special qualities.

City officials, community leaders and area businesses have known for a long time that Milwaukie's historic downtown, nestled at the edge of the Willamette River, can and should be a vital center for the community's economic and social activity. Starting in 1999, the City of Milwaukie began a process to develop a concept for downtown Milwaukie that reflects the vision of the people who live and work there. During a number of community design forums, citizens have tested various aspects of the plan, with local residents ranking their priorities for the downtown area.

[PHOTO PLACEHOLDER: Downtown view from Willamette River]

This Land Use Framework represents the leadership of a skilled volunteer Riverfront Board and the input of the more than 2000 community members who have attended meetings, returned surveys, provided focus and ideas, and directed the plan.

The Recipe that Works

~~This Land Use Framework represents a process derived from a recipe of fundamental concepts that has worked successfully in other cities, equal in size to Milwaukie and with similar challenges. In those cities, the public and private sectors worked together to make revitalization happen. They developed a plan, and subsequently residents and government officials did what it took to make their plans work. Their efforts paid off. This Land Use Framework will do the same for Milwaukie.~~

Commentary

The **Fundamental Concepts** have been updated to reflect the South Downtown Concept Plan and the new public plaza it proposes.

Implementation has been updated to reflect the incorporation of the South Downtown Concept in the revised document.

Fundamental Concepts

Milwaukie's unique character is at the heart of the Downtown and Riverfront Framework. The Framework reconnects Milwaukie to the Willamette River, knitting together the seam of McLoughlin Boulevard. It creates the new Riverfront Park as the city's "living room." And it calls for revitalizing historic buildings while designing new structures to harmonize with the town's historic character.

[PHOTO PLACEHOLDER: Historic Masonic Lodge]

Anchors and attractors are used to build upon existing resources, and to strengthen the Main Street "retail spine ~~armature.~~" South Downtown is refreshed with a new public plaza and light rail station. Thus the Framework is a blueprint to make Milwaukie and its downtown a vital, livable and sustainable community.

Amenities and Open Spaces

Milwaukie is fortunate to have a setting that inspires its citizens, that offers history, beauty and vitality. The Willamette River, Johnson Creek, and Kellogg Creek all provide beautiful natural borders to the downtown area. The Milwaukie Downtown and Riverfront Framework capitalizes on these natural resources, by restoring the creeks and improving the riverfront for public use. Thus both the town and the natural areas are reinvigorated.

[PHOTO PLACEHOLDER: Lot Whitcomb, 1850]

Implementation

This Framework coordinates with Milwaukie's existing planning efforts and regulations. The Milwaukie Comprehensive Plan provides the guiding policies to manage the city's physical elements. Ancillary planning documents are part of ~~may be attached to~~ the Comprehensive Plan. These include the Milwaukie Vision Statement of 1995 and the Town Center Master Plan of 1997. The latter responds to Milwaukie's designation as one of Metro's 2040 Growth Concept Town Centers. The Downtown and Riverfront Framework is a conceptual document. Therefore, various sections have been ~~may be~~ adopted as part of, or referenced by the existing Milwaukie Zoning Ordinance, Subdivision Ordinance, or Municipal Code to be effective as a regulatory document.

The Downtown and Riverfront Framework responds to environmental policies including Metro's Title 3 and 13 Requirements and the Federal Endangered Species Act.

This Framework also reflects the adopted South Downtown Concept Plan, which serves as a refinement plan to the area south of Washington Street that will be most directly influenced by the new light rail station.

Phasing and Financing Strategy

The Framework is based on the idea ~~makes this bold statement:~~ that investing in the future of Milwaukie makes sense. Investment offers employment and opportunity for all the citizens of Milwaukie; it enriches the town literally and figuratively. Smart public improvements stimulate substantial private investment. Thus, investing today in a better quality of life for downtown Milwaukie makes sense for the whole town, for years to come.

Commentary

Renumbered 1.3 Our Guiding Principles - A Touchstone

This section has been updated to reflect the confirmation of the guiding vision for downtown through the 2013 *Fresh Look Milwaukie: Downtown Road Map* project.

1.3.5 Our Guiding Principles—A Touchstone

The community's vision for downtown was reaffirmed through public outreach in 2013. In 1999, the City of Milwaukie began a process to develop its vision of the downtown and riverfront. Throughout this community effort, the Framework was developed in accordance with and responded to the following guiding principles:

Creating a livable community:

- Provide for residents, workers and visitors alike.
- Provide for people of all ages, cultures, ethnic groups and incomes.
- Provide cultural arts and entertainment facilities.
- Provide significant open spaces and connections to the riverfront.
- Provide for specific "programmatic" requirements, such as parking or visibility from major roadways.

Ensuring economic success:

- Efficiently maximize current investment in infrastructure.
- Spur further private investment.
- Recognize and respond to the current marketplace.
- Establish a strategy for capturing unrealized market niches.
- Complement, protect and promote the continued growth and vitality of current businesses.

[PHOTO PLACEHOLDER: no caption, picture of canoe and trees at river]

Commentary

1.4 Fundamental Concepts

Anchors and Attractors

Revisions reflect that fact that a grocery store, while a desired anchor/attractor use, is not the only use that would result in increased foot traffic.

A reference to the South Downtown Plaza reflects the adopted South Downtown Concept Plan and the role of the light rail station and plaza as anchors and attractors that will be used by many people on a daily basis.

New anchor uses are revised to reflect the potential of a "village concept" area in north downtown and the new light rail station and public plaza in south downtown to generate significant pedestrian traffic downtown.

The Main Street Retail Armature

This concept has been renamed the "Main Street Retail Spine" to more clearly reflect its role as the primary retail street in downtown.

The language is updated to reflect the expansion of the Main Street Retail Spine from four blocks along Main Street to the 5-6 blocks between Scott St to the north and the light rail station to the south.

References to the Main Street Plaza have been revised to reflect the refined concept adopted by the South Downtown Concept Plan, which includes a plaza at the south end of Main Street rather than the center of Main Street.

1.4.7 Fundamental Concepts

Anchors and Attractors

The keystone to building a successful downtown is to build upon existing resources - the quality stores and offices that we already have - and supplement these with anchors and attractors - places used by hundreds of people on a daily basis. A grocery store, for example, could will generate considerable foot traffic, which would-will in turn provide additional customers for downtown businesses. A public plaza at the south end of Main Street, as depicted in the South Downtown Concept Plan, will provide gathering and event space, revitalize the area, and complement surrounding commercial uses.

The framework includes key elements which will be necessary to achieve these goals. New "anchor" and "attractor" uses are as follows:

- Village housing opportunity area north of Harrison St
- New light rail station and public plaza in South Downtown
- ~~Bus transit center.~~
- ~~Grocery store across Main Street from the transit center.~~
- ~~Arts, entertainment and office "campus" of buildings at the southern end of Main Street, including a graphics-oriented higher education facility.~~

The Main Street "Retail Spine Armature"

Reactivating Main Street is a major focus - re-establishing and strengthening a lively storefront retail character with a pedestrian emphasis and 24-hour use.

The framework establishes an environment in which people can shop, work, live and socialize along Main Street. It addresses and repairs the fundamental problems that have drained downtown of its vitality. The Framework suggests adding to or filling in blocks with new uses enhancing those buildings and uses that already exist. ~~and in some instances tearing down buildings and starting over again.~~

Along Main Street, in the four blocks between these two anchors, the fabric of ground floor retail establishments will create a lively flow of pedestrian activity. The Main Street retail spine armature ensures that promotes a healthy retail street that includes:

- Retail on both sides of the street.
- Continuous active retail facades with no interruptions.
- On-street parking in front of retail.
- Anchor retail at both ends of Main Street.
- Active uses Retail on all four corners of intersections.
- ~~A pedestrian loop.~~
- Safe, signalized pedestrian crossings as needed.
- Pedestrian-friendly amenities - wide sidewalks, landscaping, benches, and street lights.

This north-south flow of activity will be further enlivened where it intersects with the new Main Street Plaza at Main Street and Adams Street, which provides views of the Willamette River and a location for events and activities such as the Farmers Market ~~in the block between Monroe and Jefferson Streets and leading directly to the Willamette River and the new Riverfront Park.~~

Commentary

McLoughlin Blvd Commercial Corridor

This is a new section reflecting public feedback about the importance of McLoughlin Blvd as a commercial corridor and as a connection between downtown Milwaukie and Riverfront Park.

21st Ave Commercial Mixed Use Corridor

This is a new section reflecting public feedback regarding the importance of 21st Ave as a pedestrian corridor.

Connecting to the River

This section has been revised to reflect a more general vision rather than individual development or redevelopment concepts.

[PHOTO PLACEHOLDER: Wine:30 parklet]

McLoughlin Blvd Commercial Corridor

Enhancing McLoughlin Blvd as the primary entry point to downtown Milwaukie from the north, south, and riverfront trails, provides a sense of place for visitors to downtown and provides a visual connection between downtown and the riverfront.

The framework establishes an environment that is visually attractive and accommodates the pedestrian. Along McLoughlin Blvd, new buildings will provide a comfortable pedestrian environment while welcoming visitors to the riverfront into downtown. The framework promotes a healthy commercial corridor that includes:

- Parking beside or behind buildings
- Locate significant uses and buildings at key signalized intersections along McLoughlin Blvd.
- Entryway treatments, such as signage, public art, and/or landscaping north of Harrison St and south of Washington St to signal to visitors that they are entering downtown Milwaukie
- Gateway treatments, such as landscaping, signage, structural gateways, prominent building features, and/or public art, at Harrison Street, Monroe Street and Washington Street to draw visitors into downtown Milwaukie from Riverfront Park and McLoughlin Blvd

21st Ave Mixed Use Corridor

With the construction of the light rail station, 21st Ave is a key pedestrian connection between the station and the bus shelter area on Jackson St. It is also a direct connection to key civic institutions including Milwaukie High School, City Hall, and Ledding Library.

The framework establishes an environment that is pedestrian-friendly, vibrant, and attractive, while focusing retail uses on the Main St "spine." The framework promotes a pedestrian-friendly mixed use corridor that includes:

- A combination of live/work units, residential, and mixed use development
- Continuous "street wall"
- Pedestrian-friendly amenities such as wider sidewalks, landscaping, benches, and street lights.

Connecting to the River

~~The new~~ Riverfront Park will be the location for special events such as "Festival Daze," holiday celebrations and community assemblies. Safe pedestrian and bicycle crossings between downtown and Riverfront Park and multiuse trails are important. Pedestrian connections will be strengthened at key east/west streets to enhance pedestrian and bicycle access to the park. At its southern end will be a new hotel, adjacent to the new public marina and rowing facility.

Commentary

South Downtown Concept Plan Area

This section has been revised to incorporate the key components of the South Downtown Concept Plan, which refined the concept for the "Arts and Entertainment Anchor" subarea of the 2000 Framework Plan.

Renumbered 1.4 Fundamental Concepts Graphic

This graphic has been updated to reflect the expansion of the plan's focus on Main Street to McLoughlin Blvd and 21st Avenue. Revisions include:

- Identifying McLoughlin Blvd as a commercial corridor
- Identifying 21st Ave as a commercial, office, and retail corridor
- Establishing entryways at either end of downtown on McLoughlin Blvd
- Establishing gateways at Harrison St, Monroe St, and Washington St
- Clarifying that connections between downtown and the riverfront should occur at key pedestrian streets with signalized crossings (Harrison St, Monroe St, and Washington St)
- Identifying the area north of Harrison St as a potential "urban village" development area
- Identifying the South Downtown Concept planning area

New 1.4.a South Downtown Concept Plan Area

The South Downtown Concept Plan was adopted by resolution in 2011. Including it in the Framework Plan formally implements the key concepts of this plan.

South Downtown Concept Plan Area

The 2011 South Downtown Concept Plan refined the vision for the area south of Washington St. The essential elements of the Plan include:

- An active, vibrant public plaza provides the central anchor for South Downtown, and provides views to the Willamette River.
- The light rail station is integrated into the fabric of South Downtown
- The Adams Street Connector pedestrian street connects the light rail station with the Plaza and Main Street
- South Downtown is located in close proximity to several natural areas, including Kellogg Lake, Dogwood Park, Kronberg Park, and Riverfront Park. These natural areas should be enhanced, and improved access to these natural areas should be provided via walking trails and/or McLoughlin Blvd crossings.

[PHOTO PLACEHOLDER: Café seating on a plaza]

1.4 6-Fundamental Concepts-Map

[UPDATED GRAPHIC PLACEHOLDER]

1.4.a South Downtown Concept Plan Area

[GRAPHIC PLACEHOLDER]

Commentary

1.8 Land Use Framework

This graphic has been deleted to reflect the proposed combination of 4 area-specific zones into 1 general Downtown Mixed Use zone.

Renumbered 1.5 Key Land Use and Placemaking Features

Revitalizing Main Street and downtown:

Additions:

- The role of pedestrian-friendly improvements throughout downtown is formalized as a key revitalizing agent for downtown.
- A reference to the South Downtown Plaza reflects the adopted South Downtown Concept Plan and the role of the light rail station and plaza as anchors and attractors that will be used by many people on a daily basis.

Deletions:

- A grocery store, while a desired anchor/attractor use, is not the only use that would result in increased foot traffic.
- The proposed TriMet Bus Transit Center site has been developed with the North Main Village development.
- The Arts and Entertainment Campus concept has been refined through the South Downtown Concept Plan.

Reconnecting to the River:

Deletions:

- McLoughlin Bridge has been deleted to reflect the potential for many different possibilities for reconnecting downtown to the river.
- New Public Marina and Restaurant and New Riverfront hotel have been deleted to reflect the more general policy role of the plan, rather than specific development types and locations.

Restoring Natural Areas and Parks:

Additions:

- Maintaining the Johnson Creek restoration completed in 2012 has been added as a key land use feature

Revisions:

- Efforts to restore Kellogg Creek are underway, and should be continued.

Deletions:

- There are no plans in place to divert a portion of Spring Creek into a downtown park
- Johnson Creek restoration was completed in 2012

1.8 Land Use Framework

[GRAPHIC PLACEHOLDER]

1.5 9 Key Land Use and Placemaking Features

The Fundamental Concepts are achieved through key land use and placemaking features. These features build on what is unique about Milwaukie by drawing pedestrians along a revitalized Main Street, reconnecting downtown Milwaukie to the Willamette River, enhancing existing natural areas in and near downtown, and providing quality housing for new downtown residents.

[PHOTO PLACEHOLDER: Revitalizing Main Street]

Revitalizing Main Street and downtown:

- Main Street improvements - shops, services, and family wage jobs
- Save landmarks ~~Landmarks~~ - to preserve history and heritage
- Pedestrian-friendly improvements throughout downtown
- New light rail station
- New South Downtown plaza
- ~~New Grocery Store to anchor Main Street~~
- ~~New Tri-Met Bus Transit Center~~
- ~~New Arts and Entertainment Campus~~

[PHOTO PLACEHOLDER: Reconnecting to the River]

Reconnecting to the River:

- New Riverfront Park - the City's living room
- New and enhanced pedestrian crossings
- ~~New McLoughlin Bridge to knit the seam between the downtown and the river~~
- ~~New Public Marina and restaurant~~
- ~~New Riverfront hotel to replace the water treatment plant~~

[PHOTO PLACEHOLDER: Restoring Natural Areas and Parks]

Restoring Natural Areas and Parks:

- ~~Downtown stream divert a portion of Spring Creek into downtown park~~
- Restore Spring Creek
- ~~Restore Johnson Creek~~
- Continue to maintain completed Johnson Creek restoration
- Continue efforts to restore ~~Restore~~ Kellogg Creek

Commentary

Provide Quality Housing:

Additions:

- New text reflects the proposed deletion of the Downtown Residential zone and allowance for various residential types throughout downtown.

Deletions:

- The proposed deletion of the Downtown Residential zone would not require residential development to be focused in these areas.

[PHOTO PLACEHOLDER: Providing Quality Housing]

Providing Quality Housing:

- Provide a variety of quality housing types including rowhouses, townhomes, apartments and condominiums (both stand-alone and as part of mixed use development) and live/work spaces.
- ~~To the North, townhomes and apartments engaging new parks, near Spring Creek and trail to Spring Water Corridor~~
- ~~To the South, townhomes and apartments along landscaped creek and Rail Trail.~~

Commentary

1.10 Land Use Descriptions

This entire section (1.10 - 1.18) has been deleted to reflect the more general policy role of the Framework Plan, rather than specific development types and locations.

1.10 Land Use Descriptions

Downtown Milwaukie includes six established and emerging planning areas, each with distinctive physical characteristics and varying uses. While they share a singular overall area—the downtown of Milwaukie—they serve various social, cultural, and economic roles. The goal of the Downtown and Riverfront Plan is to secure a future which binds all of these existing and potential areas into a coherent downtown while enabling each individual area to maintain or develop a distinctive identity.

[PHOTO PLACEHOLDER: Bus Transit Center]

[PHOTO PLACEHOLDER: Storefront Main Street]

[PHOTO PLACEHOLDER: Apartments—North Housing]

1.11 Housing North Area

[GRAPHIC PLACEHOLDER]

UNDER GRAPHIC TEXT:

Character:

Multiple family residences: ownership/condominiums and rental (including townhouses and apartments).

Approximate Area: 10 acres

Proposed Use: 25 townhouse units (target)

225 units apts/condominiums (target)

Total units: 250 (target)

1.12 Housing South Area

[GRAPHIC PLACEHOLDER]

UNDER GRAPHIC TEXT:

Character:

Multiple family residence types: rental apartments or condominiums.

Approximate Area: 2 acres

Proposed Use: 200 units (target)

1.13 Storefront Main Street Area

[GRAPHIC PLACEHOLDER]

UNDER GRAPHIC TEXT:

Character:

One block deep along Main Street, and including parking areas behind buildings. Retail uses at ground floor and second floor, and mixed uses of office and residential above. Maintains pedestrian orientation throughout.

Approximate Area: 8.5 acres

Proposed Use: retail: 115,000 SF (target)

Commentary

Proposed Amendment

~~_____ office: 75,000 SF (target)~~
~~_____ residential: 150 units (target)~~
~~_____ theater: 25,000 SF~~

1.14 Arts/Entertainment/Office Area

[GRAPHIC PLACEHOLDER]

UNDER GRAPHIC TEXT:

Character:

~~Envisioned as a campus to anchor the Main Street retail armature. The area will be highly visible from McLoughlin Boulevard, and buildings will address Washington Street. To the south, the campus will be adjacent to the park at Kellogg Creek.~~

~~**Approximate Area:** 5 acres~~

~~**Proposed Use:** _____ Retail 50,000 SF (target)~~
~~_____ Office 100,000 SF (target)~~

1.15 Parks and Open Space Areas

[GRAPHIC PLACEHOLDER]

UNDER GRAPHIC TEXT:

Note:

~~All development will be consistent with protection of river, wetlands and waterways as required by Willamette Greenway, Title 3, ESA and other applicable requirements. All existing private ownership and use may continue, and no use of private property for public purposes is required.~~

Character:

~~Connects to downtown by the new McLoughlin Bridge. Park includes a "festival lawn" for assembly, as well as walkways, seating areas, waterways, and enhanced wetlands.~~

~~**Approximate Area:** 25 acres~~**1.16 Commercial Area**

[GRAPHIC PLACEHOLDER]

UNDER GRAPHIC TEXT:

Character:

~~An area for commercial development which is auto-accommodating yet maintains a pedestrian-orientation at least at one entrance, and still engages the street right-of-way.~~

~~**Approximate Area:** 2.5 acres~~

~~**Proposed Use:** _____ Commercial 18,000 SF (target)~~
~~_____ Office 20,000 SF (target)~~

Commentary

1.17 Hotel Area

[GRAPHIC PLACEHOLDER]

~~UNDER GRAPHIC TEXT:~~

~~Character:~~

~~Area specifically for a hotel establishment; auto-accommodating but well-landscaped and pedestrian-friendly.~~

~~Approximate Area:~~ ~~6.5 acres~~

~~Hotel units:~~ ~~200 rooms (target)~~

~~Restaurant:~~ ~~5,000 SF (max.)~~

Commentary

Renumbered 1.6 Amenities and Open Space Framework Graphic

This section has been updated to reflect updated plans and completed projects.

Additions:

- A plan for Riverfront Park was adopted in 2009. This language clarifies its role as the primary open space in downtown Milwaukie.
- The City received grant funding to construct a shared bicycle/pedestrian facility across Kellogg Lake, linking Dogwood Park to the east with Kronberg Park to the west.
- The Trolley Trail is currently under construction and connects downtown Milwaukie with points south.

Revisions:

- The Main Street Plaza has been replaced by the South Downtown Plaza in the Land Use Framework.

1.6 ~~19~~ Amenities and Open Space Framework

The Milwaukie Downtown and Riverfront Land Use Framework Plan includes a system of outdoor open and green spaces weaving around and through the city. There are creeks, restored wetlands, the Willamette River, and a landscaped urban plaza.

Many of the areas are subject to various municipal, state and federal regulations intended to protect environmental and natural resource values; the elements of this framework are intended to be consistent with those regulations.

Spring Creek/Crystal Creek Trail—~~Connects the northern end of Milwaukie's downtown with the Portland metro area's Springwater Corridor.~~

1. Scott Park - ~~Adjacent to the Ledding Library and the Transit Center Park, as well as to the North Downtown Housing Main Village, Scott Park offers lawn and play areas for children and adults. An improved Scott Lake connects through a natural stream to the restored Crystal Creek.~~

2. Johnson Creek Nature Area ~~—The creek connects the Springwater/Crystal Creek Trail to the north with the Riverfront Park and downtown. The creek is would be restored to its natural state, and a viewpoint in Riverfront Park allows visitors to experience the creek at the mouth of the Willamette River.~~

3. City Hall Plaza & Sculpture Garden – The City Hall plaza and Sculpture Garden provide places to stop, rest, and people-watch.

4. Main Street/Streetscape Improvements – ~~From the Transit Center south to Washington Street, Downtown streets Main Street benefits from wider sidewalks special sidewalk treatments, crosswalks, curb extensions, pedestrian-scaled lighting, street furniture, street trees and planting beds. Main Street is emphasized as the primary retail street with special sidewalk treatments and wider sidewalks allowing for sidewalk café seating and retail displays.~~

5. Riverfront Park – ~~The improved park is and will become the City's "living room." including a festival lawn, overlooks for viewing the river, pathways for pedestrians and cyclists, improvements to the boat launch and parking, and extensive riverside plantings. Riverfront Park is the focus of Milwaukie's open space framework due to its location. Located adjacent to downtown and nestled between the Willamette River, Kellogg Creek and Johnson Creek, Riverfront Park is the focus of Milwaukie's open space framework.~~

6. South Downtown Plaza & Adams Street Connector –A major plaza forms the core and focus of the South Downtown. The plaza has views to the Willamette River, retail spaces to the east, connections to natural areas, and Main Street running through the center. During events, the plaza and a portion of Main Street will be closed to vehicular traffic. The Adams Street Connector is a pedestrian green street that provides a pedestrian connection between the light rail station and the South Downtown Plaza.

7. Dogwood Park –An expanded Dogwood Park is integrated to the north and east with the South Downtown Plaza and Main Street streetscape improvements, and to the south and west with the Kellogg Nature Area.

8. Kellogg Bicycle & Pedestrian Bridge - Connecting the open spaces of Dogwood Park and Kronberg Park and the Trolley Trail beyond with a bicycle/pedestrian bridge.

9. Kronberg Park Kellogg Creek/Kellogg Park and Kellogg Nature Areas –Kronberg Park is improved, and the creek and wetlands are restored to a salmon-friendly state. Restoration of Kellogg Creek provides nature trails through native riparian banks and along the restored stream. The creek and wetlands are to be restored to a salmon-friendly state.

Commentary

Additions:

- The Trolley Trail is currently under construction and connects downtown Milwaukie with points south.

Deletions:

- There are no plans to divert Spring Creek through downtown to Riverfront Park.
- The "Rail Trail" was planned for the current light rail alignment, and is no longer feasible.
- The Festival/Open Lawn Staging Area has been incorporated into the design for Riverfront Park (see Additions below).
- The Main Street Walk was located in the "Arts/Office/Entertainment" campus, which was subsequently refined by the 2011 South Downtown Concept Plan. Main Street is now planned to remain open to both pedestrian and vehicular traffic.

Renumbered 1.6 Amenities and Open Space Framework Graphic

This graphic has been revised to reflect the text of 1.6 Amenities and Open Space Framework.

10. Trolley Trail – The 6-mile Trolley Trail multiuse path stretches between the 17th Avenue multiuse trail and Riverfront Park in downtown Milwaukie to Gladstone to the south.

1.6 ~~18~~ Amenities and Open Space Framework Map

[UPDATED GRAPHIC PLACEHOLDER]

~~Downtown Spring Creek~~ – ~~A small portion of Spring Creek may be diverted into downtown, streaming from the railroad tracks and new "Rail Trail" to the east, through the new Main Street Plaza, to the Riverfront Park.~~

~~Main Street Plaza~~ – ~~A paved and landscaped open public gathering space at the center of town, connecting the primary retail street to the Riverfront Park.~~

~~"Rail Trail"~~ – ~~Along the railroad tracks runs a trail that, when combined with the Riverfront Park pathways, completes a loop around downtown. The Rail Trail also links the Kellogg Creek area in southern Milwaukie to the Springwater/Crystal Creek Trail to the north, and gives a green edge to the east side of downtown.~~

~~Festival/Open Lawn Staging Area~~ – ~~A part of the Riverfront Park is landscaped to accommodate public festivals and assembly.~~

~~Main Street Walk~~ – ~~A pedestrian street with special paving, crosswalks, curb extensions, lighting and street furniture, Main Street Walk terminates in a circle at the arts/office/entertainment campus in the south side of downtown.~~

~~Riverfront Restaurant~~ – ~~In Riverfront Park, a new restaurant overlooks the Willamette River and new marina.~~

~~Marina~~ – ~~A new public marina and rowing facility is located near the proposed restaurant and hotel buildings which replace the wastewater treatment plant. The marina would accommodate a riverboat or similar vessel.~~

Commentary

New heading 2.0 Implementation

2.1 Projects

The graphic has been updated to reflect current and planned capital projects in and connected to downtown Milwaukie, as well as to remove projects that have been completed.

Because the projects have not been prioritized through a public process, the title has been shortened to "Projects" and a statement has been added to clarify that prioritization will occur at a later date.

Text has been added to describe the projects and the steps needed for completion.

Chapter 2—Implementation

A key component of the Land Use Framework Plan is implementation. Public investment in infrastructure sets the stage for private investment in rehabilitation of existing buildings and development of new buildings and amenities.

2.1 Projects

This diagram section sets forth priority key projects for the Land Use Framework Plan. The first priority key projects will establish a climate of positive change and growth, while larger or more costly ones would occur later.

Prioritization of these projects will occur during a subsequent process, prior to inclusion in the Capital Improvement Plan.

1. Scott Park Improvements

The 1990 Master Plan for Scott Park should be revisited and updated. Construction of Scott Park improvements will enhance the system of downtown amenities and open spaces.

2. 17th Avenue Bicycle and Pedestrian Connection

The Transportation System Plan identifies 17th Avenue as a bicycle and pedestrian route. The City has received grant funds for the design and construction of a multimodal connection between the Trolley Trail in downtown Milwaukie and the Springwater Corridor. Design work is underway, and construction is anticipated in early 2016.

3. Gateway and Entryway Improvements

This plan identifies key entrances to downtown and intersections along McLoughlin Blvd. The appropriate gateway improvements will be identified, designed, and constructed.

4. Riverfront Park Phases 3-4

A master plan for Riverfront Park was adopted in 2010. Phase 1 of Riverfront Park (the Klein Point overlook) was completed in 2012, and Phase 2 is underway. The City is seeking funding for completion of Phases 3 and 4, which include a plaza, an amphitheater, a fountain, and additional landscaping.

5. Streetscape Improvements

The City adopted specific streetscape designs for downtown Milwaukie in 2000, and they have been incorporated incrementally since that time. Pedestrian-friendly amenities, such as wider sidewalks, landscaping, benches, and streetlights, will enhance the pedestrian experience downtown.

6. McLoughlin Boulevard Improvements and McLoughlin Bridge

McLoughlin Blvd was improved from Harrison St in the north to the UPRR bridge to the south. The section north of Harrison St remains unimproved. Improvements of this section would provide a signal to visitors that they are entering downtown, and would enhance pedestrian safety.

7. South Downtown Plaza & Adams Street Connector

The South Downtown Plaza and Adams Street Connector are key infrastructure in South Downtown. Construction of the Adams Street Connector is scheduled for Spring/Summer 2015. Refined design for the South Downtown Plaza is needed.

Commentary

Proposed Amendment

8. Dogwood Park Improvements

Refined design for the South Downtown Plaza will include integration with Dogwood Park and will identify key improvements for the area.

9. Kronberg Park Improvements

The master planning process for Kronberg Park is underway, and construction will begin when funding is available. The park provides a key connection between the Kellogg Bicycle/Pedestrian Bridge and the Island Station neighborhood.

10. Dam removal and restoration of Kellogg Creek

The Kellogg-for-Coho project has been ongoing since 2008. Design, permitting, and construction are needed to restore Kellogg Creek to a natural condition.

2.1 Priority Projects

[UPDATED GRAPHIC PLACEHOLDER]